



ADAPTATION FUND

AFB/PPRC.38/32/Add.1
10 September 2026

Adaptation Fund Board
Project and Programme Review Committee
Thirty eighth Meeting
Bonn, Germany, 19-23 October 2026

Agenda Item 5 (k)

PROJECT FORMULATION GRANT FOR IRAQ, LEBANON

I. Background

1. The Board at its eleventh meeting discussed the document “Funding for Project Formulation Costs” (AFB/11/6) and agreed, in its Decision B.11/18, that:

- i. project formulation grants (PFG) should be given once a project concept has been approved
- ii. consideration should be given in terms of differentiating between NIEs and MIEs, since some NIEs might have financial difficulties in trying to formulate project or programme proposals;
- iii. a flat rate should be given for project formulation costs;
- iv. a list of eligible activities and items still needed to be prepared; v. the grant should be additional to the project cost; and
- v. the fate of funds if the final project document was rejected should be determined.

2. There was consensus that a three-tiered system should be considered for project formulation grants: endorse a project concept with a PFG amount, endorse a project concept without a PFG amount, or reject the project concept.

3. Following the discussion, the Board decided:

To request the secretariat to reformulate the document, to include a comparison of eligible activities provided by other funds for project formulation grants, to take into account guidance provided by the Board at the present meeting, and to submit the document to the Board at its twelfth meeting, through the EFC. The EFC should review and finalize the process and policy of the project formulation grant focusing, in particular, on: the issue of unspent project funds; the procedures followed by other funds in that regard; and the determination of a flat-rate.

4. A document was prepared by the secretariat in response to the above mandate and presented at the third EFC meeting, which made specific recommendations to the Board at its twelfth meeting. Having considered the recommendation of the Ethics and Finance Committee, the Board, in its Decision B.12/28, decided that:

(a) Project Formulation Grants (PFGs) will only be made available for projects submitted through NIEs. The Board would continue reviewing the question of PFGs for projects submitted through MIEs and would solicit comments from members and alternate members by February 14, 2011; the views would be compiled by the secretariat for presentation to the Board at its March 2011 meeting;

(b) If a country required a project formulation grant, a request should be made at the same time as the submission of a project concept to the secretariat. The secretariat will review and forward it to the PPRC for a final recommendation to the Board. A PFG could only be awarded when a project concept was presented and endorsed;

(c) A PFG form, reproduced in Annex V, should be submitted;

- (d) Only activities related to country costs would be eligible for PFG funding;*
 - (e) A flat rate of up to US\$30,000 shall be provided, inclusive of the management fee, which cannot exceed 8.5 per cent of the grant amount. The flat fee would be reviewed by the Board at its thirteenth and all subsequent meetings;*
 - (f) If the final project document is rejected, any unused funds shall be returned to the Adaptation Fund Trust Fund;*
 - (g) Once a project/programme formulation grant is disbursed, a fully developed project document should come to the Board for approval within 12 months. No additional grants for project preparation can be received by a country until the fully developed project/programme document has been submitted to the Board; and*
 - (h) The Trustee was instructed to remove the set-aside of US\$100,000 for project preparation that had been decided at the June 2010 meeting, as project preparation would be approved on a project-by-project basis.*
5. In its twenty-fourth meeting, the Board had initiated steps to launch a pilot programme on regional projects and programmes, not to exceed US\$ 30 million and had requested the secretariat to prepare for the consideration of the Board a proposal for such a pilot programme (Decision B.24/30). In its twenty-fifth meeting, the secretariat submitted such document and the Board decided to:
- (a) Approve the pilot programme on regional projects and programmes, as contained in document AFB/B.25/6/Rev.2;*
 - (b) Set a cap of US\$ 30 million for the programme;*
 - (c) Request the secretariat to issue a call for regional project and programme proposals for consideration by the Board in its twenty-sixth meeting; and*
 - (d) Request the secretariat to continue discussions with the Climate Technology Center and Network (CTCN) towards operationalizing, during the implementation of the pilot programme on regional projects and programmes, the Synergy Option 2 on knowledge management proposed by CTCN and included in Annex III of the document AFB/B.25/6/Rev.2.*
- (Decision B.25/28)*
6. The approved document AFB/B.25/6/Rev.2 contained provisions for the approval of project formulated grants for regional project and programme proposals, at different development stages, as follows:
- "It is proposed that the Board open a structured call for MIEs and RIEs to submit pre-concepts for regional projects and programmes. The optional pre-concepts would be very brief proposals of maximum 5 pages that would explain the proposed regional adaptation project/programme. The pre-concepts would be screened and technically reviewed by the*

