



## ADAPTATION FUND

AFB/PPRC.29/11  
14 March 2022

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Adaptation Fund Board  
Project and Programme Review Committee  
Twenty-ninth Meeting  
Bonn, Germany (hybrid meeting), 5-6 April 2022

Agenda Item 5 d)

### **PROPOSAL FOR BENIN (1)**

## Background

1. The Operational Policies and Guidelines (OPG) for Parties to Access Resources from the Adaptation Fund (the Fund), adopted by the Adaptation Fund Board (the Board), state in paragraph 45 that regular adaptation project and programme proposals, i.e., those that request funding exceeding US\$ 1 million, would undergo either a one-step, or a two-step approval process. In case of the one-step process, the proponent would directly submit a fully-developed project proposal. In the two-step process, the proponent would first submit a brief project concept, which would be reviewed by the Project and Programme Review Committee (PPRC) and would have to receive the endorsement of the Board. In the second step, the fully-developed project/programme document would be reviewed by the PPRC, and would ultimately require the Board's approval.

2. The Templates approved by the Board (Annex 5 of the OPG, as amended in March 2016) do not include a separate template for project and programme concepts but provide that these are to be submitted using the project and programme proposal template. The section on Adaptation Fund Project Review Criteria states:

*For regular projects using the two-step approval process, only the first four criteria will be applied when reviewing the 1st step for regular project concept. In addition, the information provided in the 1st step approval process with respect to the review criteria for the regular project concept could be less detailed than the information in the request for approval template submitted at the 2nd step approval process. Furthermore, a final project document is required for regular projects for the 2nd step approval, in addition to the approval template.*

3. The first four criteria mentioned above are:

- (i) Country Eligibility,
- (ii) Project Eligibility,
- (iii) Resource Availability, and
- (iv) Eligibility of NIE/MIE.

4. The fifth criterion, applied when reviewing a fully-developed project document, is:  
(v) Implementation Arrangements.

5. It is worth noting that at the twenty-second Board meeting, the Environmental and Social Policy (ESP) of the Fund was approved and at the twenty-seventh Board meeting, the Gender Policy (GP) of the Fund was also approved. Consequently, compliance with both the ESP and the GP has been included in the review criteria both for concept documents and fully-developed project documents. The proposal template was revised as well, to include sections requesting demonstration of compliance of the project/programme with the ESP and the GP.

6. At its seventeenth meeting, the Board decided (Decision B.17/7) to approve "Instructions for preparing a request for project or programme funding from the Adaptation Fund", contained in the Annex to document AFB/PPRC.8/4, which further outlines applicable review criteria for both concepts and fully-developed proposals. The latest version of this document was launched in conjunction with the revision of the Operational Policies and Guidelines in November 2013.

7. Based on the Board Decision B.9/2, the first call for project and programme proposals was issued, and an invitation letter to eligible Parties to submit project and programme proposals to the Fund was sent out on April 8, 2010.
8. According to the Board Decision B.12/10, a project or programme proposal needs to be received by the secretariat no less than nine weeks before a Board meeting, in order to be considered by the Board in that meeting.
9. The following project concept document titled "Building resilience to climate change of the neighboring populations of the classified forests of Bassila and Penessoulou in the Central region of Benin" was submitted for Benin by the Fonds National pour l'Environnement et le Climat (FNEC), which is the National Implementing Entity of the Adaptation Fund.
10. This is the first submission of the proposal, using the two-step submission process.
11. The current submission was received by the secretariat in time to be considered in the thirty-eighth Board meeting. The secretariat carried out a technical review of the project proposal, assigned it the diary number AF00000292, and completed a review sheet.
12. In accordance with a request to the secretariat made by the Board in its 10th meeting, the secretariat shared this review sheet with FNEC and offered it the opportunity of providing responses before the review sheet was sent to the PPRC.
13. The secretariat is submitting to the PPRC the summary and, pursuant to decision B.17/15, the final technical review of the project, both prepared by the secretariat, along with the final submission of the proposal in the following section. In accordance with decision B.25.15, the proposal is submitted with changes between the initial submission and the revised version highlighted.
- 14.



ADAPTATION FUND

## ADAPTATION FUND BOARD SECRETARIAT TECHNICAL REVIEW OF PROJECT/PROGRAMME PROPOSAL

PROJECT/PROGRAMME CATEGORY: Regular-sized Project Concept

**Country/Region:** Benin

**Project Title:** Building resilience to climate change of the neighboring populations of the classified forests of Bassila and Penessoulou in the Central region of Benin

**Thematic Focal Area:** Rural development

**Implementing Entity:** National Fund for Environment and Climate (FNEC)

**Executing Entities:** National Timber Office, Bassila Town Hall, Communal Unit of the Territorial Agency for Agricultural Development 4

**AF Project ID:** AF00000292

**IE Project ID:**

**Requested Financing from Adaptation Fund (US Dollars):** 2,934,545

**Reviewer and contact person:** Ahmad Ghosn

**Co-reviewer(s):** Pascal Martinez

**IE Contact Person:**

Technical Summary	<p>The project “Building resilience to climate change of the neighboring populations of the classified forests of Bassila and Penessoulou in the Central region of Benin” aims to build the capacity of the most vulnerable small farmers on good practices for adaptation to climate change (CC) and to reinforce the local governance and management framework for adaptation to CC. This will be done through the three components below:</p> <p><u>Component 1:</u> Capacity building of the most vulnerable small farmers on good CC adaptation practices (USD 1,300,000).</p> <p><u>Component 2:</u> Development of value-added chains (VACs) in promising sectors in order to diversify the sources of income of the most vulnerable communities (USD 420,000)</p> <p><u>Component 3:</u> Reinforcing the local governance and management framework for CC adaptation (USD 750,000).</p> <p><u>Requested financing overview:</u></p> <p>Project/Programme Execution Cost: USD 234,650 Total Project/Programme Cost: USD 2,704,650 Implementing Fee: USD 229,895 Financing Requested: USD 2,934,545</p> <p>The proposal includes a request for a project formulation grant of USD 27,000.</p>
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	<p>The initial technical review raised several issues, such as lack of initial gender assessment and streamlining related issues at relevant sections, need for more details on linkages/ lessons learned/ synergies with identified related projects, need for more details on the alignment with national/sub-national plans, and project risk rating, as discussed in the Clarification Requests (CRs) and Corrective Action Requests (CARs) raised in the review.</p> <p>The final technical review finds that all the CARs and CRs raised in the initial review are satisfactorily addressed at this stage.</p>
Date:	11 January 2022

Review Criteria	Questions	Initial review 24 January 2022	Final review 11 February 2022
Country Eligibility	1. Is the country party to the Kyoto Protocol?	<b>Yes.</b>	-
	2. Is the country a developing country particularly vulnerable to the adverse effects of climate change?	<b>Yes.</b> Benin is a developing country highly prone to climate change adverse effects as evidenced by the extreme flooding events during the period 1985-2019 which left 46 people dead and thousands homeless.	-
Project Eligibility	1. Has the designated government authority for the Adaptation Fund endorsed the project/programme?	<b>Yes</b> , as per the endorsement letter dated 7 January 2022.	-
	2. Does the length of the proposal amount to no more than Fifty pages for the project/programme concept, including its annexes?	<p><b>No.</b> The proposal document length is 83 pages. Furthermore, the proposal (particularly Part II) does not comply with the AF template format and guidelines. Also, information pertinent to gender / vulnerable groups are also very limited and too general.</p> <p><b>CAR1:</b> Please shorten the proposal length to AF limit of 50 pages.</p> <p><b>CAR2:</b> Please format the proposal document, particularly Part II, in compliance with AF template (Annex 5 to the OPG,</p>	<p><b>CAR1 and CAR2: Addressed.</b></p> <p>The revised concept note is now 50 pages. It is also formatted as per the AF project template.</p>

		<p>October 2017) and follow related guidelines. Also, consider editing and proofreading to ensure that pertinent material is clearly presented at relevant sections. This is necessary to enable easy review and evaluation of the proposed project compliance with AF criteria/ requirements. Finally, please add a table of contents and lists of acronyms and figures.</p> <p>Examples of errors to be fixed are: on page 2, project category should “regular” instead of ordinary; many figures in part I are a mix of French and English; page numbering is missing or erratic after page 25; under Part II A: The activity 1.1.3.1: title is incomplete; “Output 2.1” should be “Result 2.1”; Output 3.3” should be “Result 3.3” and its title needs to be changed as it is the same as Output 3.3.3.</p>	
	<p>3. Does the project / programme support concrete adaptation actions to assist the country in addressing adaptive capacity to the adverse effects of climate change and build in climate resilience?</p>	<p><b>Yes.</b> The project proposes concrete capacity building activities tailored to the concerned stakeholders/ beneficiaries to enhance climate change adaptability. Other concrete actions include installing honey refining units and construction of rainwater harvesting structures, among other water and soil conservation techniques, to cope with drought periods. However, the proposal should elaborate on how the activities would contribute to climate change adaptation.</p> <p><b>CR1:</b> Please clarify how the activities will contribute to climate change adaptation.</p>	<p><b>CR1: Addressed</b> to an acceptable level for a project concept. However, more elaboration would be needed at full project stage.</p>

	<p>4. Does the project / programme provide economic, social and environmental benefits, particularly to vulnerable communities, including gender considerations, while avoiding or mitigating negative impacts, in compliance with the Environmental and Social Policy and Gender Policy of the Fund?</p>	<p><b>Partially</b> (see Part II C). No initial gender assessment is provided. Quantification of benefits with due consideration of vulnerable groups/gender (number of women, youth, etc.) is recommended, among other issues.</p> <p><b>CAR3:</b> Please provide more information on the gender context and include an initial gender assessment. A full gender assessment and action plan would be required at the full project stage.</p> <p><b>CR2:</b> Please provide quantified estimates of benefits taking into consideration vulnerable groups/gender aspects (number of women, youth, indigenous people, etc.).</p> <p><b>CR3:</b> In Part II C “Social Benefits”, please substantiate the statement: “In rural areas, where school enrolment and health centre attendance are limited by household income, the project will improve school enrolment and health centre attendance”.</p>	<p><b>CAR3 and CR3: Addressed</b>, as reflected in Part IIC under “Social Benefits”, Table 10 and the gender related activities in components 2 &amp; 3. A detailed gender assessment including a gender action plan needs to be included in the fully developed proposal.</p> <p><b>CR2: Addressed.</b></p>
	<p>5. Is the project / programme cost effective?</p>	<p><b>Yes.</b> See Part II D Table 8. However, more information on areas rehabilitated (number of hectares) is recommended. A detailed cost-effectiveness analysis would be needed at the full project proposal stage.</p> <p><b>CR4:</b> Provide more information on the area to be rehabilitated (number of hectares). A more detailed cost-effectiveness analysis would be needed at the full project proposal stage.</p>	<p><b>CR4: Cleared.</b> A new column/ entry has been added in Table 8 providing an estimate of the area to be rehabilitated.</p>

	6. Is the project / programme consistent with national or sub-national sustainable development strategies, national or sub-national development plans, poverty reduction strategies, national communications and adaptation programs of action and other relevant instruments?	<p><b>Yes.</b> See Part II E. However, more emphasis needs to be placed on recent plans (NDC, NAP, National CC Management Policy, PC2D and Low Carbon and CC Resilient Development Strategy) with clear description of how the project is aligned with and/or will contribute to the implementation of these plans.</p> <p><b>CR5:</b> Elaborate more on the consistency of the project with recent plans (NDC, NAP, National CC Management Policy, PC2D and the Low Carbon and CC Resilient Development Strategy) and describe how would the project align with and/or contribute to the implementation of these plans.</p>	<b>CR5: Addressed</b> to an acceptable level for project concept stage. However, more details would be needed at fully developed proposal stage.
	7. Does the project / programme meet the relevant national technical standards, where applicable, in compliance with the Environmental and Social Policy of the Fund?	<b>Yes.</b> See Part II F for details.	-
	8. Is there duplication of project / programme with other funding sources?	<p><b>No.</b> See part II G. However, a brief description along with a table showing linkages, lessons learned complementarities and synergies with past/ current identified projects is needed.</p> <p><b>CAR4:</b> Provide more information in a table format that highlights linkages, lessons learned complementarities and synergies with past/ current identified projects.</p>	<b>CAR4: Addressed</b> to an acceptable level for project concept stage as reflected in Table 9 of the revised project concept document.
	9. Does the project / programme have a learning and knowledge management component to capture and feedback lessons?	<b>Yes.</b> Knowledge management (KM) and dissemination of lessons learned elements are included across all components (see related discussion in Part II H). The	-



		information provided is sufficient for project concept stage. However, more details should be provided at the full proposal level.	
	10. Has a consultative process taken place, and has it involved all key stakeholders, and vulnerable groups, including gender considerations in compliance with the Environmental and Social Policy and Gender Policy of the Fund?	<p><b>Yes.</b> See Part II “I” for details. However, further details on gender and marginalized and vulnerable groups considerations and participation are needed. Furthermore, a summary of the consultation outcomes should be provided along a brief discussion on how these outcomes were considered in the project design.</p> <p><b>CR6:</b> Provide details more details on gender and vulnerable groups in the project area, as well as on the number and type of participants in the consultations with due consideration of gender (women, men) and marginalized/ vulnerable groups.</p> <p><b>CR7:</b> Provide a summary of the consultation outcomes in a tabulated form and explain how these outcomes were considered in the project design.</p>	<b>CR6 and CR7: Addressed</b> to an acceptable level for project concept stage (see Table x and table 10). However, more details including reflection in pertinent sections would be needed at fully developed proposal stage.
	11. Is the requested financing justified on the basis of full cost of adaptation reasoning?	<b>Yes.</b> See Part II J for related details. The project activities are relevant in addressing its adaptation objectives without additional funding from other donors.	-
	12. Is the project / program aligned with AF's results framework?	<b>Yes</b> , but not sufficiently demonstrated. The project supports the AF overall objective: “to reduce vulnerability and increase adaptive capacity to respond to the impacts of CC, including variability at the local and national levels” as indicated on page 24. Reference is also made to the Alignment with AF's	<b>CAR5: Addressed.</b> Alignment of the projects with AF's results framework is given in Table 12 of the revised project concept note. However, more details should be provided at fully developed proposal stage.

		<p>results framework, but no specific information is provided to demonstrate this.</p> <p><b>CAR5:</b> Please demonstrate alignment with AF's results framework. (Note: As outlined in the OPG Annex 4 "Instructions for Preparing a Request for Project or Programme Funding from the Adaptation Fund", any project or programme must align with the Fund's results framework and directly contribute to the Fund's overall objective and outcomes outlined. Not every project/programme outcome will align directly with the Fund's framework but at least one outcome and output indicator from the Adaptation Fund's Strategic Results Framework must be included at the project design stage).</p>	
	13. Has the sustainability of the project/programme outcomes been taken into account when designing the project?	<b>Yes.</b> As reflected under PART II K. The information provided is sufficient at concept stage.	-
	14. Does the project / programme provide an overview of environmental and social impacts / risks identified, in compliance with the Environmental and Social Policy and Gender Policy of the Fund?	<p><b>Partially,</b> see Part II L and table 9. No initial gender assessment is provided, and the project environmental and social risk category is missing. A brief discussion on the E&amp;S risks/ impacts identified is needed. "Gender equality and women's empowerment" and "Basic Labour Rights issues" are not properly addressed and warrant elaboration of related risks and impacts and how they are mitigated.</p> <p><b>CAR6:</b> Please specify the project environmental and risk category (e.g.: A, B,</p>	<p><b>CAR6: Addressed.</b></p> <p><b>CR8: Addressed.</b></p>

		<p>C) in alignment with the Fund's Environmental and Social Policy.</p> <p><b>CR8:</b> In the E&amp;S checklist (Table 9), please elaborate on the "Gender equality and women's empowerment" and "Basic Labour Rights" related risks/ impacts and how they will be addressed.</p>	
Resource Availability	1. Is the requested project / programme funding within the cap of the country?	<b>Yes.</b>	-
	2. Is the Implementing Entity Management Fee at or below 8.5 per cent of the total project/programme budget before the fee?	<p><b>Yes</b>, however adjustments are needed.</p> <p><b>CAR7:</b> Adjust the figures of execution cost and implementing fee in table 7. Also note total project cost should be equal to project components cost + execution cost.</p>	<b>CAR7: Cleared.</b> The revised proposal increased the IE fee, however this remains in line with the threshold established by the Fund's Operational Policies and Guidelines.
	3. Are the Project/Programme Execution Costs at or below 9.5 per cent of the total project/programme budget (including the fee)?	<b>Yes.</b>	-
Eligibility of IE	1. Is the project/programme submitted through an eligible Implementing Entity that has been accredited by the Board?	<b>Yes.</b>	-
Implementation Arrangements	1. Is there adequate arrangement for project / programme management, in compliance with the Gender Policy of the Fund?	n/a at concept stage	
	2. Are there measures for financial and project/programme risk management?	n/a at concept stage	
	3. Are there measures in place for the management of for environmental and social risks, in line with the	n/a at concept stage	

	Environmental and Social Policy and Gender Policy of the Fund?		
	4. Is a budget on the Implementing Entity Management Fee use included?	n/a at concept stage	
	5. Is an explanation and a breakdown of the execution costs included?	n/a at concept stage	
	6. Is a detailed budget including budget notes included?	n/a at concept stage	
	7. Are arrangements for monitoring and evaluation clearly defined, including budgeted M&E plans and sex-disaggregated data, targets and indicators, in compliance with the Gender Policy of the Fund?	n/a at concept stage	
	8. Does the M&E Framework include a break-down of how implementing entity IE fees will be utilized in the supervision of the M&E function?	n/a at concept stage	
	9. Does the project/programme's results framework align with the AF's results framework? Does it include at least one core outcome indicator from the Fund's results framework?	n/a at concept stage	
	10. Is a disbursement schedule with time-bound milestones included?	n/a at concept stage	



ADAPTATION FUND

## ADAPTATION FUND BOARD SECRETARIAT TECHNICAL REVIEW OF PROJECT/PROGRAMME PROPOSAL

PROJECT/PROGRAMME CATEGORY: Regular-sized Project Concept

**Country/Region:** Benin

**Project Title:** Building resilience to climate change of the neighboring populations of the classified forests of Bassila and Penessoulou in the Central region of Benin

**Thematic Focal Area:** Rural development

**Implementing Entity:** National Fund for Environment and Climate (FNEC)

**Executing Entities:** National Timber Office, Bassila Town Hall, Communal Unit of the Territorial Agency for Agricultural Development 4

**AF Project ID:**

**IE Project ID:**

**Requested Financing from Adaptation Fund (US Dollars):** 2,889,900

**Reviewer and contact person:** Ahmad Ghosn

**Co-reviewer(s):** Pascal Martinez

**IE Contact Person:**

### Technical Summary

The project "Building resilience to climate change of the neighboring populations of the classified forests of Bassila and Penessoulou in the Central region of Benin" aims to build the capacity of the most vulnerable small farmers on good practices for adaptation to climate change (CC) and to reinforce the local governance and management framework for adaptation to CC. This will be done through the three components below:

Component 1: Capacity building of the most vulnerable small farmers on good CC adaptation practices (USD 1,300,000).

Component 2: Development of value-added chains (VACs) in promising sectors in order to diversify the sources of income of the most vulnerable communities (USD 420,000)

Component 3: Reinforcing the local governance and management framework for CC adaptation (USD 750,000).

Requested financing overview:

Project/Programme Execution Cost: USD 222,300

Total Project/Programme Cost: USD 2,692,300

Implementing Fee: USD 197,600

Financing Requested: USD 2,889,900

	<p>The proposal includes a request for a project formulation grant of USD 27,000.</p> <p>The initial technical review raises several issues, such as the lack of an initial gender assessment and streamlining of gender/ vulnerable group issues, the need for more information on linkages/ lessons learned/ synergies with identified related projects and the need for more details on the consistency of the project with recent national/sub-national plans, as is discussed in the Clarification Requests (CRs) and Corrective Action Requests (CARs) raised in the review.</p>
Date:	24 January 2022

Project or programme title:

**Building resilience to climate change of the neighbouring populations of the classified forests of Bassila and Penessoulou in the Central region of Benin**

INTEGRATION OF THE COMMENTS OF REVIEWERS IN THE REVISED VERSION OF THE CONCEPT NOTE

Review Criteria	Questions	Comments	Answers
Country Eligibility	1. Is the country party to the Kyoto Protocol?	<b>Yes.</b>	-
	2. Is the country a developing country particularly vulnerable to the adverse effects of climate change?	<b>Yes.</b> Benin is a developing country highly prone to climate change adverse effects as evidenced by the extreme flooding events during the period 1985-2019 which left 46 people dead and thousands homeless.	-
Project Eligibility	1. Has the designated government authority for the Adaptation Fund endorsed the project/programme?	<b>Yes</b> , as per the endorsement letter dated 7 January 2022.	-
	2. Does the length of the proposal amount to no more than Fifty pages for the project/programme concept, including its annexes?	<p><b>No.</b> The proposal document length is 83 pages. Furthermore, the proposal (particularly Part II) does not comply with the AF template format and guidelines. Also, information pertinent to gender / vulnerable groups are also very limited and too general.</p> <p><b>CAR1:</b> Please shorten the proposal length to AF limit of 50 pages.</p> <p><b>CAR2:</b> Please format the proposal document, particularly Part II, in compliance with AF template (Annex 5 to the OPG, October 2017) and follow related guidelines. Also, consider editing and proofreading to ensure that pertinent material is clearly presented at relevant sections. This is necessary to enable easy review and evaluation of the proposed project compliance with AF criteria/ requirements. Finally,</p>	<p>We thank the reviewers for their relevant and useful comments.</p> <p>The revised concept note is now 50 pages long.</p> <p>Necessary edits have been made as per the reviewers' comments (confusion between Result and Output are corrected, uncomplete title are completed). A table of content is added to the document. Limited by the number of pages, we could not add list of acronyms and Figures. Lists of acronyms, Tables and Figures will be added at the stage of full project development.</p> <p><u>Answer to comment "Figures in part I are a mix of French and English":</u> The concept note</p>

		<p>please add a table of contents and lists of acronyms and figures.</p> <p>Examples of errors to be fixed are: on page 2, project category should “regular” instead of ordinary; many figures in part I are a mix of French and English; page numbering is missing or erratic after page 25; under Part II A: The activity 1.1.3.1: title is incomplete; “Output 2.1” should be “Result 2.1”; Output 3.3” should be “Result 3.3” and its title needs to be changed as it is the same as Output 3.3.3.</p>	<p>including Figures was first written in French. It was later on translated in English. Figures designed in French are hard to translate. During the full project phase, Figures will be redesigned in English. However, in Figure 2, French is now translated to English.</p>
	<p>3. Does the project / programme support concrete adaptation actions to assist the country in addressing adaptive capacity to the adverse effects of climate change and build in climate resilience?</p>	<p><b>Yes.</b> The project proposes concrete capacity building activities tailored to the concerned stakeholders/ beneficiaries to enhance climate change adaptability. Other concrete actions include installing honey refining units and construction of rainwater harvesting structures, among other water and soil conservation techniques, to cope with drought periods. However, the proposal should elaborate on how the activities would contribute to climate change adaptation.</p> <p><b>CR1:</b> Please clarify how the activities will contribute to climate change adaptation.</p>	<p>As fully described in the first part of Section “<b>Project target and beneficiaries</b>”, the populations of Bassila are already experiencing the consequences of climate change. Climate projections indicate that in a context of population growth<sup>1</sup>, the situation could worsen in the future.</p> <p>The concretes activities proposed (capacity building activities tailored to the concerned stakeholders, installing honey refining units, construction of rainwater harvesting structures, etc.) are based on the outcome of the consultation of the population and aim at building their resilience to climate change impacts.</p>
	<p>4. Does the project / programme provide economic, social and environmental benefits, particularly to vulnerable communities, including gender considerations, while avoiding or mitigating negative impacts, in compliance with the Environmental and Social Policy and Gender Policy of the Fund?</p>	<p><b>Partially</b> (see Part II C). No initial gender assessment is provided. Quantification of benefits with due consideration of vulnerable groups/gender (number of women, youth, etc.) is recommended, among other issues.</p> <p><b>CAR3:</b> Please provide more information on the gender context and include an initial gender assessment. A full gender assessment and action plan would be required at the full project stage.</p>	<p><u>Answer to CAR3:</u> In the revised concept note, Table 10 is provided to show that gender issue was considered in consultation of populations.</p>

<sup>1</sup> With a natural growth rate of 3.96% in 2013 (RGPH4), the population of Bassila will quadruple by 2050.



		<p><b>CR2:</b> Please provide quantified estimates of benefits taking into consideration vulnerable groups/gender aspects (number of women, youth, indigenous people, etc.).</p> <p><b>CR3:</b> In Part II C “Social Benefits”, please substantiate the statement: “In rural areas, where school enrolment and health centre attendance are limited by household income, the project will improve school enrolment and health centre attendance”.</p>	<p>Answer to CR2: The second part of the Section “<b>Project target and beneficiaries</b>” provides a quantified estimates of beneficiaries highlighting vulnerable groups considered for Components 1 and 2 of the Project. Also column 4 of Table 8 provides approximate number of beneficiaries.</p> <p>Answer to CR3: Justification is provided in the revised concept note. The sentence below is added “Indeed, the improvement in household incomes thanks to the project will enable them to meet family expenses. This will improve attendance at health centers and reduce the dropout rate of students, which is over 35% (Commune of Bassila, 2017).”</p>
	5. Is the project / programme cost effective?	<p><b>Yes.</b> See Part II D Table 8. However, more information on areas rehabilitated (number of hectares) is recommended. A detailed cost-effectiveness analysis would be needed at the full project proposal stage.</p> <p><b>CR4:</b> Provide more information on the area to be rehabilitated (number of hectares). A more detailed cost-effectiveness analysis would be needed at the full project proposal stage.</p>	A new column (“Agricultural area”) is now added to Table 8 providing an estimate of area to be rehabilitated.
	6. Is the project / programme consistent with national or sub-national sustainable development strategies, national or sub-national development plans, poverty reduction strategies, national communications and adaptation	<b>Yes.</b> See Part II E. However, more emphasis needs to be placed on recent plans (NDC, NAP, National CC Management Policy, PC2D and Low Carbon and CC Resilient Development Strategy) with clear description of how the project is aligned with and/or will contribute to the implementation of these plans.	Part II D in the revised concept note addresses the consistency between the projects and recent national and sub-national documents.

	programs of action and other relevant instruments?	<b>CR5:</b> Elaborate more on the consistency of the project with recent plans (NDC, NAP, National CC Management Policy, PC2D and the Low Carbon and CC Resilient Development Strategy) and describe how would the project align with and/or contribute to the implementation of these plans.	
	7. Does the project / programme meet the relevant national technical standards, where applicable, in compliance with the Environmental and Social Policy of the Fund?	<b>Yes.</b> See Part II F for details.	-
	8. Is there duplication of project / programme with other funding sources?	<b>No.</b> See part II G. However, a brief description along with a table showing linkages, lessons learned complementarities and synergies with past/ current identified projects is needed.  <b>CAR4:</b> Provide more information in a table format that highlights linkages, lessons learned complementarities and synergies with past/ current identified projects.	Synergy and complementarity links with past and ongoing projects are now established (See Table 9 of the revised concept note)
	9. Does the project / programme have a learning and knowledge management component to capture and feedback lessons?	<b>Yes.</b> Knowledge management (KM) and dissemination of lessons learned elements are included across all components (see related discussion in Part II H). The information provided is sufficient for project concept stage. However, more details should be provided at the full proposal level.	-
	10. Has a consultative process taken place, and has it involved all key stakeholders, and vulnerable groups, including gender considerations in compliance with the Environmental and Social Policy and Gender Policy of the Fund?	<b>Yes.</b> See Part II "I" for details. However, further details on gender and marginalized and vulnerable groups considerations and participation are needed. Furthermore, a summary of the consultation outcomes should be provided along a brief discussion on how these outcomes were considered in the project design.  <b>CR6:</b> Provide details more details on gender and vulnerable groups in the project area, as well as on the number and type of participants in the consultations with due consideration of gender (women, men) and marginalized/ vulnerable groups.	As was shown in the initial concept note, the vulnerability matrix summarizes the outcome of the consultations with grassroots stakeholders.  Furthermore, the vulnerability matrix shapes the components of the project. The essence of the consultation was to have a concept note fully in line with what the populations are experiencing on the ground.  Also Table 10 (of the revised concept note) gives a summary of stakeholders who participated in the consultations and provides

		<b>CR7:</b> Provide a summary of the consultation outcomes in a tabulated form and explain how these outcomes were considered in the project design.	the percent of men and women, vulnerable groups and associations.
	11. Is the requested financing justified on the basis of full cost of adaptation reasoning?	<b>Yes.</b> See Part II J for related details. The project activities are relevant in addressing its adaptation objectives without additional funding from other donors.	-
	12. Is the project / program aligned with AF's results framework?	<p><b>Yes,</b> but not sufficiently demonstrated. The project supports the AF overall objective: "to reduce vulnerability and increase adaptive capacity to respond to the impacts of CC, including variability at the local and national levels" as indicated on page 24. Reference is also made to the Alignment with AF's results framework, but no specific information is provided to demonstrate this.</p> <p><b>CAR5:</b> Please demonstrate alignment with AF's results framework. (Note: As outlined in the OPG Annex 4 "Instructions for Preparing a Request for Project or Programme Funding from the Adaptation Fund", any project or programme must align with the Fund's results framework and directly contribute to the Fund's overall objective and outcomes outlined. Not every project/programme outcome will align directly with the Fund's framework but at least one outcome and output indicator from the Adaptation Fund's Strategic Results Framework must be included at the project design stage).</p>	Alignment of the projects activities with AF's results framework is given in Table 12 of the revised concept note. This will be further detailed during the full project writing phase.
	13. Has the sustainability of the project/programme outcomes been taken into account when designing the project?	<b>Yes.</b> As reflected under PART II K. The information provided is sufficient at concept stage.	-
	14. Does the project / programme provide an overview of environmental and social impacts / risks identified, in compliance with the Environmental and Social Policy and Gender Policy of the Fund?	<b>Partially,</b> see Part II L and table 9. No initial gender assessment is provided, and the project environmental and social risk category is missing. A brief discussion on the E&S risks/ impacts identified is needed. "Gender equality and women's empowerment" and "Basic Labour Rights issues" are	In its design, this project fundamentally takes into account gender equality and women's empowerment.

		<p>not properly addressed and warrant elaboration of related risks and impacts and how they are mitigated.</p> <p><b>CAR6:</b> Please specify the project environmental and risk category (e.g.: A, B, C) in alignment with the Fund's Environmental and Social Policy.</p> <p><b>CR8:</b> In the E&amp;S checklist (Table 9), please elaborate on the "Gender equality and women's empowerment" and "Basic Labour Rights" related risks/ impacts and how they will be addressed.</p>	<p>Most of the activities of Component 2 and 3 provides various activities for women's empowerment.</p> <p>As shown in Table 10, gender equity was considered during the consultation of grassroots stakeholders. Greater consideration will be given to gender equity during the full project development phase.</p> <p>"Basic Labour rights" violation risks were already addressed in the initial concept note. It was written "Inequality of pay between men and women and child labor are risks that could have an impact on the proper execution of activities. The project will remain vigilant to the respect of the Labor Code in force in the Republic of Benin. Attention will be paid to the elimination of child labor."</p>
Resource Availability	1. Is the requested project / programme funding within the cap of the country?	<b>Yes.</b>	-
	2. Is the Implementing Entity Management Fee at or below 8.5 per cent of the total project/programme budget before the fee?	<p><b>Yes</b>, however adjustments are needed.</p> <p><b>CAR7:</b> Adjust the figures of execution cost and implementing fee in table 7. Also note total project cost should be equal to project components cost + execution cost.</p>	Wrong figures in Table 7 are now corrected
	3. Are the Project/Programme Execution Costs at or below 9.5 per cent of the total project/programme budget (including the fee)?	<b>Yes.</b>	-
Eligibility of IE	1. Is the project/programme submitted through an eligible Implementing Entity that has been accredited by the Board?	<b>Yes.</b>	-

Implementation Arrangements	1. Is there adequate arrangement for project / programme management, in compliance with the Gender Policy of the Fund?	n/a at concept stage	
	2. Are there measures for financial and project/programme risk management?	n/a at concept stage	
	3. Are there measures in place for the management of for environmental and social risks, in line with the Environmental and Social Policy and Gender Policy of the Fund?	n/a at concept stage	
	4. Is a budget on the Implementing Entity Management Fee use included?	n/a at concept stage	
	5. Is an explanation and a breakdown of the execution costs included?	n/a at concept stage	
	6. Is a detailed budget including budget notes included?	n/a at concept stage	
	7. Are arrangements for monitoring and evaluation clearly defined, including budgeted M&E plans and sex-disaggregated data, targets and indicators, in compliance with the Gender Policy of the Fund?	n/a at concept stage	
	8. Does the M&E Framework include a break-down of how implementing entity IE fees will be utilized in the supervision of the M&E function?	n/a at concept stage	
	9. Does the project/programme's results framework align with the AF's results framework? Does it include at least one core	n/a at concept stage	

	outcome indicator from the Fund's results framework?		
	10. Is a disbursement schedule with time-bound milestones included?	n/a at concept stage	



**ADAPTATION FUND**

**REQUEST FOR  
PROJECT/PROGRAMME  
FUNDING FROM THE  
ADAPTATION FUND**

The annexed form should be completed and transmitted to the Adaptation Fund Board Secretariat by email or fax.

Please type in the responses using the template provided. The instructions attached to the form provide guidance to filling out the template.

Please note that a project/programme must be fully prepared (i.e., fully appraised for feasibility) when the request is submitted. The final project/programme document resulting from the appraisal process should be attached to this request for funding.

Complete documentation should be sent to:

The Adaptation Fund  
Board Secretariat 1818 H  
Street NW  
MSN N7-700  
Washington,  
D.C., 20433  
U.S.A  
Fax: +1 (202) 522-3240/5  
Email: [afbsec@adaptation-fund.org](mailto:afbsec@adaptation-fund.org)

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# PROJECT/PROGRAMME PROPOSAL

## PART I: PROJECT/PROGRAMME INFORMATION

Project/Programme Category:	<b>Regular project</b>
Country:	<b>Benin</b>
Title of Project/Programme:	<b>Building resilience to climate change of the neighbouring populations of the classified forests of Bassila and Penessoulou in the Central region of Benin</b>
Type of Implementing Entity:	National Implementing Entity (NIE)
Implementing Entity:	National Fund for Environment and Climate (FNEC)
Executing Entities:	National Timber Office, Bassila Town Hall, Communal Unit of the Territorial Agency for Agricultural Development 4
Amount Requested:	2,934,545 U.S Dollars

### Background and context of the Project/Programme: Project Overview

Among the challenges of the 21<sup>st</sup> century, climate change (CC) is among the most pressing and alarming ones. West Africa, to which Benin belongs, is one of the most vulnerable regions to the effects of CC, which constitutes an additional constraint in the fight against poverty.

Indeed, Benin population suffers from the effects of climatic hazards as evidenced by (i) the exceptional floods of 2010 which cost the lives of 46 people and caused damages estimated about 80,778,431 US dollars, (ii) the widespread floods of 1985, 2006, 2011 and 2019 that left thousands homeless, and (iii) the severe meteorological and agricultural droughts of the years 1958, 1977, 1983, 1984, 2000, 2001, 2013-2015, responsible for severe food shortages, catastrophic water and fodder deficits, and significant losses in agricultural export earnings (Benin, 2011; MCVDD, 2019). In order to ensure the country's socio-economic development and the food and nutritional security of the poorest communities, adaptive measures are urgently needed.

The central region of Benin, in this case the commune of Bassila, which is the most forested in the region, is not spared by climate variability. In addition to the flooding episodes, there is the persistent late start of rainfall, the early onset and cessation of rainfall, their poor distribution and the recurrent pockets of drought which, combined with the increased frequency and severity of excessive heat and strong winds, have a negative impact on the livelihoods of the populations (agriculture, market gardening, livestock, local processing units for agricultural products, etc.). In order to cope with the degradation of their livelihoods, certain bangs of the populations living near the forests, who benefit from the ecosystem services provided by these forests (medicinal plants, fruit picking, collection of dead wood for energy, etc.), tend to take more resources from the forests, at the risk of breaking, in the context of CC, the fragile balance between the sustainable satisfaction of their essential needs and the services provided by the ecosystem. This is the case of the communities living in the classified forests of Bassila and Penessoulou.

Benin's commitment to contribute to the mitigation of CC and the adaptation of vulnerable communities to its adverse effects was made with the ratification of the United Nations Framework Convention on Climate Change (UNFCCC) on June 30, 1994, and that of the Kyoto Protocol and the Paris Agreement respectively on February 25, 2002 and October 31, 2016. Three national communications on climate change (MEHU, 2001; MEHU, 2011; MCVDD, 2019), a national adaptation programme of action (MEPN, 2008) and a national adaptation plan (MCVDD, 2021) have been developed. Benin even adopted a law on climate change in 2018 and a National Climate Change Management Policy (NCCMP) in February 2021. The fourth national communication on climate change is currently being prepared.

Recently, a vulnerability study on flood risks in the Ouémé basin identified, among others, the arrondissement of Penessoulou as vulnerable (Sintondji *et al.*, 2019). The exploitation of the results of this type of study, which respond to the concerns of vulnerable populations, should facilitate the implementation of initiatives on the ground. Ultimately, this project will make it possible to map the most vulnerable groups of farmers, market gardeners, beekeepers, livestock breeders and local processing units for agricultural products in the two arrondissements of Bassila Centre and Penessoulou, to establish priorities for intervention with village communities and to develop a portfolio of urgent measures (integration of climate information, mechanism for revolving seeds and plants adapted to climate change, water and soil conservation techniques, monitoring of technical itineraries and adoption of resilient technologies, training of local communities on modern beekeeping techniques, etc.). The project also plans to reinforce the local governance framework in relation to CC by building the capacities of communal actors.

### Geographical framework of the project

Located in the central region of Benin in the department of Donga (Figure 1), Bassila, the third largest commune in Benin, covers an area of 5661 km<sup>2</sup> and is subdivided into four (4) arrondissements whose demographic characteristics are given in Table 1.

The Bassila Forest (classified by Order No. 2843 SE of August 5, 1943) and the Penessoulou Forest (classified by Order No. 2394/S/E/F of July 7, 1946) are located in the arrondissements of Bassila Centre and Penessoulou, respectively (Figures 1, 2 and 3). These two classified areas located in Benin's Agro-ecological Zone 5 (Cotton Zone of Benin Central region) provide important ecosystem services to the neighbouring populations.

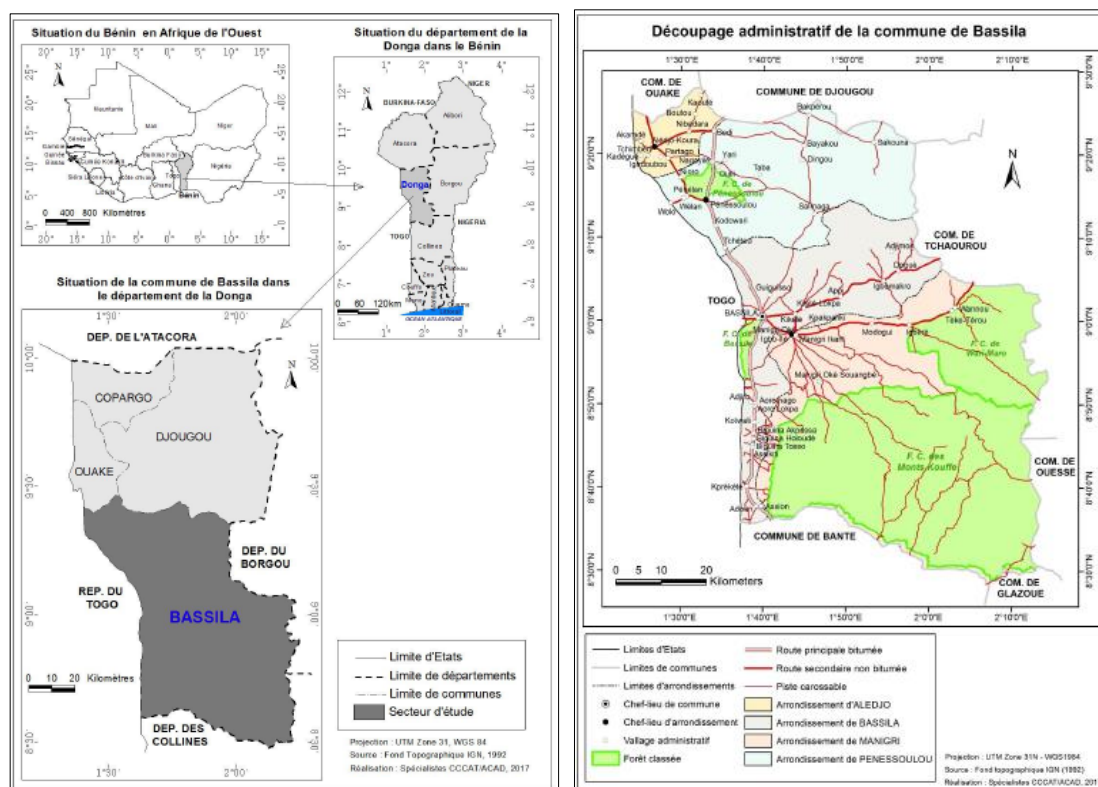


Figure 1: Location of the commune of Bassila  
Source : PDC3 Bassila (2017).

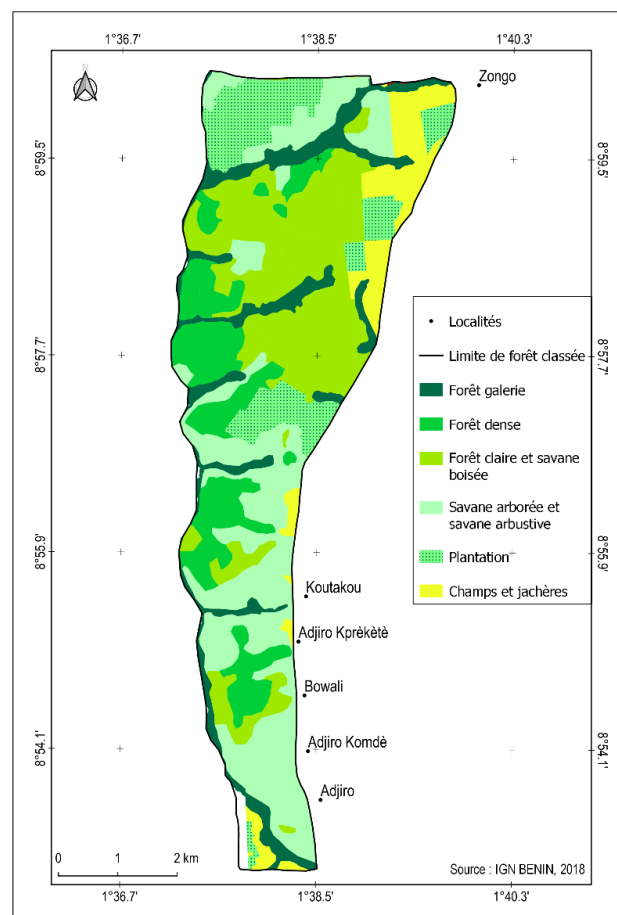
Table 1: Arrondissements of the commune of Bassila

	Pop. in 2013	Growth rate	Pop. in 2020
Aledjo	23 238	3,96	23 924
Bassila	46 569	3,96	47 943
Manigri	26 409	3,96	27 188
Penessoulou	33 875	3,96	34 875

Source: PDC3 Bassila (2017).

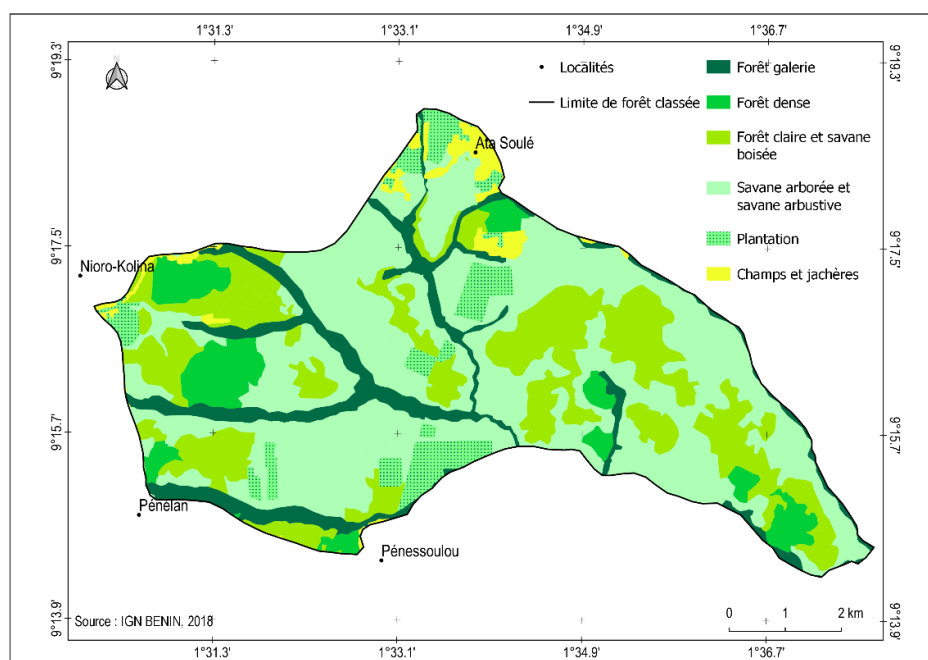
The classified forest of Bassila (3,320 ha) borders Togo and extends between parallels 8° 52' and 9° North latitude on the one hand, and meridians 1° 37' and 1°39' East longitude on the other hand (Figure 2). As for the Pénessoulou Classified Forest (5,470 ha), it extends between parallels 9°14' and 9°18' North latitude on the one hand, and meridians 1°30' and 1°37' East longitude on the other hand (Figure 3).

The dominant plant species in these two forests are *Khaya grandifoliola* (Welw), *Aubrevillea kerstingii* (Harms) pellegr and *Erythrophleum suaveolens* (Guill. & Perr.) (Adomou, 2005). In addition, some animal species that were still present until recently have practically disappeared (buffalo, buffon cob, hyena, panther, lion, bushpig, sitatunga).



**Figure 2:** Classified forest of the Central of region of Bassila in 2018

Source: IGN-Benin (2018)



**Figure 3:** Pénessoulou classified forest in 2018

**Source:** IGN-Benin (2018)

### Socio-economic context

In Benin, a recent survey conducted by INSAE (National Institute of Statistics and Economic Analysis) revealed that the department of Donga, to which the Commune of Bassila belongs, was, between 2015 and 2019, the most affected by the worsening of the monetary poverty index<sup>1</sup> which rose from 36.4% in 2015 to 43.3% in 2019 (INSAE, 2020). During the same period, the non-monetary poverty index<sup>2</sup> increased from 18.6% to 22.9% (INSAE, 2020). As the majority of the department's population is rural, these INSAE figures corroborate the deterioration of the livelihoods of rural populations, which are mainly based on agriculture, livestock, and the exploitation of non-timber forest products.

In Bassila, more than 80% of the active population works in agriculture, fishing and hunting; trade, catering and accommodation, manufacturing, transport and communication and, building and public works occupy the rest of the population (INSAE, 2013).

In the neighbouring zones of the classified forests of Bassila and Pénessoulou, crop production activities mobilize 95.7% of households; they are followed by animal production (4.0%) and the other sub-sectors share less than 1% of jobs. Crop and livestock production activities are essentially dependent on the spatial and temporal distribution of rainfall and are therefore exposed to hydro-climatic variations and other extreme weather phenomena. In general, the farms are of the family type with 60% of the cultivated area not exceeding 3 ha (Table 2). These farms fall into two categories: (i) farms without livestock (neither small ruminants nor cattle), and (ii) agro-pastoral farms.

**Table 2: Area of land cultivated during the 2016/2017 season in Bassila**

	<1 ha	1 to 2 ha	2 to 3 ha	3 to 4 ha	4 to 5 ha	5 and more
Bassila	12,0	28,7	19,3	17,3	7,3	15,3

Source : INSAE & PAM, 2017

<sup>1</sup>"To measure income poverty, the standard of living of individuals (annual consumption per capita) is assessed and a poverty line is defined by which each individual is categorized according to his or her position (below or above the line). This approach is analyzed according to the usual indicators that are the incidence, depth and severity of poverty. According to the EHCVM 2019, the overall annual poverty line is estimated at 246,542 FCFA. This threshold is composed of a food component (146,793 FCFA) and a non-food component (99,749 FCFA) " (INSAE, 2020).  
<sup>2</sup>"From a non-monetary point of view, poverty is apprehended through a composite index of living standards. This indicator reflects the general comfort in which households live (housing, possession of durable goods and hygiene). " (INSAE, 2020).

The main annual crops are maize, yam and cassava, followed by small millet, rice, sweet potatoes, taro, cowpeas, soybeans, voandzou, goussi, sesame, tomatoes, chili pepper, okra, cotton, and tobacco. The exploitation of cashew trees has taken on a particular importance since the 1990s with the boosting of the cashew nut export trade.

Poultry and small ruminants are raised by the majority of the population, while cattle are raised by a minority of Fulani. Cattle breeding by indigenous people is marginal compared to transhumant breeders from the northern region of Benin and neighboring countries who have the largest herds.

The exploitation of wood products from forests (timber, firewood and charcoal) is governed by current national regulations (national forest policy of June 2012; Law No. 98-030 of February 12, 1999 on the framework law on the environment in the Republic of Benin, etc.). The number of loggers in the classified forests of Bassila and Penessoulou is limited because of the investment required for this activity.

Timber is produced in the form of planks, bastings, rafters and boards. The species generally sawn are *Khaya senegalensis*, *Khaya grandifoliola*, *Milicia excelsa*. The exploitation and commercialization of the timber drained to the south of the country constituted a very important source of income for the minority who were in charge of it. These species are practically extinct in the area and now species such as *Isoberlinia* sp *Diospyros mespiliformis*, and *Anogeissus leiocarpa* are exploited. *Azelia africana* and *Pterocarpus erinaceus* are prohibited from exploitation.

Firewood comes from cleared fields and sometimes from tree and shrub cuts in the savannahs around the villages. The sale of firewood in piles (sometimes in steres) - bound for the South (Bohicon, Cotonou), the North (Djougou, Natitingou) and even Burkina Faso - along the main roads is the activity of the women.

Charcoal is exploited in wood processing units installed in the region since the 1990s. In addition to dead wood, which was exclusively transformed, green wood is currently used more and more because the market is flourishing. The price of a 75 kg to 100 kg bag of charcoal has risen from 400 - 500 CFA francs in 1993 to 2000 CFA francs in 2010 and 3000 CFA francs in 2017. Increasingly perceived as a profitable activity, the manufacture of charcoal induces a strong deforestation that has adverse effects on private forests.

The non-timber products exploited by the local populations of the classified forests of Bassila and Penessoulou are essentially leaves, flowers, fruits, medicinal products, lianas, honey and game.

The roots of *Zanthoxylum zanthoxyloides* have medicinal properties, especially for the mother in labor. They are sought after in the forests and their exploitation would hardly harm the life of the tree. They are exported to urban centers (Cotonou, Djougou).

*Saba senegalensis* vines are regularly harvested and transformed by women into sponge and sold on local markets and elsewhere (Cotonou in Benin, Sokode and Afem in Togo). The honey, obtained in a traditional way, by treating the bees with smoke in the cavities of tree trunks or in the hives installed in the forest, is sold on the local market and in the South of the country.

Game hunting is part of the habits of the neighbouring populations. It is practiced in all seasons, particularly during the dry season, because the conditions for movement and observation are more favorable during this period. The means used vary from metal jawed traps to rifles. In addition to self-consumption, game constitutes a significant source of income in the household economy.

Processing activities are carried out by women. They involve the fruits of the néré, shea and Pentadesma trees, from which néré mustard, black soap, cosmetics, shea butter and Pentadesma butter are respectively produced and sold on the local and international markets. Shea, tamarind and oil palm fruits are also sold without processing on the local market and even on the international market for shea.

Women interviewed during the stakeholder consultation (**Annex 1**) for the preparation of this concept note emphasized the difficulties of néré and shea fruits. Indeed, compared to the last thirty years, it is necessary to travel longer distances for a less abundant harvest.

## Environmental context

With a natural vegetation cover of 5643.89 km<sup>2</sup> in 1979 (open forests, islands of dense dry forests, forest galleries, sacred forests, wooded savannahs, tree savannahs, shrub savannahs, and grassy savannahs), i.e., 499.7% afforestation, the Commune of Bassila was found in 1986, 2006, and 2017 with afforestation rates of 90.7%, 86.3%, and 73.2%, respectively (Akondé, 2015;

Commune of Bassila, 2017; Gbedahi *et al.* 2019, DGEFC, 2019 and Figure 4). This strong regression of natural formations (26.5% ) in about forty years is justified by the establishment of human settlements (villages and hamlets), the extension of anthropogenic plant formations (plantations, mosaics of crops and fallows), and the adverse effects of climate variability and extreme weather events to which many plant species have not been able to adapt.

According to the same sources, the population of the Commune of Bassila doubled between 2002 and 2017, while the national population increased by barely half. The area of villages and other settlements, and that of fields and fallow land and plantations have increased by 150%, 342% and 528% respectively. As for climate variability, it has manifested itself in the rarefaction, or even disappearance in some places, of species such as *Azelia africana* and *Khaya senegalensis*, which are already on the Red List of the International Union for Conservation of Nature (IUCN) and are critically endangered in Benin.

The regression of natural formations is accompanied by a reduction in the ecosystem services provided by the forests to the local populations.

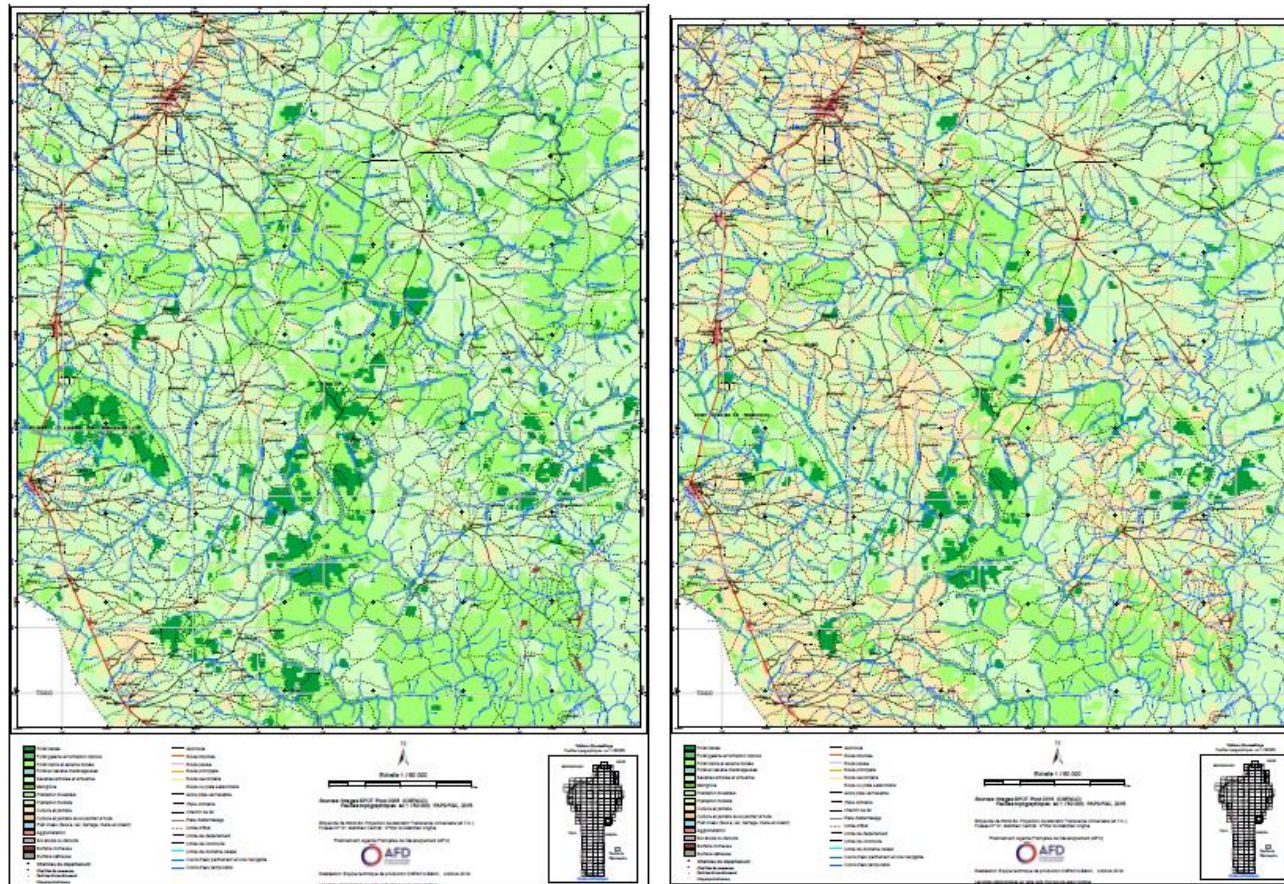
In order to limit the loss of ecosystem services, the Forest classification bylaws, issued by the colonial administration, limited the use rights of the local populations essentially to the collection of dead wood and the harvesting of fruits and food and medicinal plants. The access of the populations to the forests for other uses was prohibited. It was therefore difficult for these populations to respect the law outside of their vital interests. Thus, the consequences of the anarchic incursions of certain individuals into classified areas were damaging to both the forestry administration and local communities.

This is why Law No. 93-009 of 2 July 1993 on the forest regime in the Republic of Benin instituted the principle of participatory management of classified forests. The implementing decree<sup>3</sup> outlines the purpose of it. According to Article 26 of the decree, "sustainable and participatory forest management must, in an integrated manner, make it possible to (i) meet the country's current and future socio-economic, cultural and ecological needs, in the interest and with the assistance of the population, and (ii) ensure the preservation of the environment and the conservation of biological diversity in the long term. Local communities are thus empowered to situate the satisfaction of their current and future needs within a framework that integrates their own interests, the interests of the environment and the interests of the nation as a whole, regardless of the sectors of activity considered: food or cash crops, market gardening, livestock, fishing, beekeeping, processing, etc. In addition to the ecosystem services provided by the classified forests of Bassila and Penessoulou, these communities have access, among other things, to the products of thinning of forest stands. These are the poles from the first two thinnings and the slash from the third thinning, the thinning of trees, and the regeneration cuts. However, in classified forests, practices such as the harvesting of teak leaves in young plantations, the traditional harvesting of honey using fire, and phytosanitary control using pesticides are still subject to safety precautions for plantations, plant stands and animal biodiversity.

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<sup>3</sup>Implementing decree of the law on the forestry regime in the Republic of Benin: Decree n°96-271 of July 2, 1996





**Figure 4 :** Land use of the Pénessoulou classified forest between 2005 (left) and 2015 (right).

Source: DGEFC (2019)

## Climate change context

### Past and current climate variability

As outlined in the **Project Overview** section, Benin-wide efforts have been undertaken to document climate change occurrence, impacts, and adaptation and mitigation efforts. Benin's climatology over the last 100 years shows a succession of wet (1921-1960), dry (1970-1980), transitional (1990), and a tentative trend towards the rainfall of the wet decades (2000-2010) (Badou et al. 2021). A reduction in the number of rainy days correlated with an increase in the length of pockets of drought and the severity of extreme rainfall has been reported in the literature (TCN, 2019, Agbossou et al. 2012; Obada et al. 2017). Concomitantly, an increase in average temperature of about 1.3°C compared to the 1981-2010 normal is observed (TCN, 2019). In northern Benin, over the period 1970-2010, minimum and maximum temperatures increased by 2.4°C and 1.2°C respectively suggesting a twice as rapid increase in minimum temperatures (Badou et al. 2016) and presaging warmer night temperatures.

The interannual variability of rainfall in the commune of Bassila is similar to that observed at the national level. As shown in the figure below, for the rainfall stations of Bassila and Pénoussoulou, with a few exceptions, the wet decades of the 1950s and 1960s were followed by less wet to dry decades.

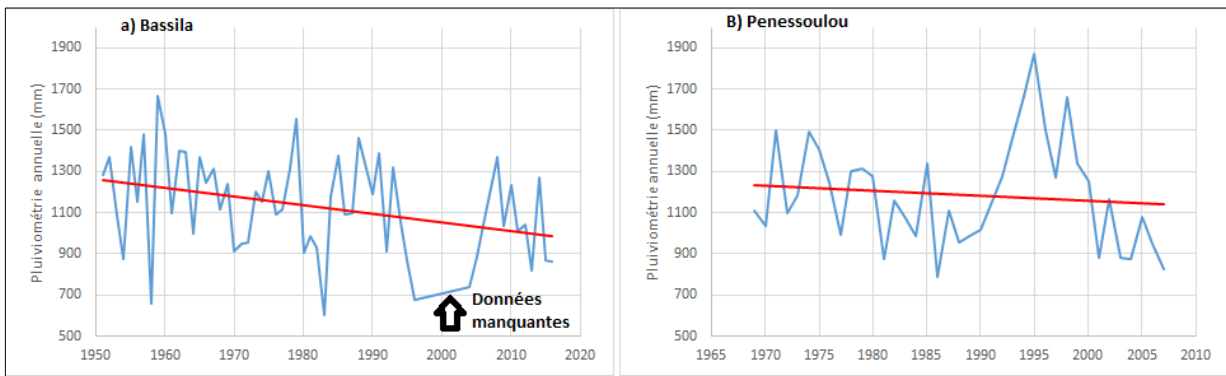


Figure 5: Interannual variability of rainfall at Bassila (a) and Pénoussoulou (b) according to available data. In red, the trend curve.

Source: Agence Méto-Bénin

At the Bassila station (see Table 3), there is a frequent decrease in annual rainfall compared to the 1981-2010 climate normal of up to 250 mm and a less frequent increase in annual rainfall of around 205 mm compared to the climate normal. This suggests frequent droughts in the case of a decrease in rainfall and a few floods in the case of an increase in rainfall.

Table 3: Annual rainfall deviation from the climatic normal (1981-2010) at Bassila station

Period/Year	1981-2010	2011	2012	2013	2014	2015	2016
Annual rainfall (mm)	1069	1009.1	1040.9	822.2	1273.7	871.5	863.1
Deviation from normal (mm)	-	-59.9	-28.1	-246.8	204.7	-197.5	-205.9

As for temperatures, the synoptic station at Savè (the closest to Bassila, which has only rainfall stations) shows that minimum and maximum temperatures have increased with average amplitude of about 2.5°C.

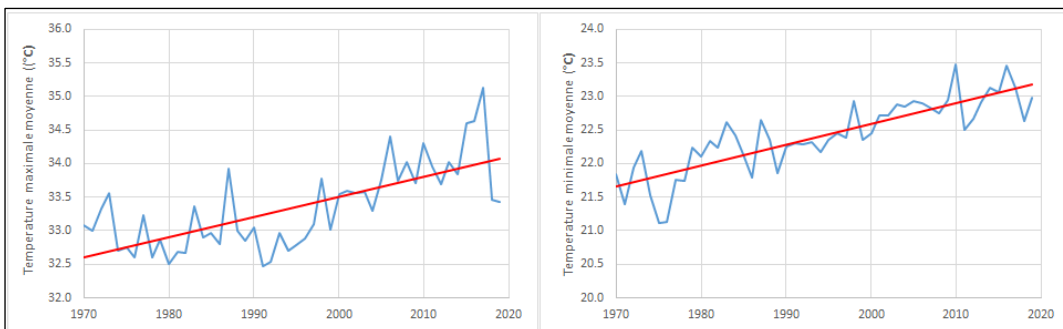


Figure 6 : Interannual variability of maximum (left) and minimum (right) temperatures at the synoptic station of Savè.

Source : Agence Méto-Bénin



Over the last decade, the minimum and maximum temperature departures from the climatic normal (1981-2010) have reached peaks of 0.9 °C and 1.9 °C respectively.

Table 4: Over the last decade, the minimum and maximum temperature departures from the climatic normal (1981-2010) have reached peaks of 0.9 °C and 1.9 °C respectively.

Period/Year	1981-2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Minimum temperature										
Average min. temperature (°C)	22.5	22.5	22.7	22.9	23.1	23.1	23.5	23.1	22.6	23
Deviation from normal (°C)	-	0	0.1	0.4	0.6	0.5	0.9	0.6	0.1	0.5
Maximum temperature										
Average max. temperature (°C)	33.3	34.0	33.7	34.0	33.8	34.6	34.6	35.1	33.5	33.4
Deviation from normal (°C)	-	0.7	0.4	0.8	0.6	1.3	1.4	1.9	0.2	0.2

Statistical analysis shows that compared to the climate normal, the last decade has seen a frequent decrease in annual rainfall and an increase in average minimum and maximum temperatures. The perception of climate variability by the populations consulted for this concept note (Annex 1) corroborates the statistical analysis of climate data. Indeed, compared to the last thirty years, for the said populations the last ten years have been marked by the scarcity of rainfall, late rains<sup>4</sup>, increased frequency and severity of heat waves and strong winds.

#### ***Effects of past and current climate variability***

The vulnerability matrix below (Table 5) summarizes the effects of past and current climate variability as perceived by the neighbouring populations of the Bassila and Penessoulou classified forests. Three hazards are mentioned by the populations: (i) the random onset and cessation of the rainy season associated with an increase in the length of pockets of drought that can reach 3 to 4 weeks even during the wettest months of July and August, (ii) the increase in the frequency and severity of excessive heat, and (iii) the increase in the frequency and severity of violent winds. The effects of these hazards are amplified by the sensitivities of deforestation induced by extensive agriculture, charcoal manufacturing and excessive pesticide use.

<sup>4</sup> «Climate change is the mess of rain» (words of the former Chief of arrondissements of Pénésoulou during the consultation session of stakeholders in Pénésoulou on March 26, 2021)

## Annex 5 to OPG Amended in October 2017

**Table 5 : Vulnerability Matrix**

Climatic variable	Hazards / Population perception	Elements of sensitivity	Direct and indirect impacts
Rarity of rainfall  Late rains	<p>Changes in the timing of the rainy season that have become so random that people are confused about planting and harvesting</p> <p>Thirty years ago, people made a clear distinction between the rainy season (June to September or even October and November), the dry season (February to May) and the harmattan period (mid- November to January). Over the past ten years, this calendar has been disrupted, with the rains starting early (now in March or April) and ending early (now in September).</p> <p>Increase in the length of dry pockets (3-4 weeks during the rainiest months of July and August)</p>	On crop production (soybeans, corn, shea, yams, sorghum, market garden produce, cashew nuts)	
		Leasing of rural land to individuals or groups of individuals called "agricultural settlers" who clear forests and practice extensive agriculture.	<ul style="list-style-type: none"> <li>Disruption of planting and harvesting activities resulting in reduced yields of priority crops</li> <li>Sorghum: abandonment of sorghum cultivation (high sensitivity to water stress), which was previously sufficiently produced in the commune</li> <li>Maize: 30-37% decrease in maize production (18 bags/ha previously vs. 11-12 bags/ha today for some producers; 33 bags/ha previously vs. 20-26 bags/ha today for other producers)</li> <li>Cassava: 60% decrease in the production of cassava used by women who transform cassava into gari (before, 3 feet of cassava allowed them to obtain 2 to 3 bags of gari, whereas today, 3 feet only allow them to obtain 1 bag of gari) Nowadays, 3 feet of cassava only allow to obtain 1 bag of gari)</li> <li>Cashew: Early rains in March (like the one on March 10, 2021) disrupted the ripening process and were therefore harmful to cashew nuts</li> <li>Vegetable growing: now only possible on the banks of waterways</li> <li>Shea: a decrease in harvesting of about 80% (it is now necessary to travel about 10 km to fill 2 bags, whereas previously it was necessary to travel just 1 km to fill 10 bags)</li> <li>Honey: drop in honey production of about 57% (nowadays a hive produces 5-10 L against 15-20 L before)</li> <li>This drop in yield forces the population to storm the surrounding forests.</li> </ul>
Temperature	<p>Increased frequency and severity of excessive heat (heat wave)</p> <p>Thirty years ago, the heat peak covered the period of March-May, but, for the last ten years, already in February the heat peaks are reached)</p> <p>It is felt 12 months out of 12 even during the harmattan (cool but dry wind) which was previously associated with high minimum temperatures</p> <p>Only March was the month of excessive heat</p> <p>Previously, the months of December to February were the harmattan period with intensive cold. This is no longer the case today</p>	On crop production and forest resources	
			<ul style="list-style-type: none"> <li>Increased evapotranspiration and water needs of crops which are not met leading to a continuous decrease in yields forcing populations to storm the surrounding forests</li> <li>Exacerbation of vegetation fires (in terms of damage and area)</li> <li>Greater difficulty in controlling the spread of wildfires</li> </ul>
		On animal production	
Strong winds	<p>Strong winds/ Increased frequency and severity of strong winds)</p> <p>In the past, strong winds were cyclical (3 to 5 years and at the beginning of the season); today they are more regular and violent due to the regression of the vegetation cover which plays a role of windbreak.</p>	Pesticide Use; deforestation	<ul style="list-style-type: none"> <li>Fall of mahogany flowers and unripe nuts leading to a decrease in cashew harvesting. Despite plant improvement, the yield today is only 500-600 kg/ha compared to 390 kg/ha before. As a comparison, (before) and today. () in Ivory Coast, nowadays, the yield is about 1200 kg/ha.</li> <li>Negatively impacts the flowering process and, in turn, the possibility for bees to produce honey</li> <li>More pronounced uprooting and destruction of crops</li> </ul>

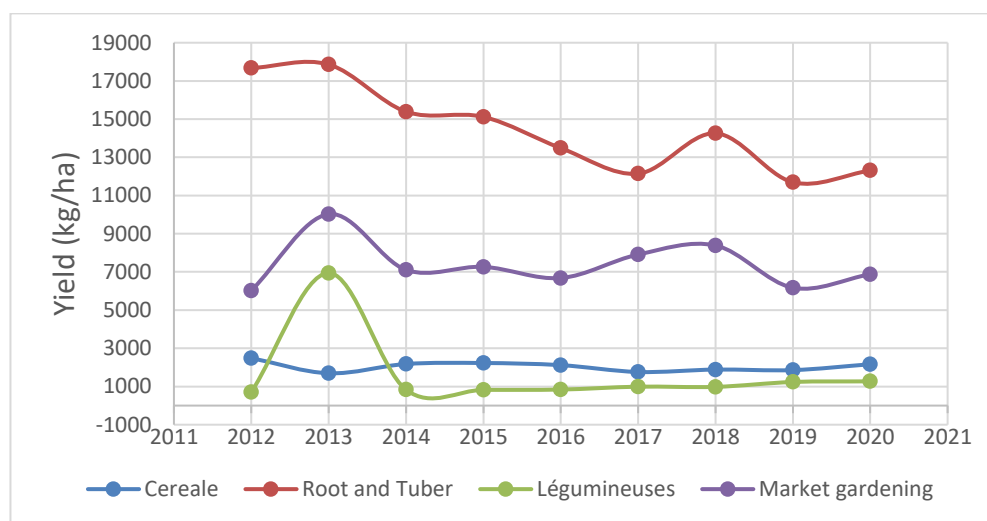
As indicated in the last column of Table 5, people's livelihoods (crop and livestock production, processing activities) are severely impacted. These results of the stakeholder consultation are in line with those of the 3rd generation Commune Development Plan of Bassila according to which the agricultural sector is the most vulnerable to the effects of climate change followed by wetlands (rivers, water bodies and lowlands), forests and finally human settlements and health (Commune of Bassila, 2017). Also, agricultural statistics from the Departmental Directorate of Agriculture and Livestock (DDAEP) corroborate the decline in food crop yields noted by the populations consulted (Figure 7 and Annex 2). Indeed, as shown in Figure 7, the increase in plantings (Fig. 7.a) has not been translated into an equivalent increase in production (Fig. 7.b), which translates into a decrease in yield or, in some cases, a stagnation of yield (Fig. 7.c).

Since the agricultural sector occupies the vast majority of the populations surrounding the classified forests of Bassila and Pénessoulou, climate change, by negatively impacting the livelihoods of the populations, is therefore a major factor in the disruption of the balance between the satisfaction of the essential needs of the surrounding communities and the standards of sustainability of forest resources. This disruption could worsen in the coming decades depending on future climate variability.

### Future climate variability

In general, compared to the normal period 1981-2010, climate models project a delay in the onset of the rainy season and an early end to the season, as well as an increase in monthly rainfall during the rainy season, under the RCP2.6, RCP4.5 and RCP8.5 scenarios by 2030, 2050, 2070 and 2080 (Figure 8). Under the same conditions, the projected monthly temperatures show an almost continuous increase in maximum temperatures at the same horizons and a smaller decrease in minimum temperatures, except for the pessimistic scenario RCP8.5 where an increase in minimum temperatures is also projected (Figures 9 and 10).

With regard to precipitation, the outputs of the CCCMA-CANESM2 and CSIRO-mk3.6.0 models<sup>5</sup>, used in the framework of Benin's Third National Communication on Climate Change, give a good qualitative indication in the Bassila and Penessoulou arrondissements (Figure 8). Due to the still weak capacities of the CMIP5 and CMIP6 models to reproduce the characteristics of the West African monsoon, the uncertainties on the projected precipitation in West Africa are still too high to draw quantitative conclusions, as the actual values can be between -40% and +80% of the values produced by the models (Flato *et al.*, 2013 ; Deme *et al.*, 2015 ; WMO, 2018). The same is true at the national level.



<sup>5</sup> Projections are the average of the cccma-canesm2 and CSIRO-mk3.6.0 model outputs.

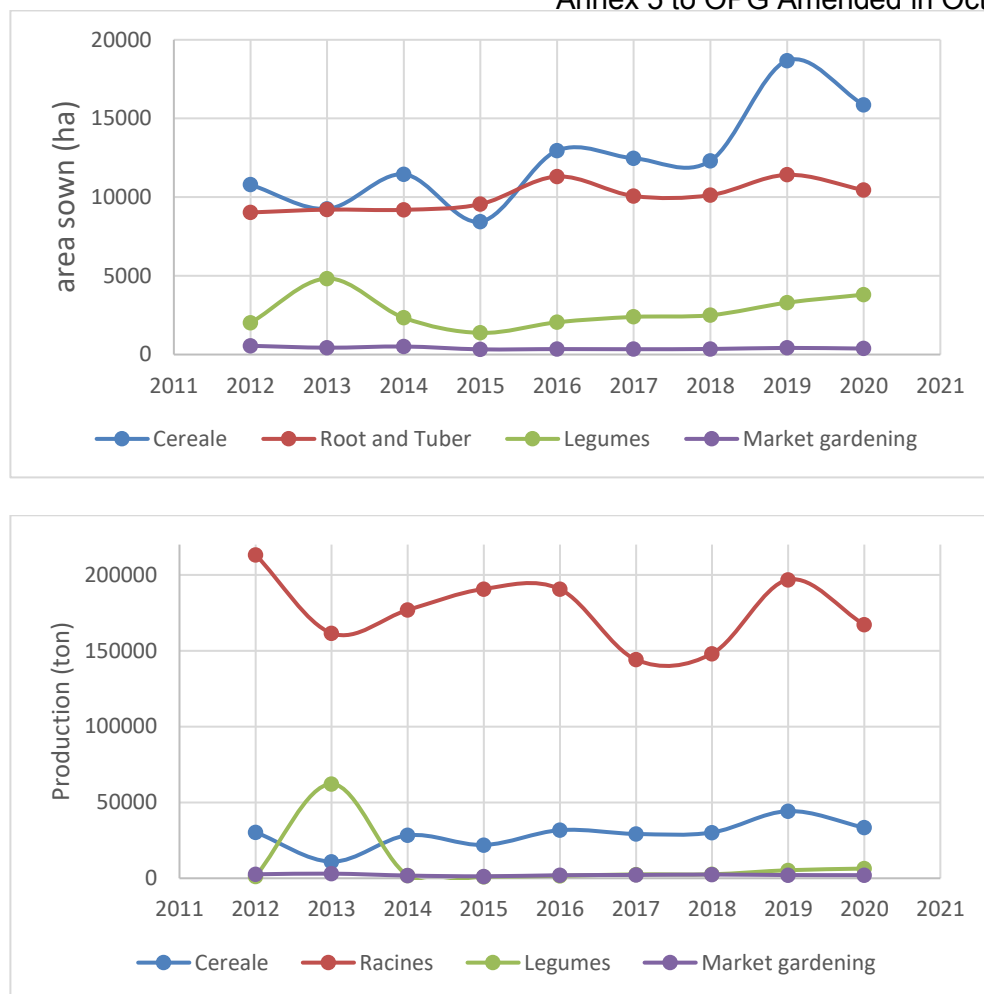


Figure 7 : Changes in areas planted (a), production (b) and yield (c) of food crops in the commune of Bassila between 2011 and 2020

**Source:** Commune of Bassila (2017)  
DDAEP/Atacora, Natitingou data (2021)

Indeed, under the reference climate scenarios RCP2.6, RCP4.5, RCP8.5 and the socio-economic scenarios SSP1 and SSP2, the climate projections carried out in Benin by means of the CSIRO and CCCMA climate models reveal, for the different exposure units considered (agro-ecological zones, watersheds, tourist zones, health zones, etc.), annual rainfall amounts that show an overall downward trend by 2050 and an upward trend in the more distant future, except under the RCP4.5 scenario, where the two (2) scenarios show an upward trend. ), annual rainfall heights show an overall downward trend by 2050 and an upward trend in the more distant future, except under the RCP4.5 scenario, where the two (2) models show the opposite situation and in some cases where CCCMA shows a trend that is the opposite of that of CSIRO (MCVDD, 2019, 2021; MAEP and GIZ, 2020). The singularity of the RCP4.5 scenario is further demonstrated in the framework of the GIZ PAS-PNA project where Akponikpè et al. (2019) established that, globally in Bassila, annual rainfall would experience an upward trend of around 1 to 20%, while a downward trend of around 1 to 5% is possible<sup>6</sup>.

Regarding the future changes in annual precipitation in the project area, the national consensus based on the three climate scenarios RCP2.6, RCP4.5 and RCP8.5 and the two socio-economic scenarios SSP1 and SSP2 is the continuation of the current downward trend until the 2050s followed by an increase that could continue until 2100 (MCVDD, 2019, 2021).

<sup>6</sup> Among the four regional climate models that were used in the study, three (REMO/MPIESM, RCA4/IPSL, and RACMO22 T/ECEARTH) indicate an increasing trend while only one (CCLM4.8/HADGEM2) indicates a decreasing trend of 1 to 5% in annual rainfall.

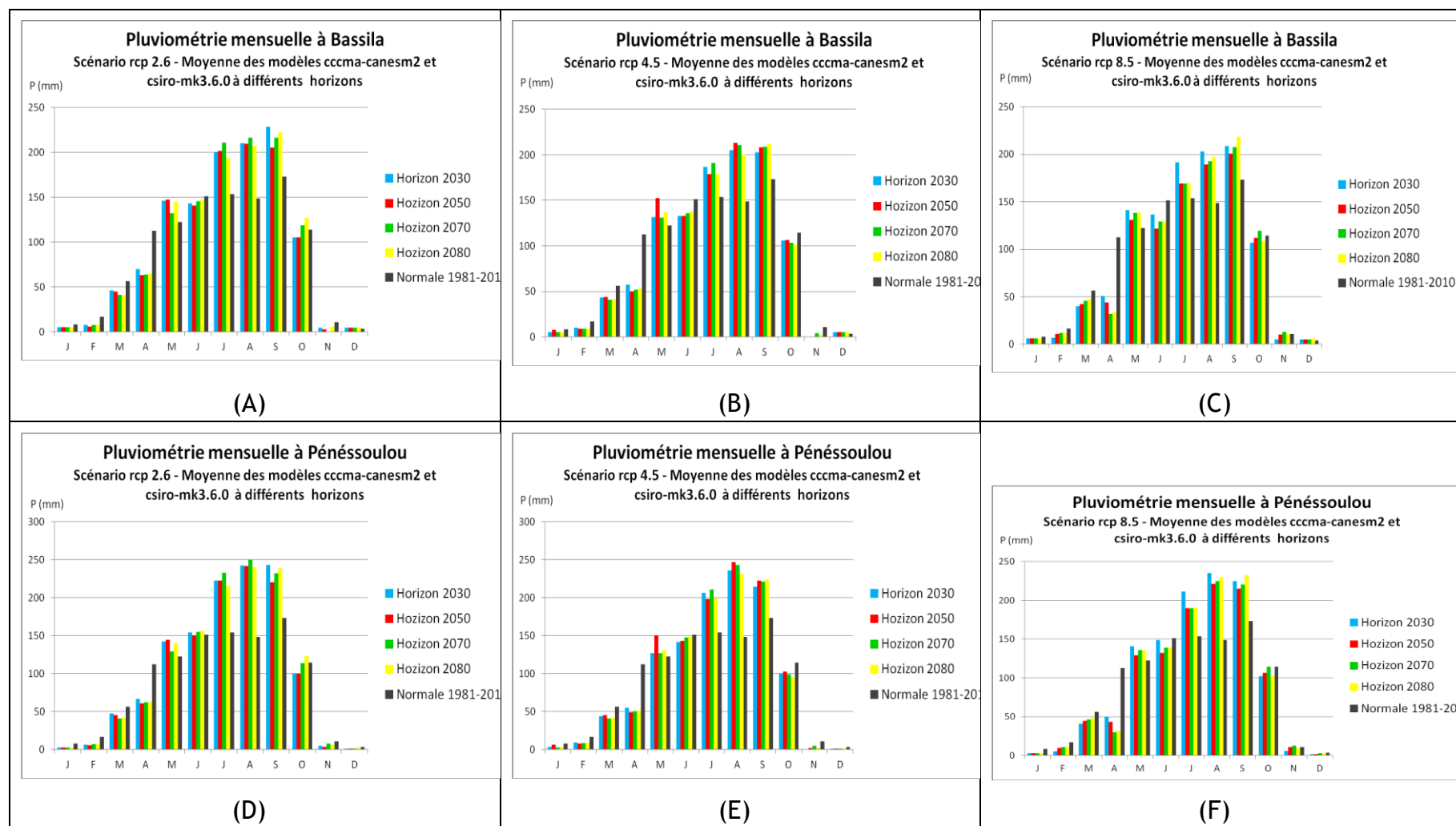


Figure 8 : Monthly rainfall of the climate normal (1981-2010) and average rainfall projections from the CCCma-canESM2 and CSIRO Mk3 6.0 climate models under the *RCP.2.6*, *RCP.4.5* and *RCP.8.5* scenarios at Bassila and Pénessoulou.

As for temperatures, the upward trend observed over the past decades could continue in the future, in this case for maximum temperatures as shown in Figures 9 and 10. Departures from normal could reach a minimum of 1°C and 2.5°C respectively for the months of August and January.

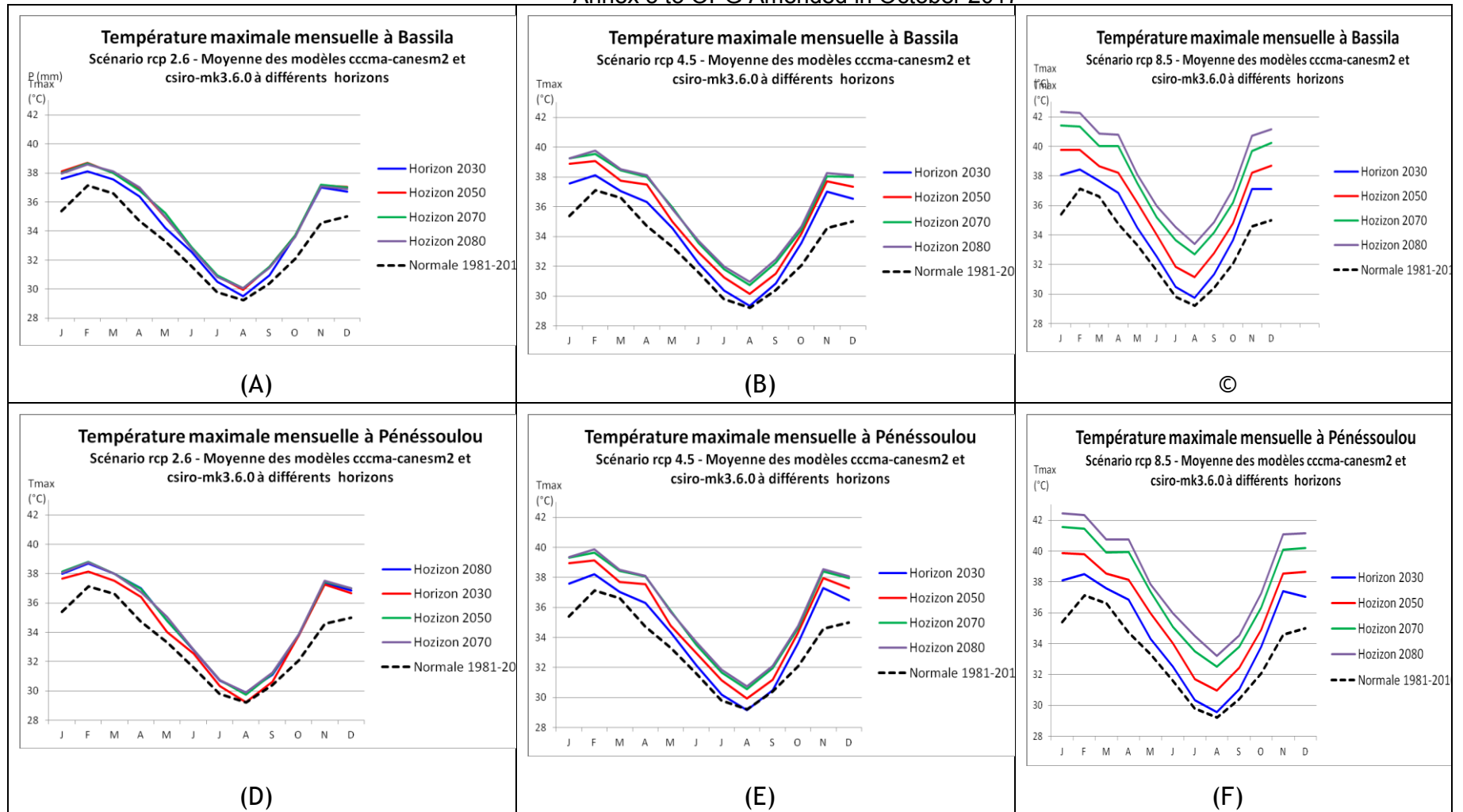


Figure 9 : Monthly maximum temperature of the climate normal (1981-2010) and average monthly maximum temperature according to the CCCma-canESM2 and CSIRO Mk3 6.0 climate models under the *RCP.2.6*, *RCP.4.5* and *RCP.8.5* scenarios at Bassila and Pénessoulou

The analysis of future climate variability therefore indicates a future trend of increasing precipitation and minimum and maximum temperatures.

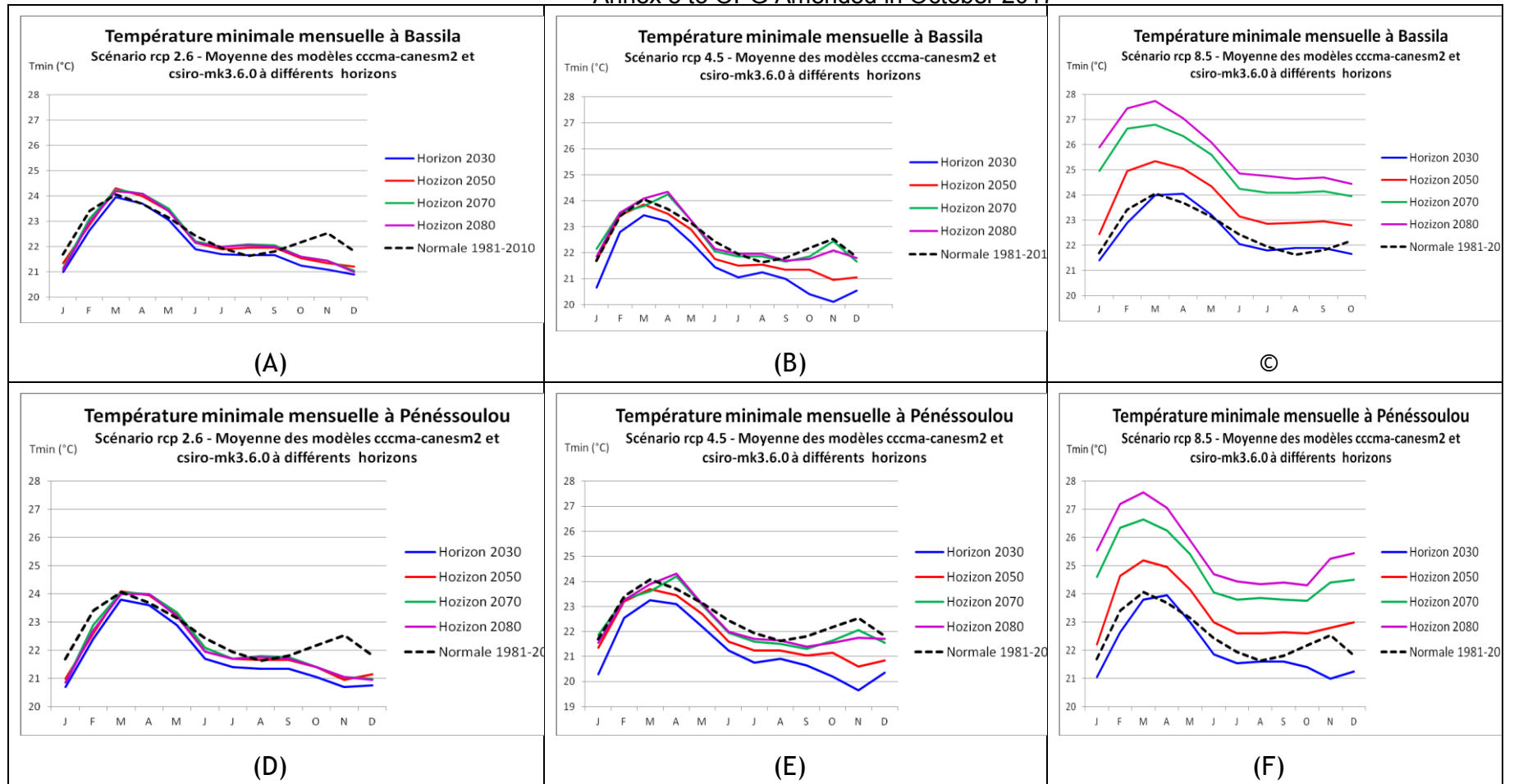


Figure 10 : Monthly minimum temperature of the climate normal (1981-2010) and average monthly minimum temperatures according to the CCCma-canESM2 and CSIRO Mk3 6.0 climate models under the *RCP.2.6*, *RCP.4.5* and *RCP.8.5* scenarios at Bassila and Pénessoulou

### Effects of future climate variability

While the general trend in annual rainfall has been downward in Bassila Centre and Pénessoulou arrondissements since the 1960s (Figure 5), the monthly rainfall projections show a systematic upward trend by 2030, 2050, 2070 and 2080 during the main months of the rainy season (May to September). Although projected rainfall is lower in March-April and October-November, reflecting the delayed rainy season, its early ending and the shortening of the rainy season, a phenomenon already observed by the populations (Table 5), we are led to note the break in the trends of observed and projected rainfall.

According to Roehrig et al. (2013) and Deme et al. (2015), this could only be due to the biases caused by the uncertainties common to all CMIP5 models that guided the 5th IPCC report in modeling the West African monsoon and that limit the quality of projected rainfall. It is therefore difficult to rely directly on these projections to anticipate climate change and its impacts on rainfall in West Africa.

A recent study of the vulnerability of the agricultural sector to CC in Development Pole 4 (PDA4)<sup>7</sup> which includes the commune of Bassila, showed that production of most crops would increase in the future, with the exception of groundnuts, soybeans, and cowpeas, for which production could decline (Table 6).

Table 6 : Effects of climate change on the production trend of selected crops in the future (2050 time horizon) compared to the 2011-2015 period. The signs +, - and ± mean an increasing, decreasing and mixed trend respectively.

Crop	maize	sorghum	millet	rice	groundnut
Projected production trend	+	+	+	±	-
Crop	Soybeans	cowpeas	yams	cassava	sweet potatoes
Projected production trend	-	-	±	+	+

Source : Akponikpè *et al.* 2019

Apart from the outputs of climate models dealing with slow weather phenomena, with high uncertainties on projected precipitation and its effects, natural systems and human activities such as agriculture are essentially vulnerable to extreme climatological phenomena and variations in precipitation and temperature during the active vegetation period (MEPN, 2008; IPCC, 2014).

The projected increase in temperature, in this case maximum temperatures (of the order of 2.5°C), combined with an increase in the frequency of strong winds (see Table 5 of the vulnerability matrix) will induce an increase in evapotranspiration and, in turn, an increase in the water requirements of crops and livestock that could cancel out the effects that would be expected from the increase in rainfall. In other words, the increase in water needs of crops and livestock (induced by the increase in temperature) may not be compensated for by the increase in rainfall, especially in the case of poor distribution as indicated by the populations (see Table 5 of the vulnerability matrix).

On the scale of the commune of Bassila, future climate variability will affect approximately 512,162<sup>8</sup> people, essentially consisting of farmers, herders, beekeepers, nurserymen and women who process agricultural products (shea butter, cassava, soybeans, etc.) by 2050. Indeed, the activities of more than 90% of the population are dependent on the climate (rain in particular). In spite of the forecast increase in rainfall,

increase in temperature could exacerbate the already difficult situation of people living near the classified forests of Bassila and Penessoulou and lead to food insecurity, provided that measures are taken to build their resilience.

### Project targets and beneficiaries

The populations of Bassila are already experiencing the consequences of CC. Climate projections indicate that in a context of population growth<sup>9</sup>, the situation could worsen in the future. This project aiming at building the resilience of the populations living in the classified forests of Bassila and Penessoulou will have direct and indirect positive impacts. By making people's livelihoods resilient to CC, the entire local and regional economy will be positively impacted. The same is true for the pressure on the forest massifs, which will be significantly reduced thanks to the National Environment and Climate Fund (FNEC), which supports initiatives related to environmental protection and CC in Benin; for the benefit of the National Timber Office (ONAB), which is in charge of the management of the classified forests of Bassila and Penessoulou, and the General Directorate of Water, Forests and Hunting (DGEFC). Similarly, non-governmental organizations (NGOs)<sup>10</sup> operating in the two arrondissements in the area of environmental protection and sustainable management of natural resources and involved in adaptation to CC will be indirect beneficiaries. Direct beneficiaries will

<sup>7</sup> PDA4 includes the departments of South Borgou, Donga and Collines

<sup>8</sup> Figure determined by projecting the 2013 population (latest census in Benin) to 2050. In 2013, Bassila had 130,091 inhabitants with a growth rate of 3.96 (RGPH4). It is assumed that 90% of this population is engaged in a climate-sensitive activity.

<sup>9</sup> With a natural growth rate of 3.96% in 2013 (RGPH4), the population of Bassila will quadruple by 2050.

<sup>10</sup> This is the case of Alpha et Omega Environnement, Centre International d'Ecodéveloppement Intégré (CECODI), Association de Gestion Durable des Ressources Naturelles (AGEDREN), Association pour la Protection des Forêts Naturelles du Bénin (APROFONB - BENIN).



be community-based organizations such as:

- the Participatory Forest Management Committees (COGEPAF) of the Bassila and Pénessoulou arrondissements,
- Food crop producers, including market gardeners in the two arrondissements;
- the Village Cashew Nut Producers' Cooperative (CVPA) of Pénessoulou
- Groups processing cassava into gari and derivatives; groups of shea nut collectors; groups processing shea nuts into butter and groups of producers of plants and seeds (nurserymen);
- the Association of Beekeepers of the two arrondissements;
- the collectors of medicinal plants in the two arrondissements;
- the association of breeders including hut breeders<sup>11</sup> and the association of hunters of the two arrondissements.

It should be noted that the beneficiary community organizations will be able to share the lessons learned from this project with community organizations in the other two arrondissements of Bassila (Manigri and Alédjo) and beyond.

Specifically, the project actions that will impact the beneficiaries include:

- 1) capacity building of the most vulnerable small-scale farmers (farmer, breeder, fish farmer, beekeeper) on good practices of adaptation to CC;
- 2) development of value-added chains of the sectors to improve and diversify the sources of income of the most vulnerable communities;
- 3) reinforcing the local governance and management framework for adaptation to CC.
- 4) The project is therefore structured around three components or three major phases.

Phase 1: By negatively impacting the livelihoods of small farmers, CC is an additional constraint in the fight against poverty and calls for urgent actions to reverse the situation. The planned activities will impact approximately 1000 people at a rate of 500 per arrondissement:

- Producer groups: training/retraining on measures to adapt the agricultural sector to CC, in particular Climate Smart Agriculture (staggered and repeated sowing, use of short-cycle varieties; modification of the order of sowing), water and soil conservation techniques (stone barriers, half-moons, dikes, zaï) and integrated water resource management to limit conflicts of use of the reservoir (see above) and limit pollution;
- Producer groups (including market gardeners): Provision/support of equipment and materials (irrigation kits, small tools, bags of compost, etc.) for the implementation of good practices for adaptation to CC ;
- Producer groups: reinforcing their supervision for the monitoring of technical itineraries and the adoption of SAP (Improved Production System) practices,
- Vegetable farmers, livestock breeders, women's groups that process agricultural products: construction of a water reservoir with market garden development to take advantage of the projected increase in rainfall, to buffer flooding, and to build up the storage necessary to compensate for irregular rainfall. On the basis of criteria defined during the consultation of the populations (proximity of the forest, presence of a stream or river to ensure the filling of the reservoir, and existence of a group of market gardeners), several sites are eligible. The final choice will be made during the project document development phase;
- Nurseries, seed growers and producers of food products: the establishment of a mechanism for revolving seeds and plants adapted to CC (corn, cassava, soybeans and market gardening). The two arrondissements have associations and individuals in the field of seedling and seed multiplication.

Phase 2: The development of value-added chains of the sectors aims at improving and diversifying the sources of income of two thousand people from the most vulnerable communities through:

- Supporting producers in the creation of innovation platforms for the maize, cassava, soybean, market gardening and cashew nut sectors in collaboration with the Bassila Town Hall;
- training members of beekeeping groups and independent beekeepers in the two arrondissements on modern beekeeping techniques that respect the environment;
- providing beekeeping groups with kits (Kenyan hives, protective suits, etc.) to boost honey production in the two arrondissements
- Support for the promotion of the shea butter sector for the benefit of women's processing groups (structuring of groups, increase in the capacity to collect shea nuts, and provision of tricycles and semi-industrial units to increase collection and processing capacity).

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<sup>11</sup> « Hut breeders are categories of breeders who buy young ruminants (cattle, sheep, goats), fatten them for a time in pens to resell them » (PDC, 2017).

Phase 3: Reinforcing the local governance and management framework for adaptation to CC has a dual purpose. First, it allows the sustainability of the achievements of this project. Second, the project's achievements can be capitalized on for other projects and with other actors and stakeholders on other themes and for other localities in the commune. This phase, which will have an impact on approximately 100 people, will include:

- training communal actors on CC-agriculture-forestry issues. In order not to repeat what is already known, such training will be tailored and based on the training needs expressed by the beneficiaries themselves;
- integrating gender approach into CC adaptation at the local level;
- developing a guide for the implementation of adaptation to CC for the benefit of actors and rural populations living near classified forests;
- raising awareness among teachers, schoolchildren, opinion leaders and community radio hosts on good practices for adaptation to CC;
- setting up or improving the community early warning system with the aim of periodically disseminating climate information and preparing for action in the event of floods or prolonged droughts;
- promoting communal, community and private forests as an adaptation measure to the projected increase in rainfall to limit flooding.

### **Project/programme Objectives:**

This project is in line with the objective of the Adaptation Fund «to reduce vulnerability and increase adaptive capacity to respond to the impacts of CC, including variability at the local and national levels». It is also part of the achievement of the vision of the Bassila Town Hall, one of whose major axes for period 2018-2022 and beyond is the «Reduction of the effects of CC and the strong pressure on natural resources».

Indeed, the project aims to build resilience of the local populations of the classified forests of Bassila and Penessoulou whose livelihoods continue to deteriorate significantly due to CC and despite existing endogenous methods of adaptation.

By directing solutions to both producer groups directly impacted by CC and communal agents, integrating both CC adaptation techniques at the farm level and CC adaptation governance at the communal level, the project aims to contribute to solving the problem in its entirety.

The project proposes concrete solutions tailored to the various actors and groups concerned (producers, beekeepers, processors, etc.).

For example, in response to the projected increase in rainfall combined with the irregularity of rainfall and the increase in temperature, it is proposed that rainwater be stored and that water and soil conservation techniques be used to cope with pockets of drought. In doing so, the specific objectives of the project are worded as follows:

- 1) building the capacity of the most vulnerable small farmers on good practices for adaptation to CC;
- 2) reinforcing the local governance and management framework for adaptation to CC.

### **Project components and financing:**

The project for building the resilience of the local populations of the sacred forests of Bassila and Pénessoulou is organized around three components, namely:

- capacity building of the most vulnerable farmers on good practices of adaptation to CC (Component 1),
- development of value-added chains (VACs) in promising sectors in order to diversify the sources of income of the most vulnerable communities
- reinforcement of local governance and management frameworks for adaptation to CC (Component 3).

Table 7 below presents these components, the related results, outputs and budget.

Table 7 : Project components

Project components	Expected results	Expected outputs	Activities	Amount (in Us dollars)
1. Component 1 : Capacity building of the most vulnerable small farmers on good CC adaptation practices	Result 1.1: On-Farm Resilience is built through the adoption of water and soil conservation and land restoration techniques	Output 1.1.1: Farmers are trained on water and soil conservation and land restoration techniques	Activity 1.1.1.1: Identify among the small farms along the Bassila and Pénessoulou classified forests those whose state of degradation of water, soil and land justifies the training of farmers on techniques for the conservation, improvement and restoration of these resources. Some farms could be used as training fields	1,300,000
			Activity 1.1.1.2: Provide tailored training modules on water, soil and land conservation and restoration techniques and other relevant techniques. These trainings will be mostly practical and will be conducted on selected training fields in the two arrondissements.	
			Activity 1.1.1.3: Follow up on the application of good practices by the beneficiaries during the implementation of the project	
		Output 1.1.2 The technical itineraries and practices of the improved production system (SAP) are adopted by the farmers.	Activity 1.1.2.1: Identify with the neighbouring farmers of the classified forests of Bassila and Pénessoulou the technical itineraries and practices of the improved production system (SAP) that are technically feasible, economically profitable and socially acceptable on their farms. Identify the farms that can serve as training fields for specific technical itineraries.	
			Activity 1.1.2.2: Provide tailored training modules on technical itineraries and improved production system practices. The training will take place on selected fields in the two arrondissements	
			Activity 1.1.2.3: Monitor the application of good SAP practices by the most vulnerable farmers.	
	Result 1.2 : Water resources are managed in an integrated manner for the benefit of	Output 1.1.3 : The material capacities of producers are built through support for various equipment (small tools, personal protective equipment, composting bags, sprayers, etc.)	Activity 1.1.3.1: Identify with stakeholders (selected from the two arrondissements) the specific material needs of the organized groups.	
			Activity 1.1.3.2: Provide equipment to groups of farmers and train them in its use when necessary.	
		Output 1.2.1: Improved stormwater storage capacity through the construction of a water reservoir for the benefit of farmers in each arrondissement.	Activity 1.2.1.1: Organize consultations with water users (market gardeners, livestock breeders, fish farmers, households, etc.) to specify the modalities for joint use of the water reservoirs.	
			Activity 1.2.1.2: Construct water reservoirs	

**Annex 5 to OPG Amended in October 2017**

	farmers	Output 1.2.2: Market gardening developments are carried out in the vicinity of the water reservoirs for the areas allocated to market gardening.	Activity 1.2.2.1: Organize a consultation with market gardeners to specify the locations suitable for their specific activities on sites shared with other users	
			Activity 1.2.1.2: Develop the areas allocated to market gardening for market gardeners	
		Output 1.2.3: Farmers are trained on good integrated water resources management (IWRM) practices and on how to manage water use conflicts	Activity 1.2.3.1: Organize consultations (focus groups, interviews) with stakeholders (selected at the level of the two arrondissements) on local water resource management practices, water use conflicts and ways to improve practices or reduce conflicts.	
			Activity 1.2.3.2: Provide tailored training modules on integrated water resources management (IWRM) best practices and water use conflicts.	
			Activity 1.2.3.3: Monitor farmers' adoption of integrated water resources management (IWRM) best practices and water use conflict management.	
		Result 1.3: Climate-resilient seeds and plants are available on time	Output 1.3.1: Setting up a mechanism for the revolving of seeds and plants adapted to climate change (maize, cassava, soya and market gardening).	
			Activity 1.3.1.1: Organize nurseries into seed and seedling chains corresponding to the needs of the farms bordering the forest areas.	
			Activity 1.3.1.2: Organize the production of seeds and plants adapted to climate change according to the campaign plans of the neighbouring communities (corn, cassava, soybeans and market gardening).	
			Output 1.3.2: The mechanism for supplying seeds and plants to producers is operational.	
			Activity 1.3.2.1: Define with stakeholders (Town Hall, ATDA, and farmers) the mechanisms for making seeds available to farmers	
2. Component 2 : Development of value-added chains (VACs) in promising sectors in order to diversify the sources of income of the most vulnerable communities	Result 2.1: Sources of income of the local populations are diversified through the promotion of corn, soya, cassava and market gardening	Output 2.1.1: Producer groups are better structured and are committed to the maize, soybean, cassava and market gardening VACs	Activity 2.1.1.1 : Organize consultations (focus groups, interviews) with producers in the corn, soybean, cassava, cashew and market gardening sectors to identify groups and their operating methods	420,000  -
			Activity 2.1.1.2: Support the creation of a platform bringing together the various groups and equipped with an operating plan for the groups proposed by them, which will promote better management of the VACs of maize, soybean, cassava, cashew and market garden crops sectors.	
		Output 2.1.2: The management mechanism of the innovation platforms of the maize, cassava, soybean, cashew nut and market gardening sectors are in place and operational.	Activity 2.1.2.1: Define and validate by the stakeholders the management mechanism of the innovation platforms of the VACs of maize, cassava, soybean, market garden and cashew nuts, and ensure their coordination.	
			Activity 2.1.2.2: Monitor the running of the innovation platforms of the VAC of maize, cassava, soya, market garden and cashew nuts sectors	

**Annex 5 to OPG Amended in October 2017**

	Result 2.2 : Sources of income of the local populations are diversified through the promotion of the beekeeping sector	Output 2.2.1 Modern beekeeping techniques are mastered by beekeeping groups in both arrondissements	Activity 2.2.1.1: Organize consultations (focus groups, interviews) with beekeepers (selected at the level of the two arrondissements) on local beekeeping techniques used by beekeepers living in the classified forests of Bassila and Penessoulou	
			Activity 2.2.1.2: Provide training modules tailored to modern beekeeping techniques that respect the environment. Relay beekeepers will be trained for a duplication of the training to other beekeepers	
			Activity 2.2.1.3 : Follow up on the beekeepers' adoption of the taught modern beekeeping techniques	
		Output 2.2.2 : Increase honey harvesting capacity for beekeepers through the acquisition of kits	Activity 2.2.2 1: Organize consultations (focus groups, interviews) with beekeepers (selected at the level of the two arrondissements) to define the needs of the groups in beekeeping kits (Kenyan hive, protective suit, and other equipment).)	
			Activity 2.2.2.2 : Make beekeeping kits available to beekeeping groups and independent beekeepers	
			Activity 2.2.2.3 : Install honey factories for honey refinement	
	Result 2.3 : Sources of income of local women's groups are diversified through the promotion of the shea butter industry	Output 2.3.1 : Women producers' groups are better structured and are committed to the shea butter VACs	Activity 2.3.1.1: Organize consultations (focus groups, interviews) with women shea butter producers to identify groups and their operating methods	
			Activity 2.3.1.2 : Create a platform that brings together the various groups and propose a mode of operation for the groups to better manage the shea butter VACs	
		Output 2.3.2 : The material capacities of women's groups are built for the collection and processing of shea butter through the acquisition of tricycles and semi-industrial shea butter production units.	Activity 2.3.2.1: Organize consultations with women shea butter producers to define the needs of the groups for materials and equipment for collecting and processing shea butter.	
			Activity 2.3.2.2 : Make tricycles and semi-processing units available to groups of women producers to increase their capacity to collect and process shea	
3. Component 3 : Reinforcing the local governance and management	Result 3.1 : The local governance and CC adaptation framework is operational	Output 3.1.1--: Communal actors are trained on the adaptation of the agriculture and forestry sectors to CC	Activity 3.1.1.1: Identify the training needs of communal agents on the adaptation of the agriculture and forestry sectors to CC. The training could be extended to the NGO partners of Bassila town Hall working in the fields of natural resource protection and CC.	750,000
			Activity 3.1.1.2 : Provide tailored training modules on adapting the agriculture and forestry sectors to CC	

# Annex 5 to OPG Amended in October 2017

framework for CC adaptation		Output 3.1.2 The guide for the coordination of the local governance and adaptation to CC framework is validated and used by communal actors and communities bordering the classified forests of Bassila and Pénessoulou	Activity 3.1.2.1: Organize consultations for the capitalization of good practices and lessons learned from this project.	
			Activity 3.1.2.2 : Develop a guide for the coordination of the local governance and CC adaptation framework and have it validated by the stakeholders	
			Activity 3.1.2.3: Ensure the dissemination of the guide. The guide can be published on the website of the National Association of Benin Communes (ANCB).	
		Output 3.1.3 : The gender approach is taken into account in the adaptation to CC at the level of the two arrondissements	Activity 3.1.3.1 Organize consultations with communal actors and neighbouring communities on the distribution of gender roles in the project results framework, its strengths and weaknesses	
			Activity 3.1.3.2: Have the gender consultation report validated by stakeholders and take steps to support strengths and address weaknesses during project implementation.	
	Result 3.2 : CC adaptation management is effective in both arrondissements	Output 3.2.1 : The community early warning system is functional, allowing appropriate measures to be taken in time, in anticipation of extreme weather events	Activity 3.2.1.1 Organize consultations with stakeholders to choose environmental and climatic risk management methods and strategies adapted to local conditions	
			Activity 3.2.1.2: Update/develop the community early warning system	
			Activity 3.2.1.3: Organize training modules on the dissemination of climate information for Town Hall services, community radio stations, and farmers	
		Output 3.2.2 : Teachers, schoolchildren, opinion leaders and community radio hosts have become aware of and have taken ownership of good CC adaptation practices	Activity 3.2.3.1 : Raise awareness among the general public in the two boroughs about good practices for adapting to CC (radio programmes, posters, sketches, contests in schools and high schools, etc.)	
			Activity 3.2.3.2 : Produce communication tools that are accessible to speakers of national languages (awareness-raising songs in the local language Anii on good CC adaptation practices, translation of posters and sketches into local languages, etc.)	
	Result 3.3. : Enrichment of communal, community and private forests with climate change resilient species.	Output 3.3.1 : Indigenous tree species resilient to climate change and adapted to the edaphic conditions of Bassila are identified and their seeds and seedlings are produced	Activity 3.3.1.1 : organize stakeholder consultation for the final selection of tree species that are drought or flood resistant and adapted to the soil conditions of the selected sites	
			Activity 3.3.1.2 : Have nurseries produce seeds and seedlings to meet the needs of communal, community and private forests	
			Activity 3.3.1.3 : Have women's groups produce seedlings to be delivered to agroforestry planting sites	
		Output 3.3.2 : Communal and community forests	Activity 3.3.2.1: Organize planting operations in communal, community and private forest plots	

#### Annex 5 to OPG Amended in October 2017

		are enriched and private forests established using CC resilient species.	Activity 3.3.2.2: Have the young plants maintained and monitored.	
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4. Total Project cost	2,470,000
5. Project execution cost (9,5%)	234,650
6. Overall cost of the project	2,704,650
7. Project cycle management charges requested by the implementing institution (8,5%)	229,895
8. Amount of funding requested	2, 934,545

#### Projected timeline for project implementation

Project duration: 4 years (48 months)

Steps	Projected dates
Start of project implementation	January 2023
Mid-term evaluation (if any)	January 2025
End of the project	January 2027
Final evaluation	March 2027

## PART II: PROJECT OR PROGRAMME RATIONALE

- A. Describe the components of the project/programme, with particular emphasis on the concrete adaptation activities of the project, and how these activities contribute to climate resilience. In the case of a programme, show how the combination of different projects will contribute to the overall increase in resilience.**

Through its three successive Communal Development Plans (2005-2009; 2011-2015 and 2018-2022), the Commune of Bassila has marked its commitment to improving the living conditions of disadvantaged populations (Commune de Bassila 2004, 2010, 2017). The strategic orientations and objectives such as «Distribute wealth equitably», «Improve the quality and accessibility of basic social services for the population» and «Reduce the effects of CC and the strong pressure on natural forests» reflect the willingness of the communal authorities to support the most vulnerable communities in their efforts to fight for survival in the context of CC. These include communities living along the Bassila and Pénessoulou forests, whose livelihoods have deteriorated over the past few decades, largely due to the negative impacts of climate change.

It is reported that 30% of the population of this region live below the poverty line and 49% are under 15 years of age (Commune of Bassila, 2010). Fifteen years earlier, the incidence of food poverty was 23%, placing the region at the top of the list of agro-ecological zones with food problems in Benin (Larivière *et al.*, 1997). In 2013, for the Commune of Bassila, the Human Poverty Index was 43.6% and the multidimensional poverty rate was 46.2%.

The present project, whose purpose is to build resilience of the populations living in the classified forests of Bassila and Penessoulou, the most vulnerable to CC, is in line with this logic. The project is structured around 3 components which are:

1) capacity building of the most vulnerable small-scale farmers on good practices of adaptation to climate change, 2) development of value-added chains of promising sectors in order to diversify the sources of income of the most vulnerable communities and 3) reinforcing the local governance and management framework for adaptation to CC.

### **Component 1: Capacity building of the most vulnerable small farmers on good practices for adaptation to climate change**

Rainfed agriculture is dependent on climate, and the slightest climatic shock has a direct impact on crops, soils (which are the support, water reservoir and food source) and livestock. The implementation of climate-smart agriculture techniques, including water conservation, soil conservation, and land restoration techniques, and the mastery of climate-smart seed technology, requires material and know-how support that the project will provide to small farmers

### **Result 1.1: On-farm resilience is enhanced through the adoption of water and soil conservation and land restoration techniques**

#### **Output 1.1.1: Farmers are trained in water and soil conservation and land restoration techniques.**

##### **Activities of the Output 1.1.1:**

**Activity 1.1.1.1:** Identify, among the small farms bordering the classified forests of Bassila and Pénessoulou, those whose state of degradation of water, soil and land justifies the training of farmers in techniques for the conservation, improvement and restoration of these resources. Some farms could be used as training fields.

**Activity 1.1.1.2:** Provide customized training modules on water conservation, soil conservation, land restoration and other relevant techniques. These trainings will be mostly practical and will be conducted in selected training fields in the two arrondissements

**Activity 1.1.1.3:** Follow up on the application of good practices by the beneficiaries during the implementation of the project.

#### **Output 1.1.2: The technical itineraries and practices of the improved production system (SAP) are adopted by the farmers**



**Activities of the Output 1.1.2:**

**Activity 1.1.2.1:** Identify with the neighboring farmers of the classified forests of Bassila and Pénessoulou the technical itineraries and practices of the improved production system (SAP) that are technically feasible, economically profitable and socially acceptable on their farms. Identify farms that can serve as training fields for specific technical itineraries.

**Activity 1.1.2.2:** Provide tailored training modules on technical itineraries and improved production system practices. The training will take place on selected fields in the two arrondissements

**Activity 1.1.2.3:** Monitor the application of good practices by the most vulnerable farmers.

**Output 1.1.3 : The material capacities of producers are built through support for various equipment (small tools, personal protective equipment, composting bags, sprayers, etc.)**

**Activities of the Output 1.1.3:**

**Activity 1.1.3.1:** Identify with stakeholders (selected from the two arrondissements) the specific material needs of the organized groups.

**Activity 1.1.3.2:** Provide equipment to the farmers' groups and train them in its use when necessary

**Result 1.2: Water resources are managed in an integrated manner for farmers**

**Outputs 1.2.1: Improved stormwater storage capacity through the construction of a water reservoir for farmers in each arrondissement**

**Activities of Output 1.2.1:**

**Activity 1.2.1.1:** Organize consultations with water users (market gardeners, livestock breeders, fish farmers, households, etc.) to specify the modalities for joint use of the water reservoirs.

**Activity 1.2.1.1.2:** Construct water reservoirs

**Output 1.2.2: Market gardening developments are carried out in the vicinity of the water reservoirs for the areas allocated to market gardening.**

**Activities of Output 1.2.2:**

**Activity 1.2.2.1:** Organize a consultation with market gardeners to specify the locations suitable for their specific activities on sites shared with other users

**Activity 1.2.1.2:** Develop the areas allocated to market gardening for the benefit of market gardeners.

**Output 1.2.3: Farmers are trained in integrated water resources management (IWRM) best practices and how to manage water use conflicts**

**Activities of Output 1.2.3:**

**Activity 1.2.3.1:** Organize consultations (focus groups, interviews) with stakeholders (selected from the two arrondissements) on local water resource management practices, water use conflicts, and ways to improve practices or reduce conflicts in the two arrondissements

**Activity 1.2.3.2:** Provide tailored training modules on IWRM best practices and water use conflicts.

**Activity 1.2.3.3:** Monitor farmers' adoption of integrated water resources management (IWRM) best practices and water use conflict management.

**Result 1.3: Setting up a mechanism for the revolving of seeds and plants adapted to climate change (maize, cassava, soya and market gardening).**

**Activities of Output 1.3.1:**

**Activity 1.3.1.1:** Organize nurseries into seed and seedling chains corresponding to the needs of farms bordering forest areas

**Activity 1.3.1.2:** Organize the production of seeds and plants adapted to climate change according to the campaign plans of the neighbouring communities (corn, cassava, soybeans and market gardening).

**Output 1.3.2: The mechanism for supplying seeds and plants to producers is operational.**

**Activities of Output 1.3.2:**

**Activity 1.3.2.1:** Define with stakeholders (Town Hall, ATDA, and farmers) the mechanisms for making seeds available to farmers

**Activity 1.3.2.2:** Organize the supply of seeds and plants to farmers on time.

**Component 2: Development of value-added chains (VACs) in promising sectors in order to diversify the sources of income of the most vulnerable communities.**

The agricultural sectors as they are currently organized (production and sale of crops in their current state, which are sometimes sold off) do not allow for an optimal profit from agricultural production. This is particularly worrying as the trend in agricultural production has been downward over the last few decades due to climate change (see Vulnerability Matrix). The development of VACs, by diversifying the sources of income, would help to make a greater profit from production. In the perspective of improved production (Component 1), farmers' incomes would increase and new jobs would be created. In addition to the maize, soybean, shea butter and market gardening sectors, the local populations of the classified forests of Bassila and Pénessoulou have the comparative advantage of being able to develop beekeeping VACs.

However, the development of VACs cannot be achieved without better organization of producers, their training, the setting up of management mechanisms, and their provision of appropriate materials and equipment.

**Result 2.1: Sources of income of the local populations are diversified through the promotion of corn, soya, cassava and market garden crops**

**Output 2.1.1: Producer groups are better structured and are involved in the maize, soybean, cassava, cashew and market gardening VACs**

**Activities of Output 2.1.1:**

**Activity 2.1.1.1 :** Organize consultations (focus groups, interviews) with producers in the corn, soybean, cassava, cashew and market gardening sectors to identify groups and their operating methods

**Activity 2.1.1.2 :** Provide support for the setting up of a platform bringing together the different groups and equipped with a group operating system developed by the groups, which will promote better management of the VACs of the maize, soybean, cassava, cashew and market garden crops sectors.

**Output 2.1.2: The management mechanism of the innovation platforms of the maize, cassava, soybean, cashew nut and market gardening sectors is in place and operational.**

**Activities of Output 2.1.2:**

**Activity 2.1.2.1:** Ensure that the stakeholders define and validate the management mechanism of the innovation platforms of the maize, cassava, soybean, market garden and cashew nut sectors, and ensure their coordination.

**Activity 2.1.2.2:** Monitor the running of the innovation platforms of the VACs of the maize, cassava, soya, market garden and cashew sectors

**Result 2.2: Sources of income of the local populations are diversified through the promotion of the beekeeping sector**

**Output 2.2.1: Modern beekeeping techniques are mastered by beekeeping groups in both arrondissements**

**Activities of Output 2.2.1:**

**Activity 2.2.1.1:** Organize consultations (focus groups, interviews) with beekeepers (selected at the level of the two arrondissements) on local beekeeping techniques used by beekeepers living in the classified forests of Bassila and Penessoulou

**Activity 2.2.1.2:** Provide training modules tailored to modern beekeeping techniques that respect the environment. Relay beekeepers will be trained for a duplication of the training to other beekeepers

**Activity 2.2.1.3:** Follow up on the adoption by beekeepers of the taught modern beekeeping techniques

**Output 2.2.2: Increase honey harvesting capacity for beekeepers through the acquisition of kits**

**Activities of Output 2.2.2:**

**Activity 2.2.2.1:** Organize consultations (focus groups, interviews) with beekeepers (chosen at the level of the two arrondissements) to define the needs of the groups in beekeeping kits (Kenyan hive, protective suit, and other equipment).

**Activity 2.2.2.2:** Make beekeeping kits available to beekeeping groups and independent beekeepers

**Activity 2.2.2.3:** Install honey factories for honey refinement

**Result 2.3: Sources of income of local women's groups are diversified through the promotion of the shea butter industry**

**Output 2.3.1: Women producers' groups are better structured and are committed to the shea butter VACs**

**Activities of Output 2.3.1:**

**Activity 2.3.1.1:** Organize consultations (focus groups, interviews) with women shea butter producers to identify groups and their operating methods

**Activity 2.3.1.2:** Create a platform that brings together the various groups and propose a mode of operation for the groups to better manage the shea butter VACs

**Output 2.3.2: The material capacities of women's groups are built for the collection and processing of shea butter through the acquisition of tricycles and semi-industrial shea butter production units.**

**Activity of Output 2.3.2:**

**Activity 2.3.2.1:** Organize consultations with women shea butter producers to define the needs of the groups for materials and equipment for collecting and processing shea butter.

**Activity 2.3.2.2:** Make tricycles and semi-processing units available to groups of women producers to increase their capacity to collect and process shea

**Component 3: Reinforcing the local governance and management framework for CC adaptation**

Bassila Town Hall is in charge of local governance and must work for the well-being of its citizens. During the stakeholder consultation, communal agents expressed the need for capacity building to better support the promotion of social equity, accessible basic social services for the population and the development of relevant measures for adaptation to CC.

The reinforcement of the local governance and management framework for adaptation to climate change provides an opportunity to capitalize on the achievements of this project and facilitate their sustainability. The population growth indicates that in a status quo context, the pressure of neighbouring populations on the resources of classified forests will be even greater in the years to come. This project will help develop a guide for implementing adaptation to climate change for communal actors and rural populations living near classified forests. Women producers and processors of agricultural products are an important link to consider in the adaptation to CC.

A successful management of adaptation to climate change must be seen as a common concern. Teachers, schoolchildren, opinion leaders and community radio hosts must be made aware of CC adaptation in order to act as relays to other segments of the community. This will provide a basis for the effective functioning of the early warning system and the dissemination of climate information.

**Result 3.1: The local governance and CC adaptation framework is operational**

**Output 3.1.1: Communal actors are trained on the adaptation of the agriculture and forestry**

**sectors to CC**

**Activities of Output 3.1.1:**

**Activity 3.1.1.1:** Identify the training needs of communal agents on the adaptation of the agriculture and forestry sectors to CC. The training could be extended to the NGO partners of Bassila Town Hall working in the fields of natural resource protection and climate change.

**Activity 3.1.1.2:** Provide tailored training modules on adapting the agriculture and forestry sectors to CC

**Output 3.1.2: The guide for the coordination of the local governance and adaptation to CC framework is validated and used by communal actors and communities bordering the classified forests of Bassila and Pénessoulou**

**Activities of Output 3.1.2:**

**Activity 3.1.2.1:** Organize consultations for the capitalization of good practices and lessons learned from this project

**Activity 3.1.2.2:** Develop the coordination guide for the local governance and CC adaptation framework and have it validated by the stakeholders.

**Activity 3.1.2.3:** Ensure the dissemination of the guide. The guide can be published on the website of the National Association of Benin Communes (ANCB).

**Output 3.1.3: The gender approach is taken into account in the adaptation to CC at the level of the two arrondissements**

**Activities of Output 3.1.3:**

**Activity 3.1.3.1 Organize** consultations with communal actors and neighbouring communities on the distribution of gender roles in the project results framework, its strengths and weaknesses

**Activity 3.1.3.2:** Have the gender consultation report validated by stakeholders and take steps to support strengths and address weaknesses during project implementation.

**Result 3.2: CC adaptation management is effective in both arrondissements**

**Output 3.2.1: The community early warning system is functional, allowing appropriate measures to be taken in time, in anticipation of extreme weather events**

**Activities of Output 3.2.1:**

**Activity 3.2.1.1:** Organize consultations with stakeholders to choose environmental and climatic risk management methods and strategies adapted to local conditions

**Activity 3.2.1.2:** Update/develop the community early warning system

**Activity 3.2.1.3:** Organize training modules on the dissemination of climate information for Town Hall services, community radio stations, and farmers

**Output 3.2.3: Teachers, schoolchildren, opinion leaders and community radio hosts have become aware of and have taken ownership of good CC adaptation practices**

**Activities of Output 3.2.3:**

**Activity 3.2.3.2:** Raise awareness among the general public in the two boroughs about good practices for adapting to CC (radio programmes, posters, sketches, contests in schools and colleges, etc.)

**Activity 3.2.3.2:** Produce communication tools that are accessible to speakers of national languages (awareness-raising songs in the local Anii language on good CC adaptation practices, translation of posters and sketches into local languages, etc.)

**Result 3.3. Enrichment of communal, community and private forests with climate change resilient species..**

**Output 3.3.1: Indigenous tree species resilient to CC and adapted to the edaphic conditions of Bassila are identified and their seeds and seedlings are produced.**

**Activities of Output 3.3.1:**

**Activity 3.3.1.1:** Organize stakeholder consultation for the final selection of tree species that are drought or flood resistant and adapted to the soil conditions of the selected sites

**Activity 3.3.1.2:** Have nurseries produce seeds and seedlings to meet the needs of communal, community and private forests

**Activity 3.3.1.3:** Have women's groups produce seedlings to be delivered to forestry planting sites

**Output 3.3.2: Communal and community forests are enriched and private forests established using Climate Change resilient species**

**Activities of Output 3.3.2:**

**Activity 3.3.2.1:** Organize enrichment operations of communal and community forest plots and installation of private forests.

**Activity 3.3.2.2:** Ensure the maintenance and follow-up of young plants

*B- Describe how the project/programmes provides economic, social and environmental benefits, with particular reference to the most vulnerable communities and vulnerable groups within communities, including gender considerations. Describe how the project/programme will avoid or mitigate negative impacts, consistent with the Adaptation Fund's environmental, social and gender policy. The purpose of the project is to address the food insecurity of the most vulnerable farmers living in the classified forests of Bassila and Pénessoulou. To do this, the project reconciles social, economic and environmental benefits.*

**Social benefits**

The project aims to support the population in adapting to the societal impacts of CC and is therefore primarily social in orientation. As described in the "Project Targets" section, the number of direct beneficiaries is estimated at more than three thousand producers. Gender has been a major focus since the stakeholder consultation phase, during which women's participation in the exchanges was identified as a key criterion. Similarly, the project plans to specifically support women shea butter producers and to ensure that gender is taken into account in the communal management guide for adaptation to CC. While in general rural women do not participate in decision-making, it is the mothers who decide on the education of girl children and bear the costs in the Commune of Bassila. In rural areas, where school enrollment and health center attendance are limited by household income, the project will improve school enrollment and health center attendance. Indeed, the improvement in household incomes thanks to the project will enable them to meet family expenses. This will improve attendance at health centers and reduce the dropout rate of students, which is over 35% (Commune of Bassila, 2017). From a social point of view, communal agents as well as NGOs working in the field of natural resource preservation will be equipped to participate in the sustainability of the project's achievements.

**Economic benefits**

The building of resilience to climatic shocks that negatively impact agricultural production and, in turn, the income of producers is the direct economic benefit of this project. In doing so, the project's activities are designed to contribute to the fight against poverty and to the improvement of household and community incomes. Indeed, thanks to these activities, a relatively large number of people will have incomes above the poverty line. In addition, the various interventions will improve the living conditions of the populations, their food security, and will make them more resilient during lean periods. The development of VACs generates additional financial resources and sources of employment in order to reduce unemployment. The activities of seedling production, reforestation or forest enrichment will provide temporary employment for youth and women.

Figure 11 below summarizes the components and results of the project.

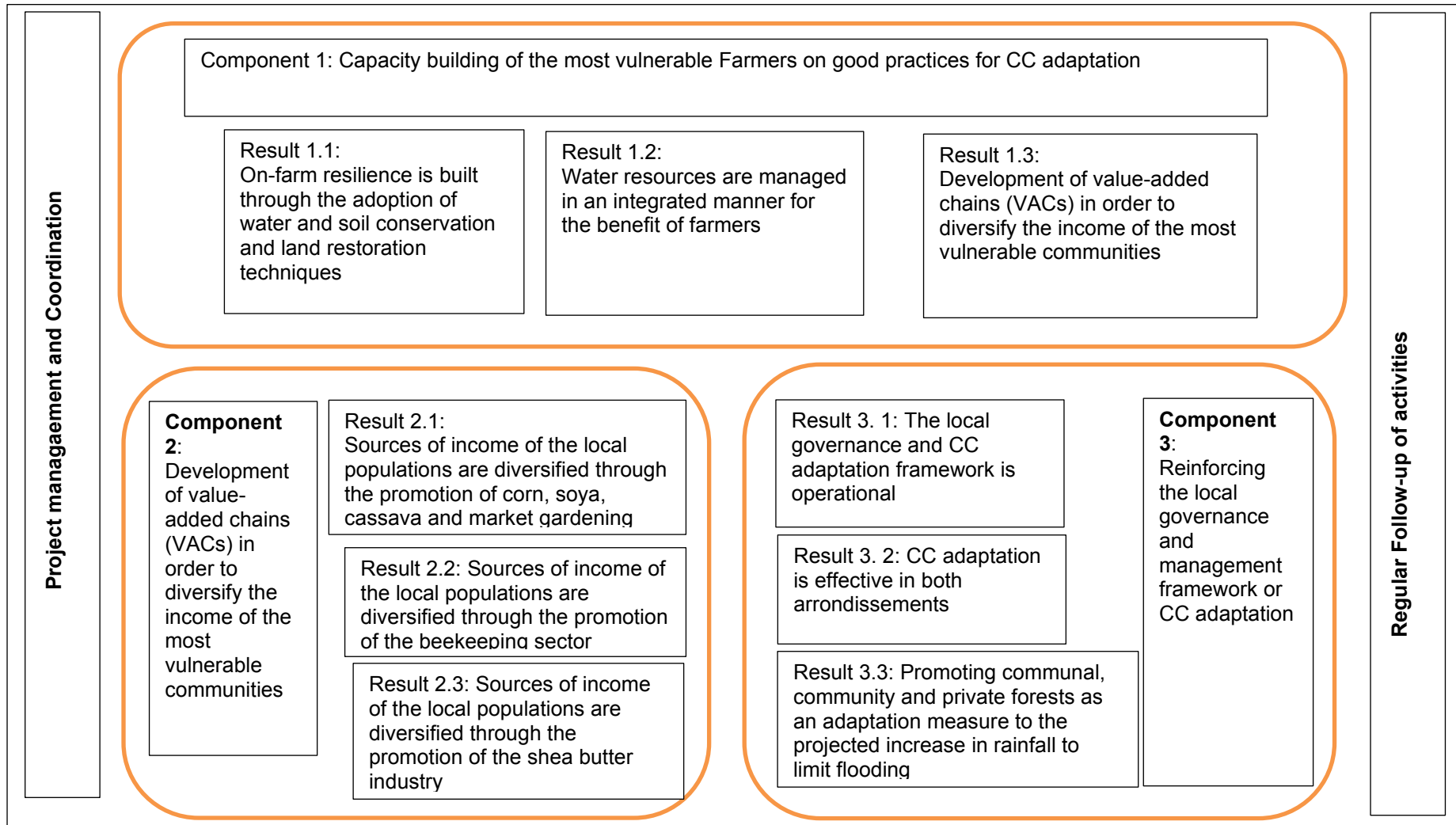


Figure 11: Components and expected results of the project and links between them.

### **Environmental benefits**

The environmental benefits of this project go beyond the commune of Bassila alone. Indeed, the project will lead to a significant reduction in the pressure on classified forests with the possibility of scaling up the experience of Bassila and Penessoulou to other forest areas under the management of ONAB or other organization in charge of forest resource management. The project emphasizes the reconciliation of vulnerable communities living near forest ecosystems with their physical and biotic environment, through good practices freely agreed upon, inspired by the right understanding of the conjunction of their interests and the interests of the environment for the sustainable satisfaction of their essential needs. The project will also assist communal authorities in laying the foundations for participatory governance of CC adaptation. If implemented, it will make a considerable contribution to soil and water conservation, the restoration of microclimates and the maintenance or improvement of soil fertility, as well as the mitigation of the negative impacts of CC (regulation of rainfall, restoration of the water cycle, reduction of watercourse congestion, reconstitution of wild animal herds, etc.). In order to remain consistent with the Adaptation Fund's environmental and social policy, an environmental and social impact assessment will be conducted during the drafting phase of the full project document.

### **C. Describe or provide an analysis of the cost-effectiveness of the proposed project / programme.**

Given the situation of poor people who depend on natural resources for their livelihoods, doing nothing about the adverse effects of CC is always more costly for ecosystems and human systems than adaptation measures. The cost of inaction can be more expensive than the cost of action (Andrieux and Van Effenterre, 2009). The ratio of additional costs due to the implementation of adaptation measures and additional benefits at the level of ecosystems and human systems in terms of guaranteeing the sustainability of resources, and in terms of reducing poverty and meeting food and health needs, for example, should make it possible to judge the effectiveness of adaptation measures. Oxfam International (2009) estimates that the cost of adaptation in developing countries will be at least \$50 billion per year, and much more if global greenhouse gas emissions are not reduced rapidly.

In order to reach a larger number of beneficiaries, project activities must be cost-effective. To be efficient, precedence is given to the priorities of the target populations and the proposed actions are essentially the result of consultation with the beneficiary populations themselves. The table below provides a summary of the cost-effectiveness analysis. Table 8 below presents the project profitability analysis.

**Table 8:** Project profitability analysis

Components	Component Cost (US\$)	Agricultural area (hectares)	Approximate number of beneficiaries	Benefits	Variant project proposals
Capacity building of the most vulnerable small farmers on good CC adaptation practices	1, 300,000	3,300	1,000	Farmers adopt climate-smart agriculture (CSA), improved production systems (SAP), water and soil conservation (SWC) and sustainable land management (SLM) techniques. Similarly, water management can limit water deficits and flooding and promote market gardening and other activities	A variant could be the establishment of a cereal bank, with the limitation of supply difficulties since production only decreases. Taking more coercive measures to reduce pressure on the forests with the disadvantage of endless conflicts
Development of value-added chains (VACs) in <b>promising</b> sectors in order to diversify the income of the most vulnerable communities	420,000	4,000	2,000	VACs platforms for maize, soya, shea, cashew and honey are operational, allowing the diversification of producers' income and creating new jobs	The alternative here could be to develop warrantage, with the limitation that when agricultural products are sold, the flow of agricultural products may cause the sale price to fall. In addition, warrantage requires financial institutions to be ready to accompany the process and can only generate a limited number of jobs.
Reinforcing the local governance and management framework for CC adaptation	750,000	2,000	100 direct beneficiaries (thousands of indirect beneficiaries)	Adaptation to CC is a common concern from communal agents to opinion leaders, teachers, students, and farmers.  The implementation guide for adaptation to CC for the benefit of actors and rural populations living near classified forests facilitates scaling up.	The variant here is to limit the project to the arrondissements of Bassila and Pénessoulou and to vulnerable farmers, thus limiting the possibility of scaling up to other arrondissements of the commune.



**D. Describe how the project/programme is consistent with national or sub-national sustainable development strategies, including, where applicable, the National Adaptation Plan (NAP), national or sub-national development plans, poverty reduction strategies, national communications or action programmes, or other relevant instruments, if they exist.**

Benin's commitment to mitigate CC and adapt to its adverse effects was made with the ratification of the United Nations Framework Convention on CC (UNFCCC) in June 1994, the ratification of the Kyoto Protocol on February 25, 2002, and more recently, the signature and ratification of the Paris Agreement on April 22, 2016 and October 31, 2016 respectively. This commitment is supported by the National Strategy for the Implementation of the UNFCCC (MEHU, 2003), three national communications on CC (MEHU, 2001; MEHU, 2011; MCVDD, 2019), the National Adaptation Programme of Action for Climate Change (MEPN, 2008), the First Nationally Determined Contribution (MCVDD, 2017), the First Biennial Update Report (MCVDD, 2019), and the National Adaptation Plan for Climate Change (MCVDD, 2021).

Recently, Benin has adopted the National CC Management Policy (PNGCC 2021-2030) and the Law n°2018-18 of August 06, 2018 on CC. This project responds on the one hand to the provisions of these political and legislative instruments in terms of combating global warming and reducing the vulnerability of disadvantaged populations to CC, and on the other hand to the sustainable development strategies, in particular the Growth Programme for Sustainable Development (PC2D) and the Low Carbon and CC Resilient Development Strategy (2016-2025).

The provisions that support the project's activities are, in particular, those of the Law on the Forest Regime and its implementing decree of July 2, 1996, the forest policy of November 1994 and the Framework Law on the Environment of February 12, 1999. All sectoral policy documents and all national development planning tools are anchored in the vision of sustainable development with a particular focus on the protection of forest ecosystems and the participation of local populations in their environmentally sound management.

In the field of environment and sustainable development, the main policies and strategies developed and implemented by Benin and which justify the project are:

- the Environmental Action Plan (PAE) adopted in June 1994 by the government and updated in 2001, which aims to change behavior, in particular by raising the standard of living and awareness of all Beninese, controlling the evolution of natural resources and better management of biodiversity, and improving the living environment of all Beninese;
- the National Agenda 21 adopted on January 22, 1997 and whose objective is to define the orientations and the conditions to reach sustainable development;
- the Long Term Prospective Studies of Benin at Horizon 2025, initiated since 1998, which integrate the concerns of sustainable development and make the rational management of the environment a priority, and defines Benin's vision as follows: «Benin will be in 2025, a flagship country, a well-governed country, united and peaceful, with a prosperous and competitive economy, cultural influence and social well-being». This calls for an environmentally sound management of natural and human resources;
- The National Action Programme to Combat Desertification (PAN/LCD), elaborated in 1998 to identify the factors that contribute to desertification and the concrete measures to be taken to combat desertification and mitigate the effects of drought;
- the National Strategy and Action Plan for the Conservation of Biological Diversity adopted in 2002 and aimed at contributing to the sustainable development of Benin and to poverty reduction through the conservation and sustainable use of biological resources and the fair and equitable sharing of the benefits derived from the exploitation of these resources;
- The National Decentralization and Devolution Policy (PONADEC) adopted in 2009 with three main objectives: (i) to implement a harmonious and balanced land-use planning policy, integrating the entire national territory to achieve sustainable and equitable development, (ii) to ensure the implementation of the principles of good territorial governance through a modernized and efficient administration, (iii) to reduce the level of poverty by improving access to basic services and enhancing the economic potential of the communes.

The proposed project is designed to contribute to the implementation of Benin's commitments in its Nationally Determined Contributions (NDCs) under the Paris Agreement, and to the achievement of the Sustainable Development Goals (SDGs) prioritized by the Benin (MPD, 2017), in particular target 1 of SDG 13 (Strengthen resilience and adaptive capacity to climate-related hazards and natural disasters in all countries) and target 2 of the SDG 15 (promote the sustainable management of all types of forests, halt deforestation, restore degraded forests and significantly increase afforestation and reforestation globally). The project aligns with the recently validated National Adaptation Plan (NAP) which encourages initiatives aiming at combatting climate change impacts on rural development.

At the local level, the project responds to the concerns successively expressed by the communal authorities of Bassila

in the various planning documents (Communal Development Plan of Bassila 3rd Generation (PDC 3) 2018-2022), the Master Plan of Territorial Development for Horizon 2025. These concerns refer to the provisions of national policies and strategies for local development and respond to the aspirations of the populations.

**E. Describe how the project/ programme meets relevant national technical standards, if any, such as environmental assessment standards, building codes, etc., and is consistent with the Adaptation Fund's environmental and social policy.**

This project is developed in accordance with the framework and instructions of the Adaptation Fund, the Least Developed Countries Group guidelines for the development of adaptation programmes and plans, as used in the development of Benin's National Action Programme for Adaptation to CC (NAPA) in 2008, the Benin Agriculture and Food Sector Adaptation to CC Project (PANA1) implemented from April 2011 to March 31, 2016 with funding from the Global Environment Facility, the Project to Build Resilience of the Energy Sector to the Impacts of CC in Benin (PANA Energie or PANA2) launched in 2017, and the National CC Adaptation Plan (NAP) developed in December 2021.

It is also in line with Benin's national guidelines for the development of adaptation projects resulting from the workshop organized by the National Environment and Climate Fund in Cotonou on October 4 and 5, 2011.

Regarding the evaluation of the costs of participatory management works, the standards used essentially concern the definition of the tasks, the monetary value of the man-day, the average yields of certain speculations and the prices on the market, the working time for the realization of the works, the costs related to the maintenance of the plantations, and for the protection of the forest. For this purpose, reference was made to the standards used by the National Wood Office.

For the implementation of the project, the physical interventions on the ground will respect the national and sub-regional standards in the matter. In particular, they will be subject to the environmental impact studies recommended by Law No. 98-030 of February 12, 1999 on the Framework Law on the Environment in the Republic of Benin. Suppliers and operators in charge of all work shall apply the provisions of Law No. 93-009 of July 2, 1993 on the forest regime in the Republic of Benin, Law No. 2002-016 of October 18, 2004 on the wildlife regime in the Republic of Benin, and the normative and technical specification provisions validated by the Benin Center for Standardization and Quality Management (CEBENOR) created by Decree No. 97-520 of October 17, 1997.

During the drafting of the project document, the stakeholders, in particular the targeted operators and communal officials, will be consulted again to further refine the activities to be implemented. Similarly, an ESIA will be developed during the project document drafting phase.

**F. Describe whether there is any duplication of the project/ programme with other funding sources.**

This project will be implemented with a number of initiatives active in the commune of Bassila that share the same objectives of supporting the development of sustainable livelihoods for vulnerable populations. These include:

- a) the Cashew Nut Sector Development and Agricultural Entrepreneurship Support Project (PADEFA-ENA), financed by the African Development Fund (ADF), which covers 19 cashew nut producing communes in the Departments of Borgou, Collines, Donga and Zou. Its areas of intervention are (i) food and nutritional security, (ii) development of the cashew nut value chain, particularly the local processing of raw cashew nuts, (iii) youth and women's employment, and (iv) climate change, building resilience of populations and improving endogenous production systems. The overall objective of the Project is to contribute to poverty reduction and improved food and nutrition security while the key specific objective is to contribute to the sustainable increase of stakeholders' income. It was launched in 2019 for a 5-year period under the execution of the Territorial Agency for Agricultural Development No. 4, (ATDA4).
- b) b) the Ruminant Herd Sedentarization Project in Benin (ProSeR-Benin), which operates in 40 communes in all departments except the Littoral Department. Launched in 2020 for a period of 5 years, with the financial support of the West African Development Bank (BOAD) and executed by the Territorial Agency for Agricultural Development (ATDA) of Hub 2 (ATDA2), this Project aims to improve the living conditions of farmers/breeders and the productivity of the milk and meat value chains, to ensure an increase in the income and entrepreneurial capacities of the actors, as well as the viability of pastoral camps.
- c) the Support Project for Communal Forest Management - Phase II (PAFEMCOM-II) which covers the departments of Atlantique, Zou, Collines du Borgou and Donga. Implemented by the Ministry of Living Environment and Sustainable Development (MCVDD) with funding from the African Development Fund (ADF) and the Global Environment Facility (GEF), this project aims to stabilize forest ecosystems based on the promotion of value chains of green economy products (smart agriculture, promotion of non-timber forest products, promotion of fishery products, development of natural resources, promotion of ecotourism products, etc.), as well as the improvement of the quality of life of local

communities. ), as well as the improvement of food and nutritional security and the incomes of small and vulnerable producers, the alleviation of the impact of poverty on rural households and the building of resilience of populations, particularly women and youth. It has three operational components: (i) promotion of green economy value chains; (ii) sustainable management of natural resources; and (iii) support for adaptation to CC.

The following is a description (though not exhaustive) of other significant past and current initiatives on which this project can expand its impact.

- a) Forest Resource Restoration Project in the Bassila Region (financed by the German Cooperation (GTZ and GFA terra Systems). Between 1988 and 2004, the project was implemented to limit the degradation of ecosystems by targeting specific actions involving the neighbouring communities and including: the management of classified forests, the management of village lands, the control of agricultural practices, the control of pastoral practices, the management of vegetation fires, the management of natural forests in the protected domain of the State, and the economic valorization of forest products.  
The management plan developed within this framework for the classified forest of Bassila has not been implemented. The plan for the Pénessoulou classified forest, developed for a period of ten (10) years, was implemented from 2002 and expired in 2012. These two management plans are updated by the National Forestry Office in 2013, without taking into account and integrating the themes of CC. No funding is yet envisaged for their implementation. Through this project, additional measures to take into account adaptation to CC are targeted to ensure the sustainability of results and lead to the resilience of ecosystems and human systems to CC.
- b) Project for the Integration of Sacred Forests in Benin's Protected Areas (PIFSAP) carried out from 2011 to 2016 with the support of the Beninese Government, the Global Environment Facility (GEF) and the United Nations Development Programme (UNDP). The commune of Bassila has benefited from the project.
- c) Project to support food security through the development of lowlands (PSAAB): hydro-agricultural development; construction of stores.
- d) Rural Development Support Project (PADER): various supports to farmers.
- e) The activities of the Communal Unit of the Territorial Agricultural Development Agency (ATDA), including the marketing of 6,000 seedlings at a unit price of US\$ 0.18 instead of US\$ 1.35<sup>12</sup>, and the reforestation project of 50 ha in the locality of Mbôrôkô. In addition, the maintenance of old shea trees can be a means of boosting the VAC shea trees mentioned above.
- f) The initiatives of the Town Hall in terms of reforestation, including 4 days of reforestation during the month of June.
- g) Various supports from the PTFs (Belgian (CTB) and German (GIZ) technical cooperation) to farmers through the construction of stores; the development of rural roads; the development of lowlands.
- h) The initiatives of NGOs such as GRADIB-ONG (technical support to processors), SOPADA ONG (which intervenes in agriculture) and N3D ONG (Environment; Agriculture; IMS).  
This project will build upon the lessons learned from previous projects. Similarly, synergy will be sought with ongoing projects (e.g., those of ATDA).

No other funding sources are being sought for the implementation of this project. The synergy or complementarity links between this project and some past or ongoing projects in the Communes of Bassila are presented in Table 9.

<sup>12</sup> CFAF 100 instead of CFAF 750. The exchange rate considered is from July 06, 2021.

**Table 9:** Synergy or complementarity links with some past and ongoing projects

<b>Projects</b>	<b>Links/Synergy/Objectives</b>	<b>Lessons learned</b>
Support Project for the Development of the Cashew Sector and Agricultural Entrepreneurship (PADEFA-ENA)	Contribute to poverty reduction and improved nutritional food security Contribute to the sustainable increase in the income of actors	Ongoing projects
Project for the Sedentarization of Ruminant Herds in Benin (ProSeR-Benin) intervening in 40 municipalities distributed in all the Departments except the Littoral Department	Improve the living conditions of farmers/breeders and the productivity of the milk and meat value chains, Ensure the increase in income and entrepreneurial capacities of actors, as well as the servicing of pastoral camps	
Communal forest management support project – phase II (PAFEMCOM-II)	Stabilize forest ecosystems based on the promotion of value chains of green economy products (smart agriculture, promotion of non-timber forest products, promotion of fish products, development of natural resources, promotion of ecotourism products, etc. ); Improve food and nutritional security and the incomes of vulnerable small producers, Strengthen the resilience of populations, especially women and young people.	
Forest Resources Restoration Project in the Bassila Region	Limit the degradation of ecosystems by targeting specific actions involving local communities and including: the development of classified forests, the management of village land, the control of agricultural practices, the control of pastoral practices, the management of vegetation fires, the development of natural forests in the protected domain of the State, and the economic development of forest products	Bassila classified forest management plan not applied Forest Resources Restoration Project in the Bassila Region

**G. If applicable describe aspects related to ownership and knowledge management and dissemination of lessons learned from the project.**

In this project, adaptation to CC is seen as everyone's business. This is why the appropriation and dissemination of lessons learned is an important part of the project. As soon as the project is launched, posters on the project will be displayed at FNEC, ONAB, the Bassila Town Hall and the arrondissements offices of Bassila and Penessoulou. A launching workshop will be organized to inform and mobilize stakeholders around the project. This will be an opportunity to update ongoing initiatives with which synergies will be sought.

As for components 1 and 2, a film showing the starting situation, the mid-term situation and the situation three months after the end of the project will be produced to highlight the achievements, lessons learned and constraints overcome in order to use them for future projects.

Component 3 on the governance framework and management of adaptation to CC is the one that requires the most communication activities. Customized training for communal agents, integration of gender in the management of adaptation to CC, the adaptation guide for neighbouring populations of classified forests to CC, awareness-raising for schoolchildren, students, opinion leaders, and the composition of a song in the local language will be disseminated via various channels (community radio, national radio, national television, on the websites of the National Association of Communes of Benin (ANCB) and FNEC, and in the newspapers)

In addition, the members of the Participatory Forest Management Committees (COGEPAF) of Bassila and Pénessoulou will be considered for training on the themes of CC, forestry and agriculture. Local elected officials, notables and decision-makers of the Commune and the Arrondissements will be associated to this training. Each COGEPAF will be responsible for returning the lessons learned to the grassroots community from which it originates, with the assistance of the experts assigned for the training. The committee presidents will also be responsible for public awareness sessions through appropriate channels (local radio stations, conferences, etc.), under the supervision of the communal authorities.

During the implementation of the project, pupils and students from technical and vocational training institutions, the national universities of Abomey-Calavi and Parakou and private university centers will be welcomed to prepare their dissertations or final theses in the field of CC, the environment and sustainable management of natural resources.

At the end of the project, an end-of-project workshop will be organized to share the results with the stakeholders (FNEC, ONAB, and their partners) as well as with the scientific community. An important channel is also the AF website.

**H. Describe the consultative process, the list of stakeholders consulted during project preparation, particularly vulnerable groups, and gender considerations, in accordance with the Adaptation Fund's Environmental and Social Policy and Gender Policy**

The consultation process took place in two phases. The first phase consisted of discussions with the town hall and the relevant technical services involved at the town hall (the Mayor and his agents, the communal cell of the ATDA, the Bassila Cantonment, NGOs). Note that this session was chaired by the Mayor of the commune. The second phase consisted of separate meetings with producers from the arrondissements of Bassila and Penessoulou. The meetings took place at the Bassila town hall and the Pénessoulou arrondissement office. Apart from the meeting with the Mayor and the technical units, the two other meetings at the level of the arrondissements took place in local languages. A translator was assigned to the task. Because of the Covid-19 pandemic, a sample of 40 people consisting of women, youth and adults from different villages in each arrondissement was considered. Particular attention was paid to the respect of barrier gestures. Indeed, hand-washing facilities were installed at the entrance to the rooms and protective masks were distributed free of charge to participants who did not have them.

At each meeting, after the greetings, representatives of FNEC and ONAB set the context of the project before leaving the floor to the consultants for the actual discussions. The consultants began by identifying the producer groups present and their origins in order to guide the discussions. At the same time, a list of participants was drawn up. An interview guide (Annex 3) serves as a compass for the discussions. The following aspects were discussed: The most important hazards and their trends in the locality under consideration, the impacts of these hazards on their activities (agriculture, livestock, fishing, processing of agricultural products) in terms of increased or decreased yields, the endogenous adaptation measures implemented by the populations, the initiatives and projects underway to reinforce endogenous adaptation measures, and finally, their expectations in relation to adaptation to CC. Table 10 presents the summary of the stakeholders who participated in the consultations in the Commune of Bassila.

**Table 10: Summary of stakeholders who participated in the consultations**

Town Hall	Town Hall of Bassila					
Sex	Man		Woman		Total	
Number of individuals	24		3		27	
Percent (%)	89		11		100	
District	District of Bassila			District of Pénéssoulou		
Sex	Man	Woman	Total	Man	Woman	Total
Number of individuals	23	4	27	36	13	49
Percent (%)	85	15	-	73	27	100
Stakeholders description	-Institutionnal & local actors: deputy Mayor, Borough chief, town hall technical services, Agricultural extension service agency, Departmental Directorate of water, forestry and hunting, National Timber Office, local chiefs,; -NGOs: WE, UCOM, ADRIA ; -women's association for shea butter processing, youth association, hunters association, development association ; -Active participation of stakeholders					
	-Associations & groups: women's association, coal producers, local forest management committee, beekeepers, logger, hunters ; - Active participation of young people, adults, men and women - Discussion in native language with a translator to enable Active participation of stakeholders			-Associations & groups: association of women processors women nurseries, hunters, seed companies and seedling producers, local forest management committee, ONG ADRIA ; - Active participation of young people, adults, men and women - Discussion in native language with a translator to enable Active participation of stakeholders		

**I. Justify the funding requested, focusing on the overall cost of the adaptation rationale.**

CC is undoubtedly an additional constraint for developing countries. In the absence of adaptation measures, the current situation could become chaotic for populations powerless to cope with climate hazards and seeing their livelihoods deteriorate. The Adaptation Fund is therefore an opportunity to turn the situation around. This report will contribute at various levels:

**Under Component 1: Capacity building of the most vulnerable small farmers on good practices for adaptation to CC**

**Status quo scenario (excluding this project):** increased vulnerability of the local populations of Bassila and Penessoulou to future climatic hazards, accelerated soil degradation, increased pressure on classified forests

**Acceptance scenario and funding for this project from the Adaptation Fund:** adoption of climate-smart agriculture (CSA), improved production systems (SAP), water and soil conservation (WSC) and sustainable land management (SLM) techniques, support for various materials and equipment to increase the work force, better water management for producers.

**Under Component 2: Development of value-added chains (VACs) in promising sectors in order to diversify the income of the most vulnerable communities**

**Status quo scenario (excluding this project):** The way the agricultural sectors are organized (production and sale of crops that are sometimes sold off) does not allow the greatest profit to be made from agricultural production. This is particularly alarming since agricultural production has declined over the past few decades due to CC (see Vulnerability Matrix).

**Acceptance scenario and funding for this project from the Adaptation Fund:** the development of VACs by diversifying sources of income therefore allows for the greatest benefit to be derived from current production and, with a view to increasing production (Component 1), to significantly increase the income of farmers and create new jobs. In addition to the maize, soybean, shea butter and market gardening sectors, the local populations of the classified forests of Bassila and Pénessoulou have the comparative advantage of being able to develop beekeeping.

However, the development of VACs cannot be achieved without better organization of producers, their training, the establishment of management mechanisms, and their provision with various materials and equipment.

**Under Component 3: Reinforcing the local governance and management framework for CC adaptation.**

**Status quo scenario (excluding this project):** Component 5 of the Development Plan of the Commune of Bassila «to reduce the effects of CC and the strong pressure on natural forests» could take a long time to be implemented. Similarly, the few adaptation projects will continue to be carried out in an uncoordinated manner, as the local governance framework does not allow for better coordination of initiatives.

**Acceptance scenario and funding for this project from the Adaptation Fund:** The Reinforcement of the local governance and management framework for adaptation to CC will help consolidate and ensure the sustainability and capitalize on the achievements of this project. The development of a guide for the implementation of adaptation to CC for the benefit of communal actors and rural populations living near classified forests allows lessons to be learned for scaling up. The consideration of gender and women producers and processors of agricultural products in the adaptation to CC is effective. In addition, the management of adaptation to CC becomes everyone's business, promoting the effective dissemination of climate information for the benefit of farmers and the preservation of the livelihoods of communities living along the Bassila and Pénessoulou classified forests.

**J. Describe how the sustainability of project/ programme outcomes was considered in the design of the project/ programme.**

This project is in line with the logic of SDG 13 and SDG 15, and therefore targets and integrates the principle



of sustainability. Stakeholder consultation prior to the drafting of the concept note and project document is undertaken to ensure an appreciable level of ownership of the project by the beneficiaries. Similarly, as specified above, activities are largely driven by the aspirations and expectations of stakeholders, ensuring their short, medium and long-term commitments. A monitoring and evaluation mechanism is also planned, in which stakeholders will be involved to ensure that the implementation of the project does not deviate from the initial objectives. This monitoring and evaluation mechanism, if properly implemented, can serve as a springboard to ensure that the achievements of the project are sustained by the stakeholders. Each of the three components is proposed with a view to economic, social and environmental sustainability.

**Under Component 1: Capacity building of the most vulnerable small farmers on good practices for adaptation to CC**

Activities planned for this component allow for the sustainable building of resilience of target producers. Indeed, the learning of Sustainable Land Management (SLM), Water and Soil Conservation (WSC), Improved Production System (SAP) and Climate Smart Agriculture (CSA) techniques will allow to reconcile production improvement and environmental sustainability. Better water management for the benefit of market gardeners and other users associated with the establishment of a committee for the prevention and resolution of conflicts related to water will allow the sustainability of activities that depend on it. Similarly, the provision of equipment to increase work capacity and facilitate field activities will be a motivating factor for farmers.

**Under Component 2: Development of value-added chains (VACs) in promising sectors in order to diversify the income of the most vulnerable communities**

As indicated above, the development of the value-added chains proposed in this project will be carried out in conjunction with the producer groups, the town hall and the ATDA's communal unit. The better structuring of producer groups proposed in the case of the project prior to the establishment of the development platforms for the maize, soybean and shea butter VACs is precisely intended to ensure the sustainability of results even beyond the duration of the project. The synergy to be developed with the town hall and the ATDA communal unit aims to continue the collaboration that has already begun during the stakeholder consultation phase so that the support provided to the VACs development platforms is sustainable.

**Under Component 3: Reinforcing the local governance and management framework for CC adaptation.**

This component is essentially oriented towards the sustainability of the project. The reinforcement of the local governance framework is planned to this end. Capacity building of communal agents on CC-agriculture-forestry themes will equip them to better play their local governance roles during the project and beyond. The development of the implementation guide for adaptation to CC for the benefit of stakeholders and rural populations living near classified forests is essentially part of sustainability. Similarly, the vision that underlies the management of adaptation to CC in this project, particularly the fact that adaptation to CC is perceived as everyone's business, makes it possible to mobilize different social strata (opinion leaders, teachers, students, etc.) for the project's cause and beyond. The song to be written for the awareness raising of the population will allow for a quick and sustainable dissemination. The same applies to the videos to be produced, which may serve and inspire other projects and actors beyond the life of this project.

**K. Provide an overview of the environmental and social impacts and risks identified as relevant to the project/ programme.**

A full Environmental and Social Assessment will be conducted at the time of preparation of the full project document, for the purpose of demonstrating the level of compliance with the environmental and social principles of the Adaptation Fund. In accordance with the provisions of Decree No. 2017-332 of July 06, 2017 on the organization of environmental assessment procedures in the Republic of Benin, this project will be subject to an environmental impact assessment prior to its implementation. A strategic environmental assessment will be put in place and accompanied by an Environmental and Social Management Plan if necessary, when the project implementation sites are clearly identified. Due of certain activities of result 1.2 titled water resources are managed in an integrated manner for the benefit of farmers in each arrondissement, the project may have limited environmental impacts that could result in a Category B.

At this stage of the concept note, the available information allows for the completion of the environmental and social risks and impacts table.



Table 11: Environmental and social impacts and risks

Environmental and social principles checklist	No further assessment required for compliance	Potential impacts and risks, additional assessment and management required for compliance
Compliance with the law	The proposed project has been developed in accordance with the provisions of the Multilateral Environmental Agreements and the laws in force at the national level, notably the Framework Law on the Environment, the Law on CC, the Laws and regulations relating to food safety, health, soil management, water, biological diversity, etc. During the project, coherence with the texts related to Decentralization will be rigorously respected.	Risk: Low Potential Impact: Low Most of the components and corresponding interventions/activities of the proposed project do not fall within the First Category of projects that require full EIA.
Access and Equity	The project provides equitable access to all targeted vulnerable groups in the beneficiary arrondissements. To ensure that no one is left out, depending on the composition of the communities, selection criteria will be developed and agreed upon during the full proposal development phase in a consultative manner.	However, certain categories of people (orphans, disabled, displaced, affected by HIV/AIDS or Corona Virus, etc.) may be excluded because of their status. Specific awareness-raising measures will be taken in the communities concerned. Risk: Low Potential Impact: Low Project activities will be accessed equally by the target communities without discrimination..
Marginalized and vulnerable groups	The project gives priority to the most vulnerable farmers, particularly men and women whose livelihoods have deteriorated considerably due to climate shocks. The first two components of the project are entirely devoted to this.	However, some of the target populations who do not know how to read and write may not benefit from certain spin-offs, such as the guide for implementing adaptation to CC for populations living along the banks of classified forests. To overcome this difficulty, an illustrated version of the guide in local language will be produced. Similarly, populations without radios and cell phones may not benefit from climate information. This risk will be overcome by using traditional means of communication (griots, etc.) Risk: Low Potential Impact: Low
Human rights	The project ensures that the rights of direct beneficiaries, i.e. men, women, youth and children, are respected, depending on their involvement in the implementation. The consultation of stakeholders prior to the drafting of this NC was part of this logic.	Risk: Low Potential Impact: Low The project will be implemented using the existing government structures at local, regional and national levels and observations of human rights are a must.
Gender equality and women's empowerment	In its design, this project fundamentally takes into account gender equality and women's empowerment. Component 2 and 3 provides various activities for women's empowerment.	Risk: Low Potential Impact: Low The project has a special focus on women and youth groups especially for income generating activities and grants to ensure that they fully participate and benefit from the project. Also, Participation of women will be encouraged in the field schools -
Basic labor rights		Risk: Medium Potential Impact: Medium Inequality of pay between men and women and child labor are risks that could have an impact on the proper execution of activities. The project will remain vigilant to the respect of the Labor Code in force in the Republic of Benin. Attention will be paid to the elimination of

Environmental and social principles checklist	No further assessment required for compliance	Potential impacts and risks, additional assessment and management required for compliance
		child labor.
Indigenous Peoples	The Project's beneficiary communities do not have indigenous peoples as defined by the United Nations, but the project will ensure that the activities do not violate traditional customs and practices.	Risk: Low Potential Impact: Low
Involuntary Resettlement	Project activities will be implemented with communities in their own localities and on their own land. No resettlement of populations to new localities is planned.	Risk: Low Potential Impact: Low
Protection of natural habitats	The project aims to make farmers more resilient to climatic shocks and to reduce pressure on classified forests, thus contributing to the protection of natural habitats.	Risk: Low Potential Impact: Low However, the construction of the reservoir planned for component 1 could lead to the destruction of some natural habitats. The ESIA to be prepared during the drafting of the project document will allow better documentation of these aspects.
Conservation of biological diversity	The project plans to make farmers more resilient to climatic shocks and to reduce pressure on classified forests, thus contributing to the conservation of biodiversity	Risk: Low Potential Impact: Low  Although the project has many environmental benefits, including improved soil health, water conservation, and reduced use of chemical fertilizers and pesticides, the conversion of land for food crop production may affect biodiversity. Consultations will be required during the development of the environmental and social impact framework to identify appropriate measures and develop training modules that incorporate this concern.
Climate Change	The project is being undertaken to build resilience of small farmers to CC. It also proposes to reinforce the local governance framework and management of CC adaptation.	Risk: Low Potential Impact: Low Project activities will be developed to enhance the resilience of ecosystems and populations to Climate change focusing on adaptation to the impacts of floods and landslides in the targeted areas.
Pollution Prevention and Resource Efficiency	The project will contribute to sustainable land management, water use efficiency and water pollution prevention.	Risk: Low Potential Impact: Low
Public Health	The project's activities promote the health of the beneficiaries. The provision of various equipment is intended to facilitate field work. In the same way, the improvement of the financial capacity of the beneficiaries will make it possible to face the expenses of health care)	Risk: Low Potential Impact: Low
Tangible and intangible assets	None of the project's activities have an impact on the physical and cultural heritage of humanity.	Risk: Low Potential Impact: Low
Land and soil conservation	Component 1 of the project focuses on land conservation through soil and water conservation techniques (SWC) and water control to facilitate market gardening and other activities around the reservoir that the project proposes to build.	Risk: Low Potential Impact: Low

## PART III: IMPLIMENTATION PROVISIONS

- A.** Describe the project/ programme implementation arrangements
- B.** Describe the financial and project risk management measures
- C.** Describe the environmental and social risk management measures, in relation to the Adaptation Fund's Environmental and Social Policy and Gender Policy
- D.** Describe the monitoring and evaluation procedures and budgeted M&E plan, in accordance with the Environmental and Social Policy and the Gender Policy of the Adaptation Fund
- E.** Please include a project results framework, including milestones, targets, and indicators including one or more indicators from the AF results framework and linked to the AF Gender Policy
- F.** Provide evidence of alignment of project objectives with the Adaptation Fund's Results Framework

The full alignment table of project objectives and indicators with Adaptation Fund results and indicators will be developed at the full proposal stage. However, it is presented in the Table 12 is a draft of the future alignment table.

- G.** Please include a detailed budget with budget notes, a budget on the use of the Implementing Entity's management fee, and an explanation and breakdown of implementation costs.

The overall project budget is US\$ 2,934,545 of which US\$234,650 is for the project execution cost and US\$ 229,895 is for the Implementing Entity management charges.

- H.** Please include a disbursement schedule with milestones

The disbursement schedule will be detailed during the drafting of the project document.

**Table 12: Alignment of Proposed Project Objectives/Outcomes with Adaptation Fund Results Framework**

<b>Project Objective(s)</b>	<b>Project Objective Indicator(s)</b>	<b>Fund Outcome</b>	<b>Fund Outcome Indicator</b>	<b>Grant Amount (USD)</b>
<b>1. Strengthen the capacities of the most vulnerable smallholder farmers on good practices for adapting to climate change</b>	<b>Number of the most vulnerable smallholder farmers whose capacities are strengthened on good practices for adaptation to climate change</b>	<b>Outcome 3: Strengthened awareness and ownership of adaptation and climate risk reduction processes at local level</b>	3.1. Percentage of targeted population aware of predicted adverse impacts of climate change, and of appropriate responses	<b>1,300,000</b>
			3.2. Percentage of targeted population applying appropriate adaptation responses	
		<b>Outcome 5: Increased ecosystem resilience in response to climate change and variability-induced stress</b>	5. Ecosystem services and natural resource assets maintained or improved under climate change and variability-induced stress	
<b>2. Develop added value chains of promising sectors with a view to diversifying the income of the most vulnerable communities</b>	<b>Number of added value chains of promising sectors developed to diversify the income of the most vulnerable communities</b>	<b>Outcome 6: Diversified and strengthened livelihoods and sources of income for vulnerable people in targeted areas</b>	6.1 Percentage of households and communities having more secure access to livelihood assets	<b>420,000</b>
			6.2. Percentage of targeted population with sustained climate-resilient alternative livelihoods	
		<b>Outcome 3: Strengthened awareness and ownership of adaptation and climate risk reduction processes at local level</b>	3.1. Percentage of targeted population aware of predicted adverse impacts of climate change, and of appropriate responses	
			3.2. Percentage of targeted population applying appropriate adaptation responses	
		<b>Outcome 4: Increased adaptive capacity within relevant development sector services and infrastructure assets</b>	4.1. Responsiveness of development sector services to evolving needs from changing and variable climate	
			4.2. Physical infrastructure improved to withstand climate change and variability-induced stress	
<b>3 : Strengthen the local governance and management framework for adaptation to climate change</b>	<b>Number of climate change adaptation management policies implemented Number of innovation dissemination strategies developed</b>	<b>Outcome 7: Improved policies and regulations that promote and enforce resilience measures</b>	7. Climate change priorities are integrated into national development strategy	<b>750,000</b>
		<b>Outcome 8: Support the development and diffusion of innovative adaptation practices, tools and technologies</b>	8. Innovative adaptation practices are rolled out, scaled up, encouraged and/or accelerated at regional, national and/or subnational level.	

## PART IV: ENDORSEMENT BY GOVERNMENT AND CERTIFICATION BY THE IMPLEMENTING ENTITY

### A. Record of endorsement on behalf of the government<sup>2</sup>

Provide the name and position of the government official and indicate date of endorsement. If this is a regional project/programme, list the endorsing officials all the participating countries. The endorsement letter(s) should be attached as an annex to the project/programme proposal. Please attach the endorsement letter(s) with this template; add as many participating governments if a regional project/programme:

Prof Martin Pépin AïNA, General Director of Environment and Climate, Ministry of the Living Environment and Sustainable Development	Date: (January, 10, 2022)
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### B. Implementing Entity certification

Provide the name and signature of the Implementing Entity Coordinator and the date of signature. Provide also the project/programme contact person's name, telephone number and email address

<p>I certify that this proposal has been prepared in accordance with guidelines provided by the Adaptation Fund Board, and prevailing National Development and Adaptation Plans (.....list here.....) and subject to the approval by the Adaptation Fund Board, <u>commit to implementing the project/programme in compliance with the Environmental and Social Policy and the Gender Policy of the Adaptation Fund</u> and on the understanding that the Implementing Entity will be fully (legally and financially) responsible for the implementation of this project/programme.</p>

<sup>6</sup> Each Party shall designate and communicate to the secretariat the authority that will endorse on behalf of the national government the projects and programmes proposed by the implementing entities.

Dr Appolinaire D.GNANVI Implementing Entity Coordinator	
Date: January, 10, 2022)	Tel: +229 97192464 and email: gnanviappolinaire@yahoo.fr
Project Contact Person: BIAOU Mathieu, DMRF	
Tel: +229 97608219 And Email: biaoumathieu@yahoo.fr	



ADAPTATION FUND

Republic of Benin, Cotonou, January 7, 2022

N° 023 /DGE/CMVDD/SD

To: The Adaptation Fund Board c/o  
Adaptation Fund Board Secretariat  
Email: Secretariat@Adaptation-Fund.org  
Fax: 202 522 3240/5

**Subject:** Endorsement for Building resilience to climate change of the neighboring populations of the classified forests of Bassila and Penessoulou in the Central region of Benin

In my capacity as designated authority for the Adaptation Fund in Benin, I confirm that the above national project proposal is in accordance with the government's national priorities in implementing adaptation activities to reduce adverse impacts of, and risks, posed by climate change in the regions.

Accordingly, I am pleased to endorse the above project proposal with support from the Adaptation Fund. If approved, the project will be implemented by National Fund for Environment and climate and executed by national executing entity.

Sincerely,

Prof Martin Pépin AINA  
General Director of Environment and  
Climate.







## Project Formulation Grant (PFG)

Submission Date: 10 January, 2022

Adaptation Fund Project ID:

Country/ies : BENIN  
 Title of Project : Strengthening the resilience to climate change of the populations living around the classified forests of Bassila and Pénessoulou in central Benin.  
 Type of IE (NIE/MIE) : NIE  
 Implementing Entity : Fonds National pour l'Environnement et le climat.  
 Executing Entity/ies : Office Nationale du Bois, Mairie de Bassila, Cellule Communale de l'Agence Territoriale de Développement Agricole 4.

### A. Project Preparation Timeframe

Start date of PFG	June 2022
Completion date of PFG	September 2022

### B. Proposed Project Preparation Activities (\$)

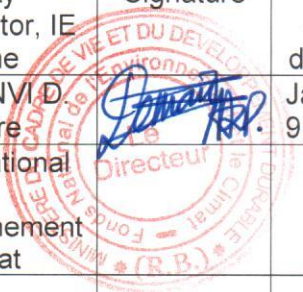
Describe the PFG activities and justifications:

List of Proposed Project Preparation Activities	Output of the PFG Activities	USD Amount
In-depth consultations with the municipal authorities of Bassila, communities bordering classified forests, private sector actors and youth and women's organizations on the environmental risk management system, intervention strategies in the face of climate risks and species of trees resilient to climate change	Consultation reports and stakeholder engagement documents on project implementation, monitoring and evaluation	6,000
Technical, social and environmental feasibility study of two water reservoirs with the full participation of the final beneficiaries (market gardeners, breeders, fish farmers, households, etc.)	Technical, social and environmental study reports for a better choice of development options	10,000
In-depth study of the profitability or cost-effectiveness of project activities	In-depth cost-effectiveness analysis document for a better choice of adaptation options	5,000
Deepening of knowledge of the current and future impact of climate change on	Improved analysis of the relationships between	6,000

vulnerable social groups bordering classified forests (women, young people, etc.) and on their means of subsistence	environmental issues, the living conditions of social groups and the resilience of livelihoods and communities to climate change	
Total Project Formulation Grant		<b>27,000</b>

### C. Implementing Entity

This request has been prepared in accordance with the Adaptation Fund Board's procedures and meets the Adaptation Fund's criteria for project identification and formulation.

Implementing Entity Coordinator, IE Name	Signature	Date (Month, day, year)	Project Contact Person	Telephone	Email Address
Dr. GNANVI D Appolinaire Fonds National pour l'Environnement et le Climat		January 9, 2022	BIAOU Mathieu	(+229) 95 57 25 90	biaoumathieu@yahoo.fr



## REFERENCES

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## ANNEX 1: Attendance list at Town hall and arrondissement levels

REALISATION DE L'ENQUETE DE TERRAIN EN  
VUE DE L'ACTUALISATION DES NOTES  
CONCEPTUELLES POUR LE FOND  
D'ADAPTATION

Client : Fond National pour l'Environnement et le Climat : ONAB ☒ CARITAS ☐

Date : 25/03/2021 Localité : Mairie de Bassila  
Liste des participants

N°	Noms & Prénoms	Structure/Provenance	Contacts	Signature
1.	KOUAGOU Catherine	B2 Bassila	97395119	
2.	SOGBETO Thérèse	ATAH Bassila	96366163	
3.	OGBOLO Adjo	ONAB/Bassila	95711267	
4.	BIAO K. Justin	ONG ADRIA/Adjo	97712480	
5.	STIKNON Grégoire	Contenuement/Bassila	97699326	
6.	ASSANKPON Patrice C.	Contenuement/Bassila	97127260	
7.	ZANHO E. Jean	ONAB	64204065	
8.	TOUNDOH O. Paul	ONAB	64369243	
9.	Koussani Haroun	CA/ Penessoulou	97027334	
10.	TASSOU ZAKARI Filiphim	Mairie/Bassila	97290250	

11.	ATCHOU Xavier	Région Pédagogique	97549302	
12.	TCHABO Biao Alibek	WE ONG	97027869	
13.	IMPOU A. Raimi	2e1st Roi Aichang	97019039	
14.	SOULE Adou-Baino	2e1st Roi Aichang	97248435	
15.	IMBISOU Younoufou	Président Jeunesse	97026659	
16.	TOUNDOH Massane	PAFCoord Bassila	69021709	
17.	BOUKARI J. Imaka	C/ONAB Bassila	97327098	
18.	SELLA Alimou	PAFCoord Bassila	9707323	
19.	Mahabou Tchoukougou	Chercheur	6636817	
20.	ABIBOU Toukila	1er classeur		
21.	ATIGOU MFR. Doudou	Chercheur	9736440	
22.	SOULE ATTOUNESSON	Rpt Imame Adou	9737295	
23.	ADAM Tachane	PhD Assistant de classeur	9728135	
24.	SABIRIA J. Choukiron	RtCA1 Bassila	9622663	
25.	MOUSSANE Mouchoukou	ONAB/Bassila	9506162	
26.	ASSOUNA Hadji	ONAB/Bassila	9624261	
27.	IDRISSOU Mahabou	Jeune Vite en Koupé	696939396	

REALISATION DE L'ENQUETE DE TERRAIN EN  
VUE DE L'ACTUALISATION DES NOTES  
CONCEPTUELLES POUR LE FOND  
D'ADAPTATION

Client : Fond National pour l'Environnement et le Climat : ONAB ☒ CARITAS ☐

Date : 26/03/2021 Localité : Arrondissement Penessoulou / Com. Bassila  
Liste des participants

N°	Noms & Prénoms	Structure/Provenance	Contacts	Signature
1.	ISSA Kachimon	CV Bassila/Bassila	9747925	
2.	INOUSA Sahawaton	CV Bassila/Bassila	97027987	
3.	AROUNA Bonibou	Bassila Zongo	68900550	
4.	MOUSSA H. AVVA NYTH	BASSILA ZONGO	97711733	
5.	OROU. Moutou Koyoko	Région de Bassila	97495678	
6.	TCHABO Biao Alibek	ONG WE	97027867	
7.	OGBOLO Adjo	ONAB	97711267	
8.	ASSOUNA Hadji	ONAB	65657447	
9.	HOUGBIE Zella	Contenuement Bassila	97857609	
10.	FORNAT Bonbato	Mairie/Bassila	97696932	

11.	ODAH I.M. Damien	CECAD Mairie Bassila	67142220	
12.	YACOUBOU Awa	CECAD Adjo	96141928	
13.	N'KOYANA N'da	ASS. AP. Bassila	97097849	
14.	ZANHO E. Jean	Supplémentaire Bassila	64204065	
15.	TOUNDOH O. Paul	Adm. Foral. Penessoulou	64369243	
16.	BIAO Mathieu	MIRE/PAFC	17603217	
17.	ABOUDOU Mahiki	Mairie Bassila	97026032	
18.	TOUNDOH Massane	PAFCoord Bassila	69021709	
19.	YACOUBOU Massane	CV Bassila	96528775	
20.	ALASSANE Dumouyon	ONG. GORE Bassila	96435873	
21.	OLOUPEDE Mahabou Roger	Exploitant Foral. Bassila	97166390	
22.	BOUKARI J. Imaka	C/ONAB Bassila	97827038	
23.	AFFO B. Harizou	Bassila Allam	96387394	
24.	TACHOU Sébastien Tachou	Bassila Allam	96217632	
25.	TOUNDOH F. Amé Tachou	ONAB/CT-Bassila	95813465	
26.	MOUSSANE Mouchoukou	ONAB/Bassila	9506162	
27.	KOUBE Mouchoukou	CV AKIRO	91242266	

REALISATION DE L'ENQUETE DE TERRAIN EN  
VUE DE L'ACTUALISATION DES NOTES  
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Client : Fond National pour l'Environnement et le Climat : ONAB ☒ CARITAS ☐

Date : 26/03/2021 Localité : Arrondissement Penessoulou / Com. Bassila  
Liste des participants

N°	Noms & Prénoms	Structure/Provenance	Contacts	Signature
1.	SHIFOU Sebahaton	Penessoulou	9610537	
2.	ATAMOUNI Mahabou	Nagayile/PAFC	96109090	
3.	ALKALI Djafou	NIOBO/PAFC	97354378	
4.	SOMAILA Bafou	Penessoulou	97607554	
5.	YACOUBOU Goussou	Penessoulou	96533246	
6.	OKOTKRO Sahoua	Penessoulou		
7.	MAGAZI Rafia	Penessoulou	62075432	
8.	AKPO Alietou	Penessoulou	68434461	
9.	LEA Bassali	Kedouwaru		
10.	SOULEMANE Affineto	Kedouwaru		

11.	ATTIA Rafatou	Penessoulou		
12.	MOUMOUNI Fatimata	Penessoulou		
13.	ISSA Zénabou	Penessoulou		
14.	ASHANTI Mounou	Nagayile/PAFC	96334830	
15.	ALBOU A. Sidani	Penessoulou	96335174	
16.	MOUMOUNI Sahada	Penessoulou	96393998	
17.	ATA A. Saouda	Penessoulou	97051083	
18.	MENNA TSO Sakhou	Nagayile/PAFC	96354504	
19.	ALASSANE Mahabou	Penessoulou	97117639	
20.	ALIDOU Djibrilou	Penessoulou	97149921	
21.	BAKOU Hachou	Nagayile/PAFC	97327866	
22.	ZANHO E. Jean	ONAB	64204065	
23.	ADAMOU Mahabou	Penessoulou	96559659	
24.	AMABOU D. Adou	Penessoulou	97829145	
25.	BOUVERO Ombi Moutou	Penessoulou	96066916	
26.	ATTIA H. Sahadaton	Penessoulou	97327869	
27.	ISSIFOU - Moussa	NIOBO/PAFC	96020246	

28.	BABOU Djibril Fehin	Consultant	97983513	
29.	ALLO Nestor	Consultant	97520774	
30.	TCHOU Gervane	Assistant Consultant	94313411	

28.	ISSIFOU Salifou	Penessoulou	97279570	
29.	MAGAZI Moutou	Penessoulou	64197107	
30.	ZAKARI Issaka	NIOBO/PAFC		
31.	MADIANISSI Moutou	NIOBO/PAFC	35102430	
32.	ASSOUNANOU Soumoukou	Penessoulou		
33.	ISSIFOU Yacoubou	Penessoulou	69761602	
34.	BIAO K. Justin	Adjo/PAFC	97713480	
35.	MOUSSANE Mouchoukou	Bassila/ONAB	9506162	
36.	Koussani Haroun	CA/ Penessoulou	97027334	
37.	ASSOUNA Hadji	C/PAFC/ONAB	9624261	
38.	AMIDOU Adjara	Penessoulou		
39.	SOULEMANE Salifou	Penessoulou	96550703	
40.	AKO Nestor	Consultant	97520774	
41.	BABOU D. Fehin	Consultant	97983513	
42.	TCHOU Gervane	Assistant Consultant	94313411	
43.	TOUNDOH O. Paul	CA/PAFC/ONAB	97027334	
44.	KARIMOU Sahou	Penessoulou	97356397	

45.	AYOUBA Goussou Tachou	PAFC/PAFC	96006631	
46.	YACOUBOU Issaka	Nagayile/PAFC		
47.	ABOUDOU Philbert	Penessoulou	97327869	
48.	TCHENPASSI Fikile	Penessoulou	64266225	
49.	ISSIFOU El-Kamir	Penessoulou	66291306	
50.	ALANDA Adiatou	Penessoulou	61736031	
51.	Paratou SPEDOU	Nagayile/PAFC	66435571	
52.	ALASSANE Z. Ayoka Penessoulou	PAFC	97027863	



The meetings took place from 25 to 26 March 2021.



Photo 1: Meeting with the Municipality of Bassila and the technical units

Photo 2: Meeting with participants from the arrondissement of Bassila



Photo 3: Meeting with producers of the arrondissement of Pénessoulou