



ADAPTATION FUND

AFB/B.32-33/4  
7 December 2018

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Adaptation Fund Board

**REQUEST FOR EXTENSION OF PROGRAMME COMPLETION  
DATE: PLANNING INSTITUTE OF JAMAICA (JAMAICA)**

## Background

1. The Adaptation Fund Board (the Board) at its eighteenth meeting, approved a three and a half-year programme titled “Enhancing the Resilience of the Agricultural Sector and Coastal Areas to Protect Livelihoods and Improve Food Security”, submitted by the Planning Institute of Jamaica (PIOJ) for a requested amount of US\$ 9,965,000 (decision B.18/12). The programme main objective is to protect livelihoods and food security in vulnerable communities by: improving land and water management for the agricultural sector, strengthening coastal protection and building institutional and local capacity for climate change adaptation. This will be achieved through three main components: i) North Eastern coastal resilience building; ii) Enhancing climate resilience of the agricultural sector by improving water and land management in select communities; and iii) Improving institutional and local level capacity for sustainable management of natural resources and in disaster risk reduction in the targeted vulnerable areas; and raising awareness for behavior modification.
2. As mandated by the decision, an agreement was prepared and signed between the Board and PIOJ.
3. The first tranche of disbursement for the implementation of the project was released following signature of the agreement in August 2012. The first project performance report (PPR) for the project was submitted in January 2014 and cleared by the Adaptation Fund Board Secretariat (the secretariat) in February 2014. The second PPR was submitted in December 2014 and cleared by the secretariat in January 2015, the third PPR was submitted in January 2016 and cleared by the secretariat in March 2016, the fourth PPR was submitted in January 2017 and cleared the same month. The fifth PPR was submitted in December 2017 and cleared in March 2018. As of December 2018, a total amount of U\$ 5,980,360 had been disbursed to the project by the trustee, corresponding to 60.1% of the project funding. The project went through a mid-term evaluation (MTE) process, with a MTE report finalized in February 2016.
4. This is the third request for an extension of the programme completion date (the original project completion date was March 2016). The expected completion date of the programme, following decision B.27-28/1, was September 2017. The reason for such request was a number of unforeseen issues that had negatively impacted implementation, including delays in the start of the construction phase of component 1 due to issues encountered in the consultation process in the target area for that component.
5. PIOJ has then submitted a second request for an extension of the programme completion date until March 2019, which was approved by the Board through decision B.29-30/11. The reason for such request was a number of unforeseen issues that had negatively impacted the progress of implementation necessitating this request for additional time so as to ensure completion of the approved programme and achievement of the agreed objectives. Specifically, the discontinuation of Component 1 in June 2016 after a 2-year implementation delay, associated with protracted opposition from some members of the Negril community.
6. Arising from this situation, and in line with the Cabinet’s direction, PIOJ developed a revised component focused on coastal protection in another location. In addition, relevant capacity building activities under component 3 were updated accordingly for the new target area and communities. The national implementing entity (NIE) submitted to the Board, through the

secretariat, a request for change of programme outcome, output and related indicators, which was approved through Board decision B.31/2.

7. This is the third request for an extension of the programme completion date. As outlined in the Adaptation Fund Project/Programme Delay Policy (AFB/B.29-30/3/Rev.1) amended by the Board in October 2017 (Decision B.29-30/15), a request for an extension of programme completion date must be submitted by the implementing entity at least six months prior to the official completion date. However, PIOJ had submitted such request through the secretariat on 7 November 2018, hence at a date beyond the expected completion date, for an extension of the completion date until 30 September 2020 (see Annex 1).

8. The reasons for this project completion date extension request, as outlined by PIOJ, include the fact that the original programme component 1 was discontinued in June 2016 after an implementation delay of 2 years, and has been subsequently replaced by a revised component 1.

9. According to PIOJ, the requested extension of the completion date would allow to:
- Have sufficient time to execute activities under component 3, which are closely related to component 1;
  - Achieve the set objectives under component 1. The executing entities have, in fact, estimated that the shoreline protection works will take approximately 15 months, beginning in the second quarter of 2019.

### **Secretariat's review of the request**

10. Following a review of the request, the secretariat finds that given the delays in the programme implementation caused by the, this request of an eighteen-month extension is justified. Furthermore, it is noted that the programme 's team has been making technical arrangements to begin procurement activities by advertising positions for consultants/contractors to undertake the shoreline protection works under component 1, and thus ensure completion of the approved programme.

11. Finally, the secretariat acknowledges that this no-cost project extension request has been agreed with the Executing Entity and the Designated Authority has been notified, in accordance with the Adaptation Fund Policy for Project/Programme Delays, as specified in Annex 1.

### **Recommendation**

12. Therefore, the Board may consider and decide to approve the request for a six-month extension of the project completion date for the project "Enhancing the Resilience of the Agricultural Sector and Coastal Areas to Protect Livelihoods and Improve Food Security" as requested by PIOJ, from 30 March 2019 to 1 January 2020.

### **Annex**

1. Request for an extension of the project completion date from PIOJ.

## Annex 1: Request for an extension of the project completion date from PIOJ

### Annex I: Request for Extension

*Request for extension of project/programme completion date*

<b>AF Project/programme ID:JAM/NIE/Multi/2011/1</b>			
<b>Project/programme Title:</b>			
Enhancing the Resilience of the Agricultural Sector and Coastal Areas to Protect Livelihoods and Enhance Food Security			
<b>Country:</b> Jamaica, W. I.			
<b>Project/programme Approval (date)</b>	July 2012		
<b>Expected Project/programme Completion (date)</b>	March 31, 2019	<b>Proposed Revised Completion (date):</b>	September 30, 2020

*Reasons/justifications for the extension of project/programme completion:*

The original Component 1 was discontinued in June 2016 after an implementation delay of two years associated with protracted opposition from some members of the beneficiary community. The Planning Institute of Jamaica, National Implementing Entity (NIE) and partners have since developed a revised Component 1, focusing on coastal resilience in another location, to replace the aborted project. The revised proposal was then submitted to the AF Secretariat for technical review.

Following the technical review, the NIE's request for the change in outcome, outputs, and related indicators as well as the change in the disbursement schedule of the GOJ/AFP was submitted for consideration by the AF Board. In March 2018, by its decision B. 31/2 the Adaptation Fund Board in gave approval for Jamaica's revised Programme.

The main procurement challenges encountered under Component 2 have now been resolved, thereby paving the way for the completion of the design and installation of the distribution network systems. While the remaining activities under Component 2 are scheduled to end by December 31, 2018, elements of Component 3 which are closely related to component 1 will require additional time beyond the slated March 31, 2019 end date in order to be executed.

The Executing Entities have estimated that the shoreline protection works under Component 1 will span a period of approximately 15 months beginning in quarter 2 of 2019. In this regard, procurement activities have begun with the placement of advertisements for the engagement of consultants/contractors to undertake the works. Since receiving notification of the AFB approval, the NIE has convened several stakeholder discussions and supported preparatory planning so as to ensure completion of the approved programme and achievement of the agreed objectives.

In light of the foregoing, the NIE is of the view that an extension of 18 months from April 1, 2019 to September 30, 2020 would provide adequate time to complete the programme activities and continue the GOJ/AFP's contribution to building Jamaica's climate resilience.

**Implementing Entity certification**

This request has been prepared in accordance with Adaptation Fund policies and procedures, has been agreed by participating executing entities, and the designated authority (DA) has been notified. YES

*Name and Signature*



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for Director General  
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Date: November 5, 2018

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