secretariat, and subsequently reviewed by the PPRC. Together with the pre-concept, the proponent could submit a Phase I PFG request, up to the maximum level of US\$ 20,000. While endorsing the pre-concept, the Board could also approve the Phase I PFG request. The endorsement of the pre-concept would not create an obligation for the Board for later funding. As the next step, the proponent would submit a concept, and with it the proponent could submit a Phase II PFG request. The maximum AFB/PPRC.18/25/Add.1 level of the Phase II PFG would be US\$ 80,000 for proposals that had been previously granted Phase I PFG, and US\$ 100,000 for proposals that bypassed the optional pre-concept stage. While endorsing the concept, the Board could also approve the Phase II PFG request. The endorsement of the concept would not create an obligation for the Board for later funding, as it is the case for the national projects. The final stage of the proposal process would be the submission of the fully-developed regional project document”.

II. The Project Formulation Grant Request

7. This addendum to the document AFB/PPRC.38/32 “Proposal for Iraq, Lebanon” includes a request for a Project Formulation Grant, requesting a budget of US\$ 30,000, which was received by the secretariat along with the concept for the regional programme AF00000520 “Building Climate-Resilient, Migrant-Inclusive Health Systems in Iraq and Lebanon”. This proposal was submitted by World Health Organization (WHO), which is a Multilateral Implementing Entity of the Adaptation Fund, in time for consideration by the Adaptation Fund Board at its forty-seventh Board meeting.

8. In accordance with Decision B.12/28, paragraph (b), the secretariat carried out an initial review of the PFG request and found that the document provided detailed information on the use of the requested funds. The proposed activities were aligned with the goal of the project and would support comprehensive consultation process and concept note development.

9. Therefore, the PPRC may want to consider and recommend to the Board to approve the PFG Request, provided that the related pre-concept proposal is endorsed.



ADAPTATION FUND

ADAPTATION FUND BOARD SECRETARIAT
TECHNICAL REVIEW OF PROJECT PROPOSAL FOR
"BUILDING CLIMATE-RESILIENT, MIGRANT-INCLUSIVE HEALTH SYSTEMS IN IRAQ AND
LEBANON"

Project Title	Building Climate-Resilient, Migrant-Inclusive Health Systems in Iraq and Lebanon
Project ID	AF00000520
Category	Regular size project (over \$1 million)
Type	Regional project
Stage	Pre-concept
Country	Regional (Iraq, Lebanon)
Implementing Entity	WHO
Financing Requested	USD 29,944,000.00
Reviewer	Lystra Fletcher-Paul Fletcher-Paul

Co-reviewer(s)

IE Contact Person

Antonios Kolimenakis,Elena Villalobos-Prats,Nicole Sarkis,Tonia Rifaey

Secretariat's Overall Comment

The project “Building Climate-Resilient, Migrant-Inclusive Health Systems in Iraq and Lebanon” aims to build climate-resilient, migrant-inclusive health systems in Iraq and Lebanon so that vulnerable populations including migrants, IDPs, returnees and host communities in climate-affected areas are better protected from climate-related health risks and disasters.

The proposal includes a PFG request of 30,000 USD.

The initial technical review raised several issues, such as administrative costs associated with IE fees and EE costs, economic, social and environmental benefits, consultations and amending PFG request form as is discussed in the number of Clarification Requests (CRs) and Corrective Action Request (CAR) raised in the review.

The second technical review found that most of the issues raised in the initial review have been addressed. However, a few issues associated with the adequacy of the AF resources, the sustainability plan and the Amount of Financing Requested on the Title Page and project formulation amount requested as discussed in the Clarification Requests (CRs) and Corrective Action Request (CAR) raised in the review, are still to be addressed.

The third technical review found that most of the issues raised in the second review have been addressed, with the exception of a few issues associated with the IE fee in the PFG and budget of the Project Components and Financing table, as discussed in the Clarification Requests (CRs) and Correction Action Request (CAR) raised in the review.

The fourth technical review finds that most of the issues raised in the third review have been address, with the exception of the amounts in the Project Components and Financing Table as discussed in the Correction Action Request (CAR) raised in the review.

The fifth technical review finds that the issues raised in the fourth technical review have been addressed. However, the Total Project Cost in the Components and Financing Table still needs to be addressed, as discussed in the Correction Action Request (CAR) raised in the review.

The sixth technical review finds that the issues raised in the fifth technical review have been fully addressed.

Country Eligibility

Are all of the participating countries party to the Kyoto Protocol, or the Paris Agreement?

Response: Yes

Secretariat: Kyoto Protocol

Iraq: 28 Jul 2009

Lebanon: 13 Nov 2006

Paris Agreement

Iraq: 8 Dec 2016

Lebanon: 22 Apr 2016

March 3, 2026

Are all of the participating countries developing countries particularly vulnerable to the adverse effects of climate change?

Response: Yes

Secretariat: In Iraq and Lebanon, climate change compounds protracted humanitarian, economic and political crises. All two countries are experiencing more frequent and intense heatwaves, prolonged droughts, severe water scarcity, floods and sand and dust storms.

March 3, 2026

Project Eligibility

Have the designated government authorities for the Adaptation Fund from each of the participating countries endorsed the project/programme?

Response: Yes

Secretariat: As per the Endorsement letter dated 12th January 2026 (Republic of Lebanon) and 2nd February 2026 (Iraq).

March 3, 2026

Has the pre-concept provided necessary information on the problem the proposed project/programme is aiming to solve, including both the regional and the country perspective?

Response: Pending

Secretariat: The pre-concept note proposal articulates the regional and national climate-related health challenges. However, information on climate projections and how the system is vulnerable to climate would support the problem statement.

CR1: Please provide concise details on climate projections and how the system is vulnerable to climate to support the problem statement.

March 3, 2026

Response: Pending

Secretariat: CR1: Cleared

See Page 2 of Project/Programme Background and Context

May 4, 2026

Have the project/programme objectives, components and financing been clearly explained?

Response: Pending

Secretariat: CR2: Please amend the outputs (especially Outputs 1.1.1-1.1.4), considering that outputs are the direct, tangible products (e.g., trainings held, infrastructure built) as a result of an intervention/activity, while outcomes are short-medium term effects of an intervention's output. Impacts are longer-term changes in people's lives or development conditions (e.g., improved livelihoods, greater resilience).

March 3, 2026

Response: Cleared

Secretariat: CR2: Cleared

See Table in Section on Project/Programme Components and Financing (pages 3 – 6) Outputs amended

May 4, 2026

Response: Not Cleared

Secretariat: CAR1 (NEW)*: On the cover page of the proposal please include that last submission date of the proposal.

July 8, 2026

Response: Cleared

Secretariat: CAR1(NEW)*: Cleared

Last submission date included in the cover page of the proposal

August 4, 2026

Has the project/programme been justified in terms of how: - it supports concrete adaptation actions? - it builds added value through the regional approach? - it promotes new and innovative solutions to climate change adaptation? - it is cost-effective? - it is consistent with applicable strategies and plans? - it incorporates learning and knowledge management? - it will be developed through a consultative process with particular reference to vulnerable groups, including gender considerations, in compliance with the Environmental and Social Policy of the Adaptation Fund? - it will take into account sustainability?

Response: Pending

Secretariat: Yes.

However further information is needed

The pre-concept note proposal supports concrete adaptation actions. It demonstrates added value through a regional approach through shared knowledge hub, harmonized training materials and cross-country exchange. The project has a dedicated knowledge management and learning component (Component 3). The project will be designed and implemented in line with the Adaptation Fund Environmental and Social Policy. The proponent intends to convene consultations with vulnerable groups. Sustainability is mentioned but needs to be elaborated in the proposal.

CR3: Please clarify the climate-resilient upgrades to the hospital and indicate the process to determine those upgrades. Also, will the project be building on other related initiatives?

CAR1: Please clarify that Adaptation Fund resources will finance the costs required to climate proof health facilities and that it will not require additional funds to achieve its adaptation objectives.

CR4: Please elaborate what is innovative versus scaled practice. More specifically, do the pilots represent new models for the region. Additionally, please indicate whether the proposed innovative solutions have been successfully implemented in other contexts, and how potential risks of failure could affect the overall success of the project.

CAR2: Please clarify if the project is aligned to Lebanon's National Adaptation Plan. Please clarify if Iraq has a National Adaptation Plan or Plan in progress. If no, please share how project is aligned to the adaptation component of the NDC which refers to health. If a Plan exists, please explain how it is linked to the project. Be sure to include the dates the policies/policy-related documents were published.

CAR3:

1. Please confirm if there have been initial discussions to support this pre-concept note with various stakeholders.
2. Please confirm that discussions will be held with stakeholders with a gender remit and name those institutions e.g. governments, women associations etc. Also list any other vulnerable groups (associations) that will be targeted. These groups must inform the interventions of the proposal.
3. Please ensure the PFG application reflects how the vulnerable groups will be engaged and that an initial gender analysis will be a key activity in drafting the proposal.

CR5: Please also indicate how the project is consistent with other regional, national policies and strategies of the two countries.

CAR9: Please provide some evidence to demonstrate cost-effectiveness. This may include briefly highlighting the methodology to be used.

CR6: Kindly name the regional platforms that would be utilized to support Component 3 and if there is intention to have a dedicated person for knowledge management to help track experiences and learning, along with support from an M&E officer.

CAR4:

1. Please elaborate on the sustainability plan and if one will be developed considering who maintains structures. Please note sustainability is beyond training and capacity building. Kindly consider partnerships needed, budget allocation, commitments etc.
2. Please clarify that outputs will be adopted through Ministries.
3. Kindly provide further details regarding the sustainability of project outputs, especially with respect to the development and retention of human resource capacity, given the heightened risk of brain drain and conflicts.

CR7: Please briefly include some potential economic, social and environmental benefits, with particular reference to the most vulnerable communities.

March 3, 2026

Response: Pending

Secretariat: CR3: Cleared

See page 3 (para 1) in Section on Project/Programme Objectives

CAR1: Not cleared

The IE's response indicates that The Adaptation Fund resources will finance the costs required to climate proof targeted primary healthcare facilities and should not require additional funds to achieve its adaptation objectives. However, the use of the term should not in the response suggests some uncertainty that additional funds would not be required. Please provide additional evidence that the funds requested would be sufficient.

CR4: Cleared

See page 7 (para 1) for further elaboration

CAR2: Cleared

See page 7 (para 3 – 4)

CAR3: Cleared

1. Cleared for this stage. At the concept note stage, please include in the pre- concept note a brief statement with the information on the past consultation process described in the response sheet.

2. Section B of the PFG confirms that discussions will be held with stakeholders with a gender remit.

3. Page 8 (para 2) and Section B of the PFG describe how the vulnerable groups will be engaged and that a gender analysis is a key activity in drafting the proposal.

CR5: Cleared

See Part II Project/Programme Justification (pages 6 and 7)

CAR9: Cleared

Page 7 (para 2) describes how cost effectiveness will be achieved. It also describes how the cost-effectiveness will be demonstrated.

Macro-economic modelling will also be applied to estimate annual net benefits from climate proofing interventions. Periodic financial and impact audits will be carried out to validate savings and ensure that investments deliver scalable, sustainable benefits for vulnerable populations.

CR6: Cleared

See Part III Implementation Arrangements (page 9, para 2)

CAR4: Not Cleared

Part II (page 8) describes the measures which will be employed to ensure sustainability. It covers institutional integration, capacity building, financial planning, and monitoring in line with Adaptation Fund criteria. It anchors outputs in national policies, budgets, and ministries via dedicated units and directives. It pairs infrastructure upgrades with operation/maintenance training and domestic resource mobilization. Staff retention is addressed through compensation, career paths, and conflict contingencies like digital tools.

However, two aspects of sustainability were not mentioned and could be strengthened. They are: environmental sustainability and community ownership and awareness among migrants/IDPs. Please include a brief sentence on how these two aspects of sustainability will be addressed by the project.

CR7: Cleared

See Part II (page 8 (last para) – 9 first para)

May 4, 2026

Response: Cleared

Secretariat: CAR1: Cleared

It is clarified in the last paragraph of Part II, that the financing envelope is expected to be sufficient to cover the full costs required to climate-proof targeted health facilities and implement the proposed adaptation measures. Consequently, the project is not expected to require additional funds to achieve its adaptation objectives.

Moreover, the requested funds are aligned with the budgeted cost of each expected outcome and no financing gap has been identified for achieving the required goals. As outlined in the proposal, the long-term sustainability of the project will, therefore, rely on strategic budgeting and leveraging domestic and public-private funds for

recurring costs as well as suggested interventions in the long run.

CAR4: Cleared

Part II has been revised to include information on environmental sustainability and community ownership and awareness among migrants/IDPs. (see page 6). Environmental sustainability will be promoted using renewable energy, resource-efficient WASH and health-care waste management systems, while community ownership and awareness among migrants and IDPs will be strengthened through inclusive engagement, risk communication and participation in the design and uptake of locally appropriate health adaptation measures.

June 5, 2026

Does the pre-concept briefly explain which organizations would be involved in the proposed regional project/programme at the regional and national/sub-national level, and how coordination would be arranged? Does it explain how national institutions, and when possible, national implementing entities (NIEs) would be involved as partners in the project?

Response: Pending

Secretariat: Yes.

The World Health Organization (WHO) will serve as the Implementing Entity for the regional project, while the Ministries of Health of Iraq and Lebanon will act as the Executing Entities.

A Project Management Unit (PMU) will be established by WHO in coordination with UNDRR, IOM, and the respective Ministries of Health. The PMU will include regional personnel responsible for overall coordination and implementation, supported by national staff managing country-level activities.

Oversight will be provided by a Project Board/Steering Committee, jointly led by WHO. A Technical Working Group (TWG), comprising representatives from government, civil society, research institutions, and the private sector, will provide technical guidance to the Steering Committee.

There are no National Implementing Entities in Iraq or Lebanon; however, the Designated Authorities of both countries will serve as members of the Steering Committee.

March 3, 2026

Resource Availability

Is the requested project / programme funding within the funding windows of the programme for regional projects/programmes?

Response: Cleared

Secretariat: No Comments provided

Response: Not Cleared

Secretariat: CAR2 (NEW): The PCN document and the PFG request must be signed by the IE coordinator.

According to our records, Elena Villalobos Prats is the designated signatory for both documents. Please resubmit both documents with the correct signature.

Response: Cleared

Secretariat: CAR2(NEW): Cleared As per IE coordinator's signature appended in the PCN document and PFG.
August 17, 2026

Are the administrative costs (Implementing Entity Management Fee and Project/ Programme Execution Costs) at or below 10 per cent of the project/programme for implementing entity (IE) fees and at or below 10 per cent of the project/programme cost for the execution costs?

Response: Pending

Secretariat: Yes.

However further adjustments are needed.

Given the project size, the PFG of USD 30,000 is within the threshold for the 3-step approach which is 20% of USD150,000 (maximum PFG for two countries)

CAR5: Though the figures are within the cap, there is a discrepancy with the calculations. For regional projects and programmes, the IE fee is 10% of total project/programme cost for all funding windows. The Project Execution Costs are at or below 10% of the project/programme cost. Please amend calculations for IE and EE costs accordingly and ensure all figures add up and remain rounded to whole numbers.

CAR6:

1. Please clarify the EE on the PFG form and clarify if the project is targeting only two countries
2. Please include the IE fee as a separate line in the PFG form.
3. At paragraph 1 of page 2 of the PFG it indicates the following "These missions will facilitate in-depth stakeholder consultations in each of the three participating countries..." please amend as only two countries are being targeted.
4. Please ensure that the authorized IE signature is included in the re-submitted PFG form.

March 3, 2026

Response: Pending

Secretariat: CAR5: Cleared

The calculations have been amended. Please change the title in the lower part of the Project Component and Financing Table from Total Project Cost to Total Project/Programme Activities Cost

CAR6:

1. Cleared
 2. Not cleared
- IE Fee is not included in the PFG form
3. Cleared change made
 4. Cleared authorized signature included in the submitted PFG form

CAR7(NEW):

1. Please change the Amount of Financing Requested on the title page to USD29,953,000 so that the amount is consistent with the Project/Components and Financing Table
2. On the PFG form please update the start and end date of the PFG.
3. Please confirm if Ministries of Health of Iraq and Lebanon will also execute the PFG. If WHO will self-execute the PFG please update the information in the PFG request form.
4. In the PFG request form please clarify "Draft PFG package".
5. Please update the PFG requested amount to be consistent with the amount for this stage which is US \$30,000 on the cover page of the proposal and within the PFG form. The note in the last review only confirmed that the US \$30,000 being requested was the correct amount. There was no corrective action requested for the PFG amount.

6. Please present the budget in the components and financing table at the output level in the final column, an additional row can be added to reflect the total for the component, however the output level amount should be included.

May 4, 2026

Response: Not Cleared

Secretariat: CAR6:

2. Not cleared.

IE fee is still not included in the PFG form.

CAR7(NEW):

1. Cleared.

Amount of financing requested on the title page has been changed to be consistent with the Project/Components Financing table

2. Cleared.

Start and end dates have been updated.

3. Cleared

MoH of Iraq and Lebanon have been removed from the list of executing entities.

4. Cleared

The PFG request form has been revised accordingly.

5. Cleared

PFG updated

6. Not cleared

Budget at output level is still not presented. Please include output level amounts in addition to the total for each component. Additionally, please remove the million in word in the components financing table.

June 5, 2026

Response: Not Cleared

Secretariat: Although the Project Components and Financing Table has been revised to show the budget at Output level, the word "Million" has not been removed from the title. Thus the values of the last two rows of the table - Amount of Financing Requested and Total Project Cost, Project/Programme Execution Cost, Total Project/Programme Cost and Project Cycle Management Fee charged by the Implementing Entity) are all incorrect if they represent millions of dollars.

CAR1(NEW) :

1. In the Project Components and Financing Table the sum of USD 24,500,00 as the total components cost is incorrect and should be 24,500,000. Please amend.

2. The title associated with that sum (Total project costs) is also incorrect, it should be the Total Components cost. Please amend.

3. If the execution cost is intended to be \$2,730,000 then it will represent 11.4% of the total project costs and should be amended downwards to within 10%.

4. Please remove the word "million" from the Heading of the last column of the table and change the values in the last column to the actual dollar value (i.e. use 800,000 instead of 0.8 and 3,000,000 instead of 3.0 etc.

June 23, 2026

Response: Not Cleared

Secretariat: CAR 7 (3) (NEW) : Re-opened.

Please insert WHO next to EE for the PFG as this needs to be clear in the PFG request form.

CAR2 (NEW)*: Please present the budget in the Project Components and Financing Table at the output level.

July 8, 2026

Response: Not Cleared

Secretariat: CAR 7 (3) (NEW) : Cleared

WHO inserted next to EE for the PFG

CAR2 (NEW)*: Budget in the Project Components and Financing Table is now presented at the output level.

CAR3 (NEW)*: In penultimate section of the Project Components and Financing Table - just above the row titled Amount of Financing Requested, the Total Project Cost is given as USD 24,500,000 and the Total Project/Programme cost is given as USD 27,222,000. Please change the Total Project Cost in the first line of that row to Total Component cost. (i.e. Total Component cost is USD 24,500,000).

August 4, 2026

Response: Not Cleared

Secretariat: CAR4 (NEW): The IE fee exceeds the 10% cap established by AF policies. Please reduce it to USD 2,722,000 and update all related figures throughout the document accordingly.

Response: Cleared

Secretariat: CAR3 (NEW): Cleared. Total Project Cost has been revised to Total Components Cost in the budget table (Page 5)

CAR4 (NEW): Cleared. The IE fee in the budget table has been revised to USD 2,722,000

August 17, 2026

Eligibility of IE

Is the project/programme submitted through an eligible Implementing Entity that has been accredited by the Board?

Response: Cleared

Secretariat: Yes.

World Health Organisation (WHO) is an accredited Implementing Entity.

The Implementing Entity's accreditation expiration date is 24 November 2028.

March 3, 2026

Response: Not Cleared

Secretariat: CAR1 (NEW): Please include the proper legal names of the executing entities on the cover page of the proposal.

June 5, 2026

Response: Not Cleared

Secretariat: CAR1(NEW): Not cleared.

Please include the proper legal names of each of the Ministries for Iraq and Lebanon, for Lebanon an internet search suggests Ministry of Public Health please clarify and or update as needed.

Response: Cleared

Secretariat: CAR1 (NEW): Cleared

Proper legal names of each of the Ministries for Iraq and Lebanon, included and update
August 4, 2026



Revised PFG Submission Form¹
Project Formulation Grant (PFG)

Submission Date: ~~August 12~~ July 8, 2026

Adaptation Fund Project ID:

Country/ies: Iraq and Lebanon

Title of Project/Programme: Building Climate-Resilient, Migrant-Inclusive Health Systems in Iraq and Lebanon

Type of IE (NIE/RIE/MIE): Multilateral Implementing Entity

Implementing Entity: World Health Organization (WHO)

Executing Entity/ies: World Health Organization (WHO)

A. Project Preparation Timeframe

Start date of PFG	1 October 2026
Completion date of PFG	1 December 2026

B. Proposed Project Preparation Activities (\$)

List of Proposed Project Preparation Activities	Output of the PFG Activities	US\$ Amount	Budget note²
Two (2) Country Missions to conduct stakeholder consultation meetings and proposal drafting.	Agreed project outputs and outcomes and project development milestones.	USD 27,280	Cost for 2 missions to the 2 countries by WHO/IOM/UNDRR. These include flights, accommodation and meeting expenses and ensuring ample representations from affected governorates Consultation reports; validated problem statements.
IE fee (10%)		USD 2,720	IE fee (10%)

¹ As presented in AFB/PPRC.33/40 Annex 1.

² The proposal should include a detailed budget with budget notes indicating the break-down of costs at the activity level. It should also include a budget on the Implementing Entity management fee use.

Total Project Formulation Grant		USD 30,000	
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Please describe below each of the PFG activities and provide justifications for their need and for the amount of funding required:

The proposed country missions are essential to ensure a participatory and inclusive approach to project design, consistent with the Adaptation Fund's requirements. These missions will facilitate in-depth stakeholder consultations in each of the three participating countries, enabling the identification of country-specific migration and climate vulnerabilities, adaptation priorities, and alignment with national strategies. The consultations will also ensure the meaningful involvement of vulnerable groups, including women and marginalized communities, and will contribute to the integration of gender-responsive and socially inclusive approaches. The missions will support the development of the project proposal through joint planning sessions with national counterparts, IOM, UNDRR, NDAs, NIEs and key sector stakeholders. The requested funding of US\$ 30,000 is a cost-efficient investment to cover essential travel, accommodation, and meeting costs for WHO personnel, ensuring high-quality and contextually relevant project design with strong national ownership.

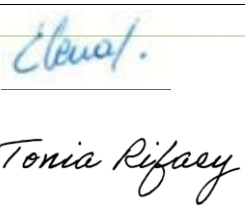
For LLA Projects only:

If requesting additional funding for LLA projects to enable devolving decision making to the local level, please specify the activities that would directly serve to enable devolving decision making to the lowest appropriate level and enable local actors to make informed decisions on how adaptation actions are defined, prioritized, designed, and implemented:

Please provide justifications for their need and for the amount of additional funding required:

C. Implementing Entity

This request has been prepared in accordance with the Adaptation Fund Board's procedures and meets the Adaptation Fund's criteria for project identification and formulation

Implementing Entity Coordinator, IE Name	Signature	Date (Month, day, year)	Project Contact Person	Telephone	Email Address
<u>Ms Elena Villalobos Prats</u> <u>Technical Officer,</u> <u>WHO/HQ/HEP/ECH/CCH</u> <u>Tel. And Email:</u> <u>+41792510315 and</u> <u>villalobose@who.int</u> <u>Dr Tonia Rifaey</u> <u>Technical Officer for</u> <u>Refugee and Migrant</u>		<u>5</u> <u>February</u> <u>12, 2026</u>	<u>Dr</u> <u>Tonia</u> <u>Rifaey</u>	<u>+201005305828</u>	<u>Rifaeyt@who.int</u>

Formatted: English (United States)

Health. Health Financing and Governance; Department Health System and Life Course, World Health Organization/Regional Office for Eastern Mediterranean						
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كۆماري عیراق
ودزاره تی رینکه
نوسینگه ی وده زیر
Republic Of Iraq
Ministry Of Environment
Minister's Office



ADAPTATION FUND



جمهورية العراق
وزارة البيئة
مكتب الوزير

العدد: ج.م.و. ١٩٢ / ١
التاريخ: ٢٠٢٦ / ٢ / ٢

Letter of Endorsement by Government

To: The Adaptation Fund Board
c/o Adaptation Fund Board Secretariat
Email: Secretariat@Adaptation-Fund.org
Fax: 202 522 3240/5

Subject: Endorsement for Building climate- Resilient, Migrant- Inclusive Health systems in Iraq , Jordan and Lebanon

In my capacity as designated authority for the Adaptation Fund in __IRAQ____, I confirm that the above regional grant proposal is in accordance with the government's national priorities in implementing adaptation activities to reduce adverse impacts of, and risks, posed by climate change in __IRAQ____.

Accordingly, I am pleased to endorse the above grant proposal with support from the Adaptation Fund. If approved, the project will be implemented by the World Health Organization and executed by the Ministry of Health of Iraq

Please accept the assurance of our highest consideration,

Dr. Hallo Al Askari
Minister of Environment
Designated National Authority
Feb. , 2 , 2026

نسخة منه الى

- مكتب الوزير / للتفضل بالاطلاع ... مع التقدير
- قسم علاقات البيئة الدولية / شعبة اتفاقية تغير المناخ والاوزون / للمتابعة مع الأوليات ... لطفا



REPUBLIC OF LEBANON
MINISTRY OF ENVIRONMENT

THE MINISTER

Beirut, 12/1/2026
Ref.: 5335/B²⁰²⁵

The Adaptation Fund Board
c/o Adaptation Fund Board Secretariat
Email: Secretariat@Adaptation-Fund.org
Fax: 202 522 3240/5

Subject: Endorsement for “ Building Climate-Resilient, Migrant-Inclusive Health Systems in Iraq, Jordan, and Lebanon” project

In my capacity as designated authority for the Adaptation Fund in Lebanon, I confirm that the above national grant proposal is in accordance with the government's national priorities in implementing adaptation activities to reduce adverse impacts of, and risks, posed by climate change in Lebanon.

Accordingly, I am pleased to endorse the above grant proposal with support from the Adaptation Fund. If approved, the project will be implemented by the World Health Organization (WHO) and executed by the Ministry of Public Health in Lebanon.

Notwithstanding the foregoing, the Ministry of Environment expects that during the preparation of the full funding proposal, the Ministry of Public Health and the WHO will work closely with the Ministry's team to ensure that the proposal includes activities and budget directly related to the mandate and scope of work of the Ministry of Environment, hence supporting the Ministry in ensuring sustainable environmental impact of the project. In addition, the Ministry of Environment expects the Ministry of Public Health and the WHO to take the necessary measures to ensure that the full project will be implemented in a manner consistent with applicable national laws, and in line with the strategic vision of the Ministry of Environment.

Sincerely,

Minister of Environment
Tamara El-Zein, PhD



Cc: – Ministry of Public Health
– WHO Country Office – Beirut
– MoE - Service of Environmental Technology – Department of Air Quality
– MoE - Climate Change Projects