



ADAPTATION FUND

13 April 2016

Adaptation Fund Board

Approval of request for programme extension: PIOJ (Jamaica)

Following the recommendation of the secretariat after its review of the request for programme extension for the programme "Enhancing the Resilience of the Agricultural Sector and Coastal Areas to Protect Livelihoods and Improve Food Security" (Jamaica) submitted by the Planning Institute of Jamaica (PIOJ), the Adaptation Fund Board decides to approve the extension of the programme completion date from March 2016 to September 2017.

Decision B.27-28/1

Annex I: Request for extension

Request for extension of project/programme completion date

AF Project/programme ID:JAM/NIE/Multi/2011/1			
Project/programme Title: Enhancing the Resilience of the Agricultural Sector and Coastal Areas to Protect Livelihoods and Improve Food Security			
Country: Jamaica			
Project/Programme Approval (date)	July 2012		
Expected Project/programme Completion (date)	March 2016	Proposed Revised Completion (date):	December 2017

Reasons/justifications for the extension of project/programme completion:

- Lower than required level of project-readiness by Executing Entities. Generally, this was quite low in the first year of the implementation cycle, leading to several iterations of work plans, procurement delays and a longer than intended start-up phase.
- Delays in the start of the construction phase of component 1. While the necessary preliminary work and preparatory activities - detailed designs, Environmental Impact Assessment, and prequalification of contractors - have been completed, belated and ongoing opposition to the intervention from a group of Negril stakeholders has effectively stalled implementation leading to negligible progress over the past 18 months. A lot of the NIE and PMU's time and energies have had to be dedicated to seeking resolution to this issue. The delay in Component 1 has had a ripple effect on Component 3 and an overall delaying impact on the programme. Component 1 is allocated \$5.4M - approximately 55% of the programme budget.
- Scope change and small adjustments in programme design. A relatively significant element of Component 2 (installation of micro dam), required adjustments due to geo-technical and socio-political challenges which emerged in the project area after implementation commenced. The process of identifying alternative interventions and sites was time- and labour-intensive and further affected project performance.
- Back to back periods of severe and prolonged drought contributed to extended delays on some agriculture activities, notably the agro-forestry sub-component.
- Realization of some probable risks at levels above those anticipated. These include the readiness of some communities for the project, demands on staff resources of partner agencies, especially field staff, and generally low absorptive capacity.

Implementing Entity certification

This request has been prepared in accordance with Adaptation Fund policies and procedures, has been agreed by participating executing entities, and the designated authority (DA) has been notified. YES

Name & Signature



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*Kirk Philips
Corporate Governance & Management
for Director General
Planning Institute of Jamaica*

Project/programme contact person

Date: *January 19, 2016*

Tel. and Email: (876)935-5099

Annex 2: Letter from PIOJ



THE PLANNING INSTITUTE OF JAMAICA

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January 18, 2016

Ms. Marcia Levaggi
Manager
Adaptation Fund Board Secretariat
1818 H Street NW
Washington DC 20433
USA

Dear Ms. Levaggi,

GOJ/Adaptation Fund Programme: Request for No-Cost Programme Extension

The Planning Institute of Jamaica, National Implementing Entity (NIE), hereby submits a request for a 'no-cost' extension to complete the remaining activities under the Government of Jamaica/Adaptation Fund Programme (GOJ/AFP) titled "Enhancing the Resilience of the Agriculture Sector and Coastal Areas to Protect Livelihoods and Improve Food Security".

As you are aware, the GOJ/AFP was originally scheduled to end on March 31, 2016; however, notwithstanding outstanding areas of success, a number of unforeseen issues have negatively impacted implementation necessitating the request for additional time beyond the scheduled expiration date to ensure completion of the approved programme. Among the factors which have put the programme behind the originally anticipated schedule, are:

- Lower than required level of project-readiness by Executing Entities. Generally, this was quite low in the first year of the implementation cycle, leading to several iterations of work plans, procurement delays and a longer than intended start-up phase.
- Delays in the start of the construction phase of component 1. The necessary preliminary work and preparatory activities - detailed designs, Environmental Impact Assessment, and prequalification of contractors - have been completed but belated and ongoing opposition to the intervention from a group of Negril stakeholders has effectively stalled implementation, leading to negligible progress over the past 18 months. While there remains substantial support for the intervention in the wider Negril community, the PIOJ has -- in keeping with the provisions of its Citizens Charter -- sought to further engage this group and to respond to the concerns raised. Accordingly, much of the NIE and PMU's time and efforts have had to be dedicated to seeking resolution to this issue. Component 1 is allocated \$5.4M - approximately 55% of the programme budget, and the delay in this component has had a ripple effect on Component 3 and an overall delaying impact on the programme.
- Scope change and adjustments in programme design. A relatively significant element of Component 2 (installation of micro dam), required adjustments due to geo-technical and socio-political challenges which emerged in the project area after implementation commenced. The process of identifying alternative interventions and sites was time - and labour-intensive and further affected project performance. Additionally, back to back periods of severe and prolonged drought contributed to extended delays on some agriculture activities, notably the agro-forestry sub-component.
- Realisation of some probable risks at levels above those anticipated. These include the readiness of some communities for the project, demands on staff resources of partner

January 18, 2016
Ms. Marcia Levaggi
Manager
Adaptation Fund Board Secretariat

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agencies, especially field staff; the delaying impact occasioned by requirements for rigorous documentation and reporting; and general absorptive capacity.

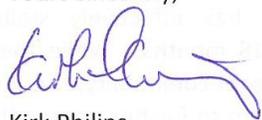
Given the generally low level of completion attained thus far and in light of the impending expiration of the programme, between October and November 2015, requests for varying periods of extension were received from senior management personnel of the respective Executing Entities. Consequently, in December 2015, the NIE followed up its ongoing reviews with separate phase/gate review meetings with the project team for each component. These discussions served to: review past performance, assess outstanding targets and collaboratively agree on necessary levels of effort and resources to address these; validate the priority of the project with each entity; and reaffirm the commitment that the programme remains relevant and necessary to Jamaica's efforts at combatting the harmful effects of climate change.

Based on the phase/gate reviews and supported by the improved performance in the last reporting period, it is the assessment of the NIE that the groundwork has definitely been laid and the Executing Entities have begun to demonstrate the capacity to accelerate the pace of implementation to good effect. Furthermore, feedback from various stakeholders indicates that the programme is making a meaningful impact in their lives, and there is expressed need to continue towards the agreed targets and objectives. All targets for components 2 and 3 are now scheduled to be completed by June 2017; while, once component 1 is able to move beyond the current stalemate, activities should be completed by December 2017 (see attached). In the event the situation with this component does not improve by the end of March 2016, the NIE will move to seek a change of scope in conformity with the established procedures of the AF.

In light of the foregoing, the NIE hereby applies for a 'no-cost' extension to the original duration of the GOJ/AFP - *"Enhancing the Resilience of the Agriculture Sector and Coastal Areas to Protect Livelihoods and Improve Food Security"* to cover the period April 1, 2016 to December 31, 2017.

We anticipate your favourable consideration of this request and look forward to the GOJ/AFP's continued contribution to Jamaica's climate change resilience-building and adaptation agenda.

Yours sincerely,



Kirk Philips
for Director General
Planning Institute of Jamaica

copy - Mr. Albert Daley
Designated Authority for the AF in Jamaica